# Bradley–San Ardo Capital Preventive Maintenance (CAPM)

U.S. 101 from Jolon Road to Paris Valley Road/Cattlemen Road
05-MON-101-R9.2/R22.0
Project ID Number 0518000213/EA 05-1K490
State Clearinghouse Number 2024050493

# Initial Study with Mitigated Negative Declaration



Prepared by the
State of California Department of Transportation

August 2024



#### **General Information About This Document**

Document prepared by Michael Hollier, Associate Environmental Planner.

The California Department of Transportation (Caltrans) has prepared this Initial Study with Mitigated Negative Declaration located in the County of Monterey. Caltrans is the lead agency under the California Environmental Quality Act (CEQA). The document tells you why the project is being proposed, what alternatives have been considered for the project, how the existing environment could be affected by the project, the potential impacts of each of the alternatives, and the proposed avoidance, minimization, and/or mitigation measures. The draft Initial Study circulated to the public for 30 days between May 13, 2024, and June 11, 2024. Comments received during this period are included in Appendix E. Elsewhere, language has been added throughout the document to indicate where a change has been made since the circulation of the draft environmental document. Minor editorial changes and clarifications have not been so indicated.

Additional copies of this document are available for review at the Caltrans District 5 Office at 50 Higuera Street, San Luis Obispo, California 93401, Monday through Friday, from 8:00 a.m. to 5:00 p.m. This document may be downloaded at the following website: (https://dot.ca.gov/caltrans-near-me/district-5).

#### Accessibility Assistance

Caltrans makes every attempt to ensure our documents are accessible. Due to variances between assistive technologies, there may be portions of this document that are not accessible. Where documents cannot be made accessible, we are committed to providing alternative access to the content. Should you need additional assistance, please contact us at the phone number in the box below.

For individuals with sensory disabilities, this document can be made available in Braille, in large print, on audiocassette, or on computer disk. To obtain a copy in one of these alternate formats, please write to or call Caltrans, Attention: Matt C. Fowler, Environmental Branch Chief, District 5 Environmental Division, 50 Higuera Street, San Luis Obispo, California 93401; phone number 805-779-0793 (Voice), or use the California Relay Service 1-800-735-2929 (Teletype to Voice), 1-800-735-2922 (Voice to Teletype), 1-800-855-3000 (Spanish Teletype to Voice and Voice to Teletype), 1-800-854-7784 (Spanish and English Speech-to-Speech), or 711.

State Clearinghouse Number 2024050493 05-MON-101-R9.2/R22.0 Project ID Number 0518000213 Project EA 05-1K490

Roadway and drainage rehabilitation and infrastructure improvement on U.S. 101 near Bradley and San Ardo, from post miles R9.2 to R22.0 in Monterey County

# INITIAL STUDY with Mitigated Negative Declaration

Submitted Pursuant to: (State) Division 13, California Public Resources Code

THE STATE OF CALIFORNIA
Department of Transportation
and
Responsible Agency: California Transportation Commission

Scott Smith
Scott Smith
District 5, Office Chief, Environmental Analysis
California Department of Transportation
CEQA Lead Agency
8/19/2024

Date

The following individual can be contacted for more information about this document:

Matt C. Fowler, Environmental Branch Chief, California Department of Transportation, District 5; 50 Higuera Street, San Luis Obispo, California 93401; phone 805-779-0793; email: us101\_bradley-sanardo\_capm@dot.ca.gov



# **Mitigated Negative Declaration**

Pursuant to: Division 13, Public Resources Code

State Clearinghouse Number: 2024050493

District-County-Route-Post Mile: 05-MON-101-R9.2/R22.0

EA/Project Number: EA 05-1K490 and Project ID Number 05-1800-0213

#### **Project Description**

The California Department of Transportation (Caltrans) proposes to rehabilitate the pavement wear course and improve 16 drainage culverts on the four-lane divided expressway within a 12.8-mile-long section of U.S. 101 in Monterey County from just south of the Jolon Road intersection near Bradley to the intersection with Paris Valley Road/Cattlemen Road near San Ardo. Improvements will be made in various ways, including diamond grinding, concrete panel replacement, cold planing, asphalt overlay, dig outs, cut and cover, and pipe jacking. Within the project limits, the project will also replace nonstandard metal beam guardrail and end treatments, replace sign panels that do not use the Type XI reflective backing, install 14 traffic count stations, install one vehicular detection system, place vegetation-control crushed shale, and construct shoulder backing, where possible.

#### Determination

Caltrans District 5 has prepared an Initial Study for this project and, following public review, has determined from this study that the project will not have a significant effect on the environment for the following reasons:

The project will have no effect on agriculture and forestry resources, cultural resources, energy, land use and planning, mineral resources, population and housing, public services, recreation, and tribal cultural resources.

In addition, the project will have less than significant effects to aesthetics/visual resources, air quality, geology and soils, greenhouse gas emissions, hazards and hazardous materials, hydrology and water quality, noise, transportation, utilities and service systems, and wildfire.

With the following mitigation measures incorporated, the project will have less than significant effects to biological resources:

 Restoration (reestablishment) of impacted jurisdictional waters is proposed at a 1-to-1 ratio (acreage) for temporary impacts.

- Preconstruction surveys, and if present, capture, relocation, and documentation efforts for the coast horned lizard and San Joaquin coachwhip will be required. Final project plans will delineate Environmentally Sensitive Areas to minimize impacts to sensitive areas and species by limiting access to the minimum required for construction within the Area of Potential Impacts. No vehicle access within the Environmentally Sensitive Areas will be permitted.
- In accordance with the Federal Endangered Species Act and the project's Biological Opinion issued to protect the San Joaquin kit fox, the project will incorporate preconstruction surveys, employee awareness training, speed limitations for work vehicles, litter control, pet and firearm restrictions, pipe inspection and capping, excavation barriers, restoration and revegetation guidelines, and reporting to the U.S. Fish and Wildlife Service.
- In accordance with the Federal Endangered Species Act and the project's Biological Opinion issued to protect the bald eagle, work activities between February 1 and September 1 will be restricted in the area of the known bald eagle nest until a qualified biologist conducts a survey to determine nest activity. Work limitations will be adjusted based upon nest activity and coordination with the U.S. Fish and Wildlife Service. In addition, the measures applicable to all other nesting and migratory birds protected by the Migratory Bird Treaty Act and the California Fish and Game Code will be incorporated to reduce potential impacts to the bald eagle.

Scott Smith
Scott Smith
District 5, Office Chief, Environmental Analysis
California Department of Transportation

8/19/2024

Date

# **Table of Contents**

Chapter 1	Proposed Project	1
1.1 Introd	luction	1
1.2 Purpo	ose and Need	1
1.2.1 P	Purpose	1
	leed	
	ct Description	
	ct Alternatives	
	uild Alternative	
	lo-Build (No-Action) Alternative	
	fication of a Preferred Alternative	
	dard Measures and Best Management Practices Included in Al	
	ssion of the NEPA Categorical Exclusion	
	its and Approvals Needed	
-	CEQA Evaluation	
	A Environmental Checklist	
	esthetics	
	griculture and Forestry Resources	
	ir Quality	
	iological Resources	
	Cultural Resources	
	nergy	
	Geology and SoilsGreenhouse Gas Emissions	
	lazards and Hazardous Materials	
2.1.9		
2.1.10	Hydrology and Water QualityLand Use and Planning	
2.1.11	Mineral Resources	
2.1.12	Noise	
2.1.14	Population and Housing	
2.1.15	Public Services	
2.1.16	Recreation	
2.1.17	Transportation	86
2.1.18	Tribal Cultural Resources	
2.1.19	Utilities and Service Systems	90
2.1.20	Wildfire	92
2.1.21	Mandatory Findings of Significance	95
Appendix A	Title VI Policy Statement	99
Appendix B	-	
Appendix C	•	
Appendix D	Avoidance, Minimization and/or Mitigation Summary	121
Appendix E	Comment Letters and Responses	133

# **List of Figures**

Figure 1.1 Project Vicinity Map	
Figure 1.2 Project Location Map	4
List of Tables	
Table 1.1 Culvert Locations and Anticipated Construction Activities	
Table 1.2 Guardrail Replacement Locations and Lengths  Table 1.3 Traffic Mangement System Improvements	
Table 1.4 Temporary Construction Easements Required	
Table 1.5 Permits and Approvals	20
Table 2.1 Temporary Easements on Properties Zoned Farmlands	
Table 2.3 Special-Status Animal Species in the Biological Study Area	
(Invertebrates) 40	` 40
Table 2.4 Special-Status Animal Species in the Biological Study Area (Fish Table 2.5 Special-Status Animal Species in the Biological Study Area	1)40
(Amphibians) 41	stiloo\40
Table 2.6 Special-Status Animal Species in the Biological Study Area (Rep Table 2.7 Special-Status Animal Species in the Biological Study Area (Bird	
Table 2.7 Special-Status Animal Species in the Biological Study Area (Mai Table 2.8 Special-Status Animal Species in the Biological Study Area (Mai 45	
Table 2.9 Invasive Plants Within the Biological Study Area	49
Table 2.10 Impacts to Natural Communities/Habitats	50
Table 2.11 Project Area Soil Types and Properties	65

# **Chapter 1** Proposed Project

#### 1.1 Introduction

The California Department of Transportation (Caltrans) proposes the Bradley-San Ardo Capital Preventive Maintenance (CAPM) project to rehabilitate the roadway pavement on U.S. 101 from post mile R9.2 north to post mile R22.0 in southern Monterey County. Within the project limits, U.S. 101 is a four-lane divided highway with 12-foot-wide travel lanes. The highway profile through the project area follows the terrain of the rolling hills. The posted speed limit is 65 miles per hour. The state highway right-of-way width varies from approximately 200 feet to 680 feet within the project limits. Median width varies from 35 feet to 60 feet, and the existing median is not paved. All roadway shoulders are paved. Inside shoulder width is generally 5 feet, while outside shoulder widths vary from 8 feet to 10 feet within the project limits. Metal beam guardrail is present along the mainline and ramps.

The project is included in the adopted Association of Monterey Bay Area Governments' Metropolitan Transportation Improvement Program for the Federal Fiscal Year 2022-2023 to the Federal Fiscal Year 2025-2026. The project is programmed in the adopted 2024 State Highway Operation and Protection Program and is funded in the Roadway Preservation Program for delivery in Fiscal Year 2027-2028. The current total programmed cost of the project is \$59,211,000. This includes \$46,931,000 for construction and \$171,000 for right-of-way costs and utility verification. The start of construction is expected in December 2027, and the project will occur in stages over the course of one year. Completion is anticipated in December 2028.

Caltrans is the lead agency under the California Environmental Quality Act (known as CEQA). As the lead agency, Caltrans has prepared this Initial Study with Mitigated Negative Declaration for the project.

### 1.2 Purpose and Need

#### 1.2.1 Purpose

The purpose of this project is to comprehensively address roadway deficiencies within the project limits, with the goals to:

 Restore the ride quality and extend the service life of the existing pavement.

- Protect the embankment from potential slope failure by restoring damaged culverts and modifying or removing dikes where appropriate.
- Improve traffic census station data collection.
- Bring crash safety devices up to current design standards.

#### 1.2.2 Need

The condition of existing features shows the need for rehabilitation, repair, or reconstruction.

- The pavement within the project limits is exhibiting distress and unacceptable ride quality, which, if left uncorrected, would continue to deteriorate, leading to more costly reconstruction.
- Culverts have been identified with varying degrees of damage: steel pipe corrosion with holes along the flowline, joint failure, steel bar reinforcement corrosion, and settlement cracks that are undermining supporting soils. If culvert deterioration is not corrected, future roadway failure is possible.
- It is Caltrans' policy that all projects conform to the National Intelligent
  Transportation Systems Architecture and standards in accordance with
  the requirements. These stations are needed to determine traffic volumes
  for highway project development and for analyzing, monitoring, and
  controlling traffic movements.
- Caltrans has adopted the new Manual for Assessing Safety Hardware (MASH) crash testing criteria as its roadside safety hardware standard, which has left many existing roadside safety systems in need of upgrading to the new standards.

# 1.3 Project Description

The project will improve the ride quality and extend the service life of the roadway and pavement wear course within the 12.8-mile-long section of U.S. 101 in Monterey County from the Jolon Road Overcrossing (at post mile R9.2) near the unincorporated community of Bradley to the Paris Valley Road/Cattlemen Road Overcrossing (at post mile R22.0) near the unincorporated community of San Ardo. See Figure 1.1, Project Vicinity Map, and Figure 1.2, Project Location Map, for illustrations of the project's vicinity and location.

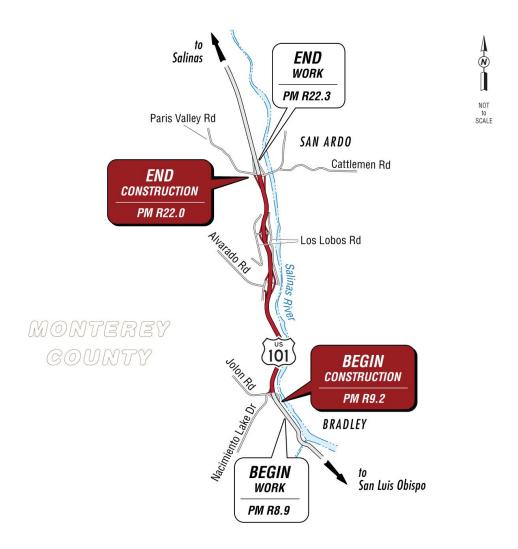
Along the West Coast, U.S. 101 serves as the secondary travel corridor between Los Angeles and San Francisco, with Interstate 5, 40 miles to the east, being the primary corridor. Within the project area, the route provides

access between the inland communities of Monterey County and the inland communities of San Luis Obispo County as it crosses through the Salinas River Valley. Project site elevation is generally 500 feet above mean sea level. The corridor is constrained by steep slopes to the west and the Salinas River to the east.

Figure 1.1 Project Vicinity Map



Figure 1.2 Project Location Map



The federal Functional Classification of U.S. 101 is Other Freeway or Expressway, and it is a Federal Aid Primary Route. Within the project limits, the route functions as a freeway. This classification recognizes trip lengths and travel densities indicative of substantial statewide and interstate travel. The U.S. Department of Defense, in cooperation with the U.S. Department of Transportation, has identified U.S. 101 as part of the National Highway System as a Strategic Highway Corridor Network route. This is a network of linked highways deemed essential to national defense for facilitating the movement of troops and equipment to airports, ports, rail lines, and military bases.

The project is in a rural area with a primarily natural resources-based and agricultural economy. U.S. 101 is the main transportation route to and through the area for both passenger and commercial vehicles. The nearest alternate routes are State Route 25 via State Route 198, 11 miles to the east, and

State Route 1, 50 miles to the west. Traffic volumes within and near the project limits are generally free flowing and experience minimal congestion. Railroad tracks running parallel to the U.S. 101 right-of-way carry several passenger and freight trains each day. The Transportation Agency for Monterey County serves as Monterey County's regional transportation planning agency and is the state-designated agency responsible for planning and financial programming of transportation projects in the area. Bicycle access is permitted within the project limits from post miles R9.2 to R21.8.

#### 1.4 Project Alternatives

This section describes the proposed action and the project alternatives developed to meet the purpose and need of the project while avoiding or minimizing environmental impacts. The alternatives are the Build Alternative and the No-Build Alternative.

#### 1.4.1 Build Alternative

The Build Alternative will rehabilitate the pavement wear course on the four-lane divided expressway. The concrete pavement will be rehabilitated by diamond grinding and concrete panel replacement. The asphalt concrete shoulders adjacent to the Portland cement concrete lanes will be cold planed and overlaid with 0.15 to 0.20 foot of rubberized hot mix asphalt. Also referred to as asphalt milling, cold planing is the controlled removal of the surface of the existing pavement to the desired depth with specially designed equipment to restore the pavement surface to a specified grade and cross slope. The asphalt concrete lanes and the adjacent shoulders will be overlaid with 0.2 foot of rubberized hot mix asphalt. At the interchanges, the overlay will be extended to the end of the ramps. Heavily distressed pavement will be repaired with dig outs. The strategy described below has been developed to capture the different elements affected by the pavement improvements. Preliminary project plans are provided in Appendix B of this document.

Within the project limits, the Build Alternative will also replace nonstandard metal beam guardrail and end treatments, replace sign panels that do not use the Type XI reflective backing, improve 16 drainage culverts at nine locations, install 14 traffic count stations, install one vehicular detection system, place vegetation-control crushed shale, and construct shoulder backing, where possible.

#### Mainline Improvements

The Build Alternative will diamond grind the northbound lane's concrete pavement from post miles R9.7 to R13.1, from post miles R15.4 to R17.4, and from post miles R19.8 to R21.9. The southbound lane's concrete pavement will be diamond ground from post miles R13.1 to R15.5 and from post miles R16.9 to R21.9. Severely deteriorated Portland cement concrete panels will

be replaced. Inside and outside shoulders adjacent to concrete lanes will be excavated to a depth of 0.3 foot to 0.5 foot and then paved to full-depth asphalt concrete.

The northbound lanes will be overlaid with 0.2 foot of rubberized hot mix asphalt from post miles R9.3 to R9.7, from post miles R13.1 to R15.4, and from post miles R17.4 to R19.8. Southbound lanes will be overlaid with 0.2 foot of rubberized hot mix asphalt from post miles R9.7 to R13.1 and from post miles R15.5 to R16.9.

The Build Alternative will use dig outs to fix the pavement at locations with excessive damage. Dig outs are used when the pavement has failed in localized areas to an extent that the underlying support materials have disintegrated, become infiltrated with fine-grained materials, or otherwise lost their load-carrying capacity. Dig outs require the removal and replacement of much (if not all) of the underlying base/subbase materials. Due to the thorough nature of this method, it has sometimes been referred to as spot reconstruction. The full scope of dig out work will be determined during the project's final design stage.

#### Ramp Improvements

The Build Alternative will place 0.2 foot of rubberized hot mix asphalt at the following locations:

- Jolon Road northbound and southbound off-ramps and on-ramps from post miles R9.3 to R9.9
- Alvarado Road northbound and southbound off-ramps from post miles R15.3 to R15.7
- Los Lobos Road northbound off-ramp and on-ramp from post miles R17.7 to R18.1

The Build Alternative will cold plane asphalt concrete to a depth of 0.15 foot at the following locations:

- Alvarado Road northbound and southbound on-ramps from post miles R15.1 to R15.7
- San Ardo Undercrossing northbound off-ramp and southbound on-ramp from post miles R15.7 to R22.2

Paving of the gore will occur at the Paris Valley Road northbound off-ramp (post mile R21.8) and southbound on-ramp (post mile R21.9). The gore is defined as the area located between the main roadway and the ramp just beyond where the ramp branches from the main roadway.

#### Striping and Rumble Strips

The Build Alternative will replace the existing traffic stripe to meet current standards. The existing inside and outside shoulder rumble strips will be ground out as part of the cold plane operations and replaced in kind.

#### **Culvert Improvements**

The Build Alternative will improve 16 drainage culverts at nine locations within the project limits using the strategies described in Table 1.1.

**Table 1.1 Culvert Locations and Anticipated Construction Activities** 

Culvert Location	Post Mile	Proposed Construction Activities
1 R11.32		Abandon in place the existing 203-foot-long, 24-inch-diameter reinforced concrete pipe. Install a new reinforced concrete pipe in kind using the jack and bore method adjacent to the existing reinforced concrete pipe with additional grading at the inlet. Install a new flared end section at the outlet and a new flared end section at the inlet. The existing reinforced concrete pipe and outlet are approximately 20 feet outside of the state right-of-way under a permanent easement.
		A 100-foot-by-50-foot (5,000-square-foot) temporary construction easement will be required to access and excavate for jack and bore operations along the northbound lane.
2	R11.42	Remove the existing double-barrel 24-inch-diameter reinforced concrete pipe and replace it in kind with a new reinforced concrete pipe using the open cut and cover trenching method near Node 2. Add shoulder backing and concrete slab to protect the pipe. Install a new double flared end section at the inlet and a new double flared end section at the outlet.
		A 25-foot-by-50-foot (1,250-square-foot) temporary construction easement will be required for access along the northbound lane.
3 R12.29		Node 1-2: Abandon in place the existing 125-foot-long, 24-inch-diameter reinforced concrete pipe. Install a new reinforced concrete pipe in kind roughly adjacent and parallel to the existing concrete pipe using the jack and bore method. Fix separation at joint. Remove the existing median drainage inlet and replace it with a new drainage inlet in kind.
		Node 2-3: Abandon in place the existing 95-foot-long, 24-inch-diameter reinforced concrete pipe. Install a new reinforced concrete pipe in kind adjacent and parallel to the existing concrete pipe using the jack and bore method. Remove the existing flared end section at the outlet and replace it with a new flared end section in kind.

Culvert Location	Post Mile	Proposed Construction Activities
		Node 1-2: Remove the existing 78-foot-long, 24-inch-diameter reinforced concrete pipe and replace it in kind with a new reinforced concrete pipe using the open cut and cover trenching method. Remove the existing flared end section at the inlet and replace it with a new flared end section. Protect the existing drainage inlet in place.
4	R12.58	Node 2-3: Remove the existing 92-foot-long, 24-inch-diameter reinforced concrete pipe and existing 30-foot-long, 24-inch-diameter asphalt-coated corrugated steel pipe and replace it with a new 90-foot-long, 24-inch-diameter reinforced concrete pipe using the open cut and cover trenching method. Install a new flared end section at the outlet.
		A 100-foot-by-50-foot (5,000-square-foot) temporary construction easement will be required for access along the northbound lane.
		Node 1-2: Remove the existing 85-foot-long, 18-inch-diameter corrugated steel pipe and replace it with a new 78-foot-long, 24-inch-diameter reinforced concrete pipe using the open cut and cover trenching method.
5 R14.72		Node 2-3: Remove the existing 56-foot-long, 18-inch corrugated steel pipe and replace it with a new 73-foot-long, 24-inch-diameter reinforced concrete pipe using the open cut and cover trenching method. Remove the existing drainage inlet and replace it with a new G2 drainage inlet. Install a new flared end section at the outlet.
6	R15.91	Node 1-2: Abandon in place the existing 36-inch-diameter reinforced concrete pipe under the northbound lanes and install a new G2 drainage inlet in the northbound outside shoulder. Using the open cut and cover trenching method, install a new 36-inch-diameter reinforced concrete pipe from the new median GDO drainage inlet to the new G2 drainage inlet in the northbound outside shoulder and then to a new 36-inch-diameter pipe with down-drain joints to the existing energy dissipator. The exact materials for pipe construction will be selected using the Alternative Pipe Culvert Selection in accordance with the procedures and California Test Methods described in Chapter 850 of the Caltrans Highway Design Manual during the project's final design stage. Install a new flared end section and rock slope protection at the outlet. Some grading may be required at the outlet. Install a new flared end section and key in rock slope protection without additional fill at the outlet. Remove two trees at the outlet.  Node 2-3: Protect in place the existing headwall at the inlet if there are no issues, like structural damage, et cetera. Abandon in place the existing 36-inch-diameter reinforced concrete pipe under the southbound lanes and install a new reinforced concrete pipe in kind closer to the surface using the open cut and cover trenching method. Remove the existing median GDO drainage inlet and replace it at a shallower depth

Culvert Location	Post Mile	Proposed Construction Activities	
		Node 1-2: Abandon in place the existing 30-inch-diameter reinforced concrete pipe under the southbound lanes and install a new 30-inch-diameter reinforced concrete pipe closer to the surface using the open cut and cover trenching method. Remove the existing median GDO drainage inlet and replace it at a shallower depth with a new GDO drainage inlet. Remove one tree at the inlet.	
7	R15.98	Node 2-3: Abandon in place the existing 30-inch-diameter reinforced concrete pipe under the northbound lanes and install a new G2 drainage inlet in the northbound outside shoulder. Using the open cut and cover trenching method, install a new 30-inch-diameter reinforced concrete pipe from the new median GDO drainage inlet to the northbound outside shoulder G2 drainage inlet and then to a new 30-inch-diameter pipe with down-drain joints to the existing energy dissipator. The exact materials for pipe construction will be selected using the Alternative Pipe Culvert Selection in accordance with the procedures and California Test Methods described in Chapter 850 of the Caltrans Highway Design Manual during the project's final design stage. Install a new flared end section and rock slope protection at the outlet. Some grading may be required at the outlet. Remove one tree at the outlet.	
8	R16.49	Remove the existing 156-foot-long, 24-inch-diameter reinforced concrete pipe and replace it in kind with a new reinforced concrete pipe using the open cut and cover trenching method. Protect in place the existing GDO draina inlet and down-drain connection. Install a new flared end section and key in rock slope protection without additional at the outlet. Remove two trees at the outlet.	
9	R18.09	Node 2-3: Remove the existing 84-foot-long, 24-inch-diameter corrugated steel pipe that is connected as a dual culvert to an existing 84-foot-long, 24-inch-diameter rock slope protection under the southbound lane and replace it with a new 84-foot-long, 24-inch-diameter reinforced concrete pipe using the open cut and cover trenching method. Install a concrete collar to connect the new reinforced concrete pipe to the existing reinforced concrete pipe culvert after the corrugated steel pipe culvert is removed. Remove the existing double flared end section at the outlet and replace it with a new double flared end section. Protect in place the existing drainage inlet that is attached to the existing reinforced concrete pipe culvert.	

#### **Guardrail Improvements**

Existing guardrail will be removed and replaced with Midwest Guardrail System features to comply with current standards. The locations and lengths of proposed guardrail replacements are provided in Table 1.2. Changing to the Midwest Guardrail System and terminal end features could require widening the fill choker to 4 feet in some locations. Locations where the

chokers cannot be extended will be studied for deep post embedment, cast-in-drilled hole footings, concrete barrier (barrier slab) on cantilever footing, or other solutions during the project's final design stage. All end treatments will be replaced with the new Manual for Assessing Safety Hardware-approved end treatments.

Table 1.2 Guardrail Replacement Locations and Lengths

Location	Beginning Post Mile	Ending Post Mile	Linear Feet
Northbound U.S. 101 Inside Shoulder	R9.6	R9.7	275
Northbound U.S. 101 Outside Shoulder	R9.6	R9.7	150
Northbound U.S. 101 Outside Shoulder	R11.3	R11.9	3,540
Northbound U.S. 101 Outside Shoulder	R12.1	R12.3	825
Northbound U.S. 101 Outside Shoulder	R13.0	R13.4	1,975
Northbound U.S. 101 Outside Shoulder	R14.8	R14.8	104
Northbound Alvarado Road Off-Ramp Inside Shoulder	R15.4	R15.5	120
Northbound Alvarado Road On-Ramp Inside Shoulder	R15.5	R15.5	70
Alvarado Undercrossing Road Inside Shoulder	R15.4	R15.5	620
Northbound U.S. 101 Outside Shoulder	R16.4	R17.2	4,165
Northbound Los Lobos Off-Ramp	R17.8	R17.9	140
Los Lobos Undercrossing	R17.8	R17.9	510
Northbound Los Lobos On-Ramp	R17.9	R17.9	150
Northbound U.S. 101 Outside Shoulder	R21.9	R22.0	350
Southbound U.S. 101 Inside Shoulder	R9.6	R9.7	150
Southbound Jolon Road On-Ramp	R9.6	R9.7	350
Southbound U.S. 101 Outside Shoulder	R10.6	R10.6	150
Southbound U.S. 101 Outside Shoulder	R12.0	R12.0	150
Southbound U.S. 101 Outside Shoulder	R13.1	R13.2	150
Southbound U.S. 101 Inside Shoulder	R13.5	R13.8	1,500
Southbound U.S. 101 Outside Shoulder	R13.7	R14.2	2,350
Southbound Alvarado On-Ramp Inside Shoulder	R15.3	R15.3	275
Southbound Alvarado Off-Ramp Inside Shoulder	R15.5	R15.5	120
Southbound Los Lobos On-Ramp Inside Shoulder	R17.8	R17.9	500
Southbound Los Lobos Off-Ramp Inside Shoulder	R17.9	R17.9	150
Southbound U.S. 101 Outside Shoulder	R19.3	R19.4	570

Vegetation control treatment using crushed shale will occur between the edge of pavement and hinge point, where practical and beneficial. Vegetation

control treatment using crushed shale will be applied beneath Midwest Guardrail Systems, signposts, and adjacent to median barriers.

#### Dike Improvements

Dikes throughout the project limits will be modified to address drainage and to remove high dikes where appropriate. The full extent of dike modification will be determined during the project's final design stage.

#### Shoulder Improvements

Throughout the project limits, the Build Alternative will place shoulder backing out to 3 feet from the edge of pavement to account for erosion or weathering at the edge of pavement. Shoulder backing is a thin course of granular material that is used to provide support to the pavement edge by preventing edge cracking and pavement edge loss. Shoulder backing also minimizes pavement edge drop-off heights for overlays.

#### Traffic Management System Improvements

In the southbound lanes north of Jolon Road (at post mile R10.0), the Build Alternative will remove an existing vehicle detection/monitoring system and replace it with an upgraded system in the same location. The Build Alternative will also place 14 census "Sample Count" traffic stations at the locations listed in Table 1.3.

**Table 1.3 Traffic Mangement System Improvements** 

Number of Stations	Post Mile	Location Description
4	9.6	Jolon Road Interchange (Northbound and Southbound On- and Off-Ramps)
4	15.4	Alvarado Road Interchange (Northbound and Southbound On- and Off-Ramps)
4	17.8	Los Lobos Road Interchange (Northbound and Southbound On- and Off-Ramps)
2	22.0	Paris Valley Road Interchange (Northbound Off-Ramp and Southbound On-Ramp)

#### Sign Replacement

Existing sign panels not using the Type XI backing material will be replaced. Damaged wood posts will also be replaced.

#### **Utility Relocation**

At this time, no utility conflicts or relocations are expected. Potholing during the project's final design phase will determine the potential for conflict. Where utilities will conflict with construction activities and planned improvements, Caltrans will provide for any state share of utility relocation and will work

closely with the utility providers to facilitate relocation prior to or during construction.

#### **Temporary Construction Activities**

Temporary construction activities will include pavement rehabilitation, culvert replacement, infrastructure installation, equipment access, vegetation clearing, staging, and stock piling.

#### Construction and Demolition Equipment

The following equipment will likely be used during construction:

- Asphalt paver for asphalt delivery and placement.
- Backhoe for various soil manipulation activities.
- Roller paver for roadway construction.
- Bobcat for pavement, earthwork, and clearing and grubbing.
- Bulldozer and front loader for earthwork and clearing and grubbing.
- Cold planer for pavement rehabilitation.
- Compressor for bridge repair.
- Concrete pump for pavement and sidewalk construction.
- Concrete roller screed for pavement construction.
- Concrete truck mixer for pavement, structure, and flatwork construction.
- Concrete saw for pavement construction.
- Dump truck for earthwork and hauling.
- Demolition equipment to remove existing facilities.
- Excavator for soil manipulation.
- Flatbed truck for various construction activities.
- Forklift for various construction activities.
- Grader for ground leveling.
- Haul truck for earthwork, clearing and grubbing, and materials.
- Paint and striping truck for pavement striping and delineation.

- Pump truck for bridge repair.
- Ready-mix concrete truck for concrete delivery.
- Roller and compactor for earthwork.
- Scraper for earthwork and clearing and grubbing.
- Shoulder paver for pavement construction.
- Vacuum sweeper or power broom to clean the roadway.
- Truck with seed sprayer for landscaping and erosion control.
- Water truck for earthwork, dust control, and landscaping.

#### Project Construction Staging

The Build Alternative will use staging for demolition and construction activities due to the topography of the area and high traffic volumes. Staged construction will attempt to minimize motorist delays, maximize public access to the area, and provide contractors with the basis of the bid. Construction activities for the Build Alternative are expected to take 150 working days over a staged one-year schedule to complete, starting in August 2027.

Construction is anticipated to occur under Standard Temporary Traffic Control Systems. Typical construction staging uses small work areas that are proportionately sized to minimize motorist delays and maximize public access to businesses and residences. Staging will not remain in one location for long but will incrementally progress through the project limits to meet construction needs.

Work areas will be limited to only the necessary space needed to complete the proposed activities, which may also include areas for access and equipment staging. This will allow room for two-way traffic flow. As discussed further in this section, traffic control measures will be implemented to temporarily divert traffic out of the work area. When possible, activities will be coordinated to complete all proposed construction within the work area simultaneously or shortly thereafter before moving on to another location.

Nighttime construction work will be required to reduce traffic concerns and to complete the project within the proposed one-year schedule. Multiple work areas may be established at the same time through the project limits, as needed. When using the cut and cover method for culvert rehabilitation, work will occur after traffic control measures are in place. Traffic control measures will be removed after culvert rehabilitation, roadway restoration, and all construction activities are completed, and full operation of the roadway will then be restored. The pipe jacking method will allow for culvert rehabilitation to occur without roadway excavation and with minimal need for traffic control.

#### Traffic Control During Construction

The Build Alternative will require short-term shift work windows and long-term construction staging and traffic handling plans. Following a comprehensive analysis during the project's final design stage, a Transportation Management Plan will be developed to reduce traffic flow disruptions to the traveling public. No local roadway or driveway closures will occur. Detour routes for vehicle, bicycle, and pedestrian traffic will be provided as necessary as part of Caltrans' standard traffic control and Transportation Management Plan procedures. Community and agency input will be sought on maintaining pedestrian and bicycle access during project construction.

The resident engineer for the project will notify and coordinate with regional emergency service providers regarding construction-related activities to ensure that project activities will not restrict or prevent access within the project area. Access for fire/paramedic and other emergency service vehicles through the project limits will be enabled using controlled work zones established by the project's construction contractor. The construction contractor will also ensure that emergency service access to all interconnecting roadways and routes in the project area will not be blocked by construction activities.

#### Equipment and Material Access and Staging

Staging will occur in closed lanes behind a temporary concrete protective barrier or along the previously disturbed edges of U.S. 101. As detailed in Table 1.4 (Temporary Construction Easements Required), some staging and access will occur within temporary construction easements on adjacent private property. Any fencing that is removed will be replaced as part of the construction contract.

**Table 1.4 Temporary Construction Easements Required** 

Assessor's Parcel Number	Purpose for Easement	Estimated Easement Area in Square Feet (in Acres)	Total Parcel Area in Square Feet (in Acres)	Percentage of Total Parcel Area
423-091-01u8	Equipment staging and excess fill material storage at post mile R11.32. Excavation of a receiving pit and equipment and excess fill material storage at post mile R11.42.	7,500 (0.17)	16,753,233 (384.60)	Less than 0.01
423-091-048	Equipment staging and excess fill material storage at post mile R12.58.	5000 (0.12)	1,812,169 (41.60)	Less than 0.01

This project will include a number of standardized project measures that are used on most, if not all, Caltrans projects and were not developed in response to any specific environmental impact resulting from the proposed project. These measures are listed later in this chapter under Section 1.5 (Standard Measures and Best Management Practices Included in All Build Alternatives).

#### 1.4.2 No-Build (No-Action) Alternative

Under the No-Build Alternative, no action would be taken, and no improvements would be made. If the rubberized hot mix asphalt overlay is not placed, higher pavement preservation costs and unacceptable ride quality can be expected. Under the No-Build Alternative, severely degraded culverts without the needed improvements would have the potential to erode the embankment, leading to roadside and possibly roadbed failure. The No-Build Alternative would not meet the project's purpose and need and would result in unacceptable roadway conditions and higher preservation costs.

#### 1.5 Identification of a Preferred Alternative

A Build Alternative and a No-Build Alternative were the only alternatives considered for this Initial Study with Mitigated Negative Declaration. After the public circulation of the Initial Study with Proposed Mitigated Negative Declaration, the two alternatives were further evaluated. Caltrans identified the Build Alternative as the preferred alternative after consideration of the project's purpose and need, funding, schedule, construction methods, and potential to impact environmental resources. Under the California Environmental Quality Act, no unmitigable significant adverse impacts were identified for the preferred alternative, so Caltrans has prepared a Mitigated Negative Declaration.

The preferred alternative meets the purpose and need of the project because it will comprehensively address roadway deficiencies within the project limits by rehabilitating the pavement and drainage systems. The rehabilitated highway route will include upgraded crash safety devices that meet current design standards and technology for improved traffic census station data collection.

The preferred alternative will result in temporary impacts on environmental resources from the rehabilitation of pavement and drainage system infrastructure. Temporary impacts due to construction disturbances will be offset by construction restrictions, monitoring, and postconstruction restoration. The preferred alternative will include Caltrans' standard plans and measures that apply to the project to address any impacts associated with the project.

Caltrans determined that the No-Build Alternative does not satisfy the project's purpose and need because it does not address the roadway deficiencies of U.S. Route 101 within the project limits. The No-Build Alternative would not restore the ride quality and extend the service life of the roadway, protect embankments from potential slope failure, improve traffic census station data collection, or bring crash safety devices up to current design standards.

# 1.6 Standard Measures and Best Management Practices Included in All Build Alternatives

Environmentally Sensitive Areas will be delineated on project construction plans to protect and minimize disturbance from construction activities on vegetation and sensitive habitat types within the project's physical impact areas. Temporary fencing (Environmentally Sensitive Area) will be installed before construction to mark the sensitive resource areas to be protected. However, removal of shrubs and trees, as well as vegetation trimming, will be necessary at certain culvert construction areas where access/haul roads are necessary for construction vehicles and equipment. Replacement of trees and other vegetation will be done as part of the project's avoidance and minimization requirements addressed in Chapter 2.

Construction activities will include rehabilitation of roadway pavement, removal and replacement of culverts, and improvements to roadway infrastructure. Best Management Practices and other Caltrans standard procedures will be implemented for control of stormwater and soil erosion and protection of water quality, both during temporary construction activities and for permanent postconstruction conditions. Disturbed areas will be treated with erosion control materials best suited to the project site conditions. Steeper areas exposed to concentrated runoff flows from the highway culverts will receive aggressive erosion control techniques such as netting, fiber rolls, compost socks, and hydroseeding to establish vegetation for long-term minimization of soil erosion.

Caltrans has developed standard measures, standard special provisions, and Best Management Practices that are implemented on all or most Caltrans projects. The following list is relevant to the project:

- 7-1.02A General: The contractor will comply with laws, regulations, orders, and decrees applicable to the project.
- 7-1.02C Emissions Reductions: The contractor will submit a certification acknowledging compliance with emissions reduction regulations managed by the California Air Resources Board.

- 7-1.02K(6)(j)(ii) Lead Compliance Plan: This specification requires the submittal of a plan to document a compliance program to prevent or minimize worker exposure to lead.
- **7-1.02M(2) Fire Protection:** Reserved for development of a fire prevention plan, which will minimize the risk of starting a wildfire during construction.
- 7-1.03 Public Convenience: The contractor will work to minimize the inconvenience to the public or abutting property owners resulting from construction activities.
- **10-4 Water Usage:** This section includes specifications for the usage and conservation of water during construction.
- 12-1 through 12-7 Temporary Traffic Control: This section includes general specifications for providing temporary traffic control.
- 13-3 Stormwater Pollution Prevention Plan: This section includes specifications for preparing a stormwater pollution prevention plan for projects that will disturb 1 acre or more of soil.
- 13-4 Job Site Management: This section includes specifications for performing job site management work such as spill prevention and control, material management, waste management, non-stormwater management, and dewatering activities.
- 13-5 Temporary Soil Stabilization: This section includes specifications for placing temporary soil stabilization materials on stockpiles or disturbed soil areas.
- 13-6 Temporary Sediment Control: This section covers specifications for installing temporary sediment controls, such as check dams and drainage inlet protections.
- 13-9 Temporary Concrete Washouts: This section covers specifications for installing temporary concrete washouts to receive and dispose of concrete waste.
- 13-10 Temporary Linear Sediment Barriers: This section covers specifications for installing temporary linear barriers to control sediment.
- 14-1.02 Environmentally Sensitive Area: Caltrans will mark areas that are environmentally sensitive. These areas cannot be entered unless authorized. If an Environmentally Sensitive Area is breached, work near the area will stop immediately, and the Resident Engineer will be notified.
- 14-2.03 Archaeological Resources: If archaeological resources are discovered within or near the construction limits, the resources will not be

further disturbed, and all work near the discovery will stop immediately. The area will be secured, and the Resident Engineer notified.

- 14-6.03 Species Protection: This specification includes instructions for the
  protection of regulated species and their associated habitat, including
  migratory and nongame birds. If a protected species is discovered, work will
  stop near the discovery, and the engineer will be notified so that Caltrans
  biologists could investigate the discovery and take appropriate action.
- 14-7.03 Discovery of Unanticipated Paleontological Resources: If unanticipated paleontological resources are discovered, the resources will not be further disturbed, and all work near the discovery will stop immediately. The area will be secured, and the Resident Engineer notified.
- 14-8.02 Noise Control: Noise from work activities will be controlled and monitored. Noise will not exceed 86 decibels at 50 feet from the job site from 9:00 p.m. to 6:00 a.m.
- 14-9.02 Air Pollution Control: The project will comply with applicable air pollution control rules, regulations, ordinances, and statutes.
- 14-10.02 Solid Waste Disposal and Recycling Report: The types and amounts of solid waste taken to or diverted from landfills or reused on the project will be tracked and reported on each calendar year.
- 14-11.03 Hazardous Waste Management: This specification outlines the procedures for the handling, storage, transport, and disposal of hazardous waste, which will comply with 22 California Code of Regulations Division 4.5.
- 14-11.04 Dust Control: Excavation, transportation, and handling of
  material containing hazardous waste or contamination must result in no
  visible dust migration. When clearing, grubbing, and performing earthwork
  operations in areas containing hazardous waste or contamination, a water
  truck or tank will be provided on the job site.
- 14-11.06 Contractor-Generated Hazardous Waste: This specification
  provides instructions to the contractor for the management of hazardous
  wastes that may be generated during construction, such as petroleum
  materials, paints, stains, and wood preservatives. Instructions for the
  management of contaminated soils that may be created due to accidental
  leaks or spills are also included.
- 14-11.08 For Regulated Material Containing Aerially Deposited Lead:
   This specification provides instructions to the contractor for the handling, management, and disposal of regulated material containing aerially deposited lead.

- 14-11.09 For Minimal Disturbance of Regulated Material Containing Aerially Deposited Lead: This specification is reserved for providing instructions to the contractor for the minimal disturbance of regulated material containing aerially deposited lead.
- 14-11.14 Treated Wood Waste: Includes specifications for handling, storing, transporting, and disposing of treated wood waste.
- 19-2.03B Surplus Material: This section requires authorization by Caltrans before disposing of surplus materials or using them for fill.
- 36-4 Residue Containing Lead From Paint and Thermoplastic: For work involving residue from grinding and cold planing that contains lead from paint and thermoplastic.
- 84-9.03C Remove Traffic Stripes and Pavement Markings Containing Lead: This specification includes instructions for the removal of yellow traffic stripe if the stripe will be removed using a cold plane or grinding operation.
- Transportation Management Plan: A standard measure implemented on every Caltrans project that prescribes specific lane closures, detour routes, public information programs, and other procedures to manage traffic flow through project work areas during construction periods. See also Section 1.4.1, Build Alternative, for additional information.

### 1.7 Discussion of the NEPA Categorical Exclusion

This document contains information regarding compliance with the California Environmental Quality Act (CEQA) and other state laws and regulations. Separate environmental documentation, supporting a Categorical Exclusion determination, has been prepared in accordance with the National Environmental Policy Act. When needed for clarity, or as required by CEQA, this document may contain references to federal laws and/or regulations (CEQA, for example, requires consideration of adverse effects on species identified as a candidate, sensitive, or special-status species by the U.S. National Marine Fisheries Service and the U.S. Fish and Wildlife Service—that is, species protected by the Federal Endangered Species Act).

### 1.8 Permits and Approvals Needed

The following permits, licenses, agreements, and certifications are required for project construction:

**Table 1.5 Permits and Approvals** 

Agency	Permit/Approval	Status
U.S. Fish and Wildlife Service	Federal Endangered Species Act Section 7 Consultation and Biological Opinion for the San Joaquin kit fox and golden eagle	Section 7 consultation has been completed, and a Biological Opinion was issued on October 17, 2023.
U.S. Army Corps of Engineers	Clean Water Act, Section 404 Nationwide Permit	To be obtained prior to construction.
Regional Water Quality Control Board	Clean Water Act, Section 401 Water Quality Certification	To be obtained prior to construction.
Local Landowners	Temporary Construction Easements	Formal agreements will be drafted after the project is approved.

# **Chapter 2** CEQA Evaluation

#### 2.1 CEQA Environmental Checklist

This checklist identifies physical, biological, social, and economic factors that might be affected by the proposed project. Potential impact determinations include Significant and Unavoidable Impact, Less Than Significant Impact With Mitigation Incorporated, Less Than Significant Impact, and No Impact. In many cases, background studies performed in connection with a project will indicate that there are no impacts to a particular resource. A "No Impact" answer reflects this determination. The questions in this checklist are intended to encourage the thoughtful assessment of impacts and do not represent thresholds of significance.

Project features, which can include both design elements of the project and standardized measures that are applied to all or most Caltrans projects, such as Best Management Practices and measures included in the Standard Plans and Specifications or as Standard Special Provisions, are considered to be an integral part of the project and have been considered prior to any significance determinations documented below.

"No Impact" determinations in each section are based on the scope, description, and location of the proposed project as well as the appropriate technical report (bound separately in Volume 2), and no further discussion is included in this document.

#### 2.1.1 Aesthetics

Considering the information in the Visual Impact Assessment (dated June 9, 2023), the following significance determinations have been made:

Except as provided in Public Resources Code Section 21099:

Question—Would the project:	CEQA Significance Determinations for Aesthetics	
a) Have a substantial adverse effect on a scenic vista?	Less Than Significant Impact	
b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?	No Impact	

Question—Would the project:	CEQA Significance Determinations for Aesthetics
c) In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from a publicly accessible vantage point.) If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?	Less Than Significant Impact
d) Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?	No Impact

#### Affected Environment

#### Visual Environment

Southern Monterey County and the Salinas Valley area are defined by the broad valley floor with the Santa Lucia Mountains to the west and the Gabilan Mountains to the east. Land use is mostly agricultural with low-growing crops, vineyards, and processing facilities. The Salinas River runs parallel to the highway on the east side with dense riparian vegetation. Low rolling hills are covered with scattered oaks. While Bradley is not visible from the highway due to intervening vegetation, San Ardo contributes to the visual experience along U.S. 101 with its relatively small, compact community. As seen from the highway, the unincorporated community is mostly recognized by the on- and off-ramps associated with its central business district. Some residential areas can also be seen along the highway.

#### Viewer Sensitivity

Viewers traveling U.S. 101 in this area represent a wide range of users and associated viewing expectations. No local- or state-designated scenic roadways are identified within the project limits; however, the hills west of the Salinas Valley area are a nearby sensitive visual resource as defined by Monterey County planning policy. The moderate to moderately high viewer sensitivity is due in part to the combination of rural development and agriculture, backdropped by scenic hillsides in the Salinas Valley. Scenic vistas in the vicinity of U.S. 101 include views of the hills to the west, agricultural and open space, and gentle topography with natural vegetation patterns. Overhead utilities, signage, lighting, and other elements are commonly seen throughout the area.

#### **Environmental Consequences**

The proposed improvements will cause a minimal, if any, effect on views of scenic vistas in the area. The distant hills and fields will remain visible and will continue to contribute to the scenic vista. The project does not include the installation of new or modified sources of light.

Implementation of the project will result in visual changes as seen from public viewpoints such as U.S. 101 and some intersecting local streets. An increased visual scale of the highway facility will mostly be the result of the introduction of additional paved surfaces, drainage structures, and slightly taller guardrails. While they will not be unexpected elements in the roadway environment, their increased size and contrasting appearance will make these otherwise visually neutral features potentially more noticeable and will contribute somewhat to the increased visual scale of the highway facility. The reduction in roadside trees and vegetation will also result in a somewhat more engineered appearance of the highway facility.

Although potential visual changes will occur, the same type of elements proposed with this project are seen elsewhere along the highway and are not by themselves inconsistent with the rural roadway character of the region or throughout the state. The noticeability of the visible drainage elements will be reduced by coloring or staining as well as planting. As a result, the proposed drainage structures will be subordinate to the overall experience of traveling along the highway.

Much of the area in the vicinity of the culverts is vegetated either with native shrubs and/or trees. The construction of drainage improvements as well as access roads will cause the removal of trees and vegetation in the immediate area. As a result, these visual changes will cause a minor reduction of rural character and visual quality to the immediate project area.

It is expected that following project construction and revegetation, the project will be generally unnoticed by the casual observer on U.S. 101 and other public viewpoints in the area. If noticed, the project will not appear out of place with the setting. Measures specifically addressing this visual effect will minimize the noticeability of the individual project elements and will further reduce its potential effect on the existing visual character. Impacts on visual resources will be less than significant.

#### Avoidance, Minimization, and/or Mitigation Measures

Since impacts to visual resources will be less than significant, mitigation is not proposed. However, the following measures will be included to further reduce effects to visual resources:

AES-1: As much existing vegetation as possible will be preserved.
 Prescriptive clearing and grubbing and grading techniques that save the most existing vegetation possible will be used.

- AES-2: All disturbed areas will be revegetated with native plant species appropriate to each specific work location.
- AES-3: Replacement planting will include aesthetic considerations as well as the inherent biological goals. Revegetation will include native trees and plants as determined by the Caltrans biologist and the Caltrans District 5 Landscape Architectural Department.
- AES-4: All visible concrete drainage elements, including but not limited to headwalls, drain inlet aprons, et cetera, will be colored to blend with the surroundings and reduce reflectivity. The specific colors of these concrete elements will be determined by the Caltrans District 5 Landscape Architectural Department.
- **AES-5:** If vegetation control under guardrail is deemed necessary, then a natural material such as shale will be used. The selection of the vegetation control material and/or color will be determined and approved by the Caltrans District 5 Landscape Architectural Department.
- AES-6: Paving beyond the gore will include aesthetic treatment to be determined and approved by the Caltrans District 5 Landscape Architectural Department.
- **AES-7:** Following construction, the contractor will regrade and recontour all new construction staging areas and other temporary uses as necessary to match the surrounding pre-project topography.

#### 2.1.2 Agriculture and Forestry Resources

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment Project; and the forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board.

Considering the information in the California Department of Conservation's Farmland Mapping and Monitoring Program (dated 2016), the Farmland Map of Northern Monterey County (accessed September 12, 2023) https://montereyco.maps.arcgis.com/apps/webappviewer/index.html?id=9aa9 d5bf30904f3c904eb5fe869f62b7, the Monterey County Williamson Act Lands

Map, the 2010 Monterey County General Plan, and Title 21 (Zoning) of the Monterey County Code, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Agriculture and Forestry Resources
a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?	No Impact
b) Conflict with existing zoning for agricultural use, or a Williamson Act contract?	Less Than Significant Impact
c) Conflict with existing zoning, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?	No Impact
d) Result in the loss of forest land or conversion of forest land to non-forest use?	No Impact
e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of farmland to non-agricultural use or conversion of forest land to non-forest use?	No Impact

#### Affected Environment

Most of the properties adjacent to the project limits are under a Williamson Act land use contract. However, only lands from post mile R17.8 (Los Lobos Road) north to the project end at post mile 22.0 (San Ardo) are designated as Prime Farmland or Farmland of Statewide Importance. Prime Farmland, as defined by the U.S. Department of Agriculture, is land that has the best combination of physical and chemical characteristics for producing food, feed, forage, fiber, and oilseed crops and is available for these uses. Farmland of Statewide Importance under the Farmland Protection Policy Act is land that meets specific criteria based on the physical and chemical properties of the soils and the climatic environment of soil occurrence. It has the soil quality, growing season, and moisture supply needed to economically produce sustained yields of crops when treated and managed, including water

management (irrigation and drainage), according to acceptable farming methods.

Properties locally zoned as Farmlands and Permanent Grazing sit along the project limits from the project's southern end at post mile R9.2 (Bradley) north to post mile R15.3 (just south of Alvarado Road) and from post mile R17.1 (just south of Los Lobos Road) north to the project's northern end at post mile R22.0 (San Ardo). The purpose of the Farmlands zone district is to preserve and enhance the use of the prime, productive, and unique farmlands in the County of Monterey while also providing opportunity to establish necessary support facilities for those agricultural uses. The purpose of the Permanent Grazing Zone district is to preserve, protect, and enhance those productive exclusive grazing lands in the County of Monterey. There is no forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g)) within the project limits.

#### **Environmental Consequences**

The project will not convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, as shown on the maps prepared pursuant to the California Department of Conservation's Farmland Mapping and Monitoring Program, to non-agricultural use, since these types of properties will not be affected by temporary construction easements or other project activities. Access for farm laborers and vehicles will be maintained throughout construction.

As listed in Table 2.1 (Temporary Easements on Properties Zoned Farmlands), the project will require up to three temporary construction easements on a total of two properties zoned as Farmlands and ranging in size from 41.60 acres up to 384.60 acres. The temporary easements will occur at the edge of the properties at the base of a slope and will occupy less than 0.01 percent of any affected property.

At all three of the temporary construction easements, excavation for the pipe jacking pit will occur on the west of the northbound travel lanes and within the U.S. 101 right-of-way. Two of the easements (at post mile R11.42 and post mile R12.58) will be needed only for the staging of equipment and storage of excess fill material. At both locations, the receiving pits for pipe jacking will be located within the U.S. 101 right-of-way east of the northbound travel lanes. The easement at post mile R11.32 will be needed to excavate a receiving pit for the new culvert and excess fill material. The staging of equipment and storage of excess fill material will also occur in this easement. Access to all work areas will be taken directly from the U.S. 101 right-of-way. The temporary construction easements will be minimal and limited to the required work area and duration of construction. Any existing fencing will be removed for access but will be replaced in kind once the work is complete. Temporary

fencing will be installed to secure the remainder of the property during construction. Equipment and excess fill material will be removed upon completion of the work. Entry and exit pits for pipe jacking will be filled once the work is complete. Excavation areas will be contoured to match the topography existing before construction. Because excavation will occur only either within the U.S. 101 right-of-way or an existing drainage area, not used for agricultural production, soil replacement will not affect soil viability for agricultural activities.

**Table 2.1 Temporary Easements on Properties Zoned Farmlands** 

Assessor's Parcel Number	Purpose for Easement	Estimated Easement Area in Square Feet (in Acres)	Total Parcel Area in Square Feet (in Acres)	Percentage of Total Parcel Area
423-091-018	Equipment staging and excess fill material storage at post mile R11.32. Excavation of a receiving pit and equipment and excess fill material storage at post mile R11.42.	7,500 (0.17)	16,753,233 (384.60)	Less than 0.01
423-091-048	Equipment and excess fill material storage at post mile R12.58.	5,000 (0.12)	1,812,169 (41.60)	Less than 0.01

The southernmost area identified for a temporary construction easement on Assessor's Parcel Number 423-091-018 (at post mile R11.32) is used for drainage, and the northernmost area (at post mile R11.42) is used both for drainage and private access along the western edge of the property. Private access throughout the property will remain available because the farm road encircles the parcel. The easement on Assessor's Parcel Number 423-091-048 (at post mile R12.58) will occur within an active grazing area. This property is subject to a Williamson Act contract and is under contract as an Agricultural Preserve. According to the terms of the Agricultural Preserve contract, pursuant to the Williamson Act contract to which the property is subject, at least 60 percent of the property needs to remain in production for fiber or animals. The proposed easement on this property will temporarily remove less than 0.01 percent of the parcel from production and will not result in violation of the terms of the existing contract.

Farming activities within the proposed easement areas will be temporarily disrupted. Because the use of these properties will be minimal in area and temporary (for a short duration), the project will not generate impacts resulting in conflicts with existing zoning for agriculture or the conversion of farmland to non-agricultural use. According to Statewide Crop Mapping published by the California Natural Resources Agency

(https://data.cnra.ca.gov/dataset/statewide-crop-mapping#), neither of the

affected properties has been used for row crop production in the past 10 years. Both properties are currently and have been historically used for grazing and animal production.

The project will not conflict with existing zoning of, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g)) because these types of properties are not within the project limits. For the same reason, the project will not result in the loss of forest land or conversion of forest land to non-forest use.

#### Avoidance, Minimization, and/or Mitigation Measures

No avoidance, minimization, and/or mitigation measures are proposed.

#### 2.1.3 Air Quality

Where available, the significance criteria established by the applicable air quality management district or air pollution control district may be relied upon to make the following determinations.

Considering the information in Chapter 1 of this Initial Study, the project's Air Quality, Greenhouse Gas, Noise, and Water Quality Technical Assessment Memo (dated April 25, 2023), and the Monterey Bay Air Resources District's Guidelines for Implementing the California Environmental Quality Act (2015), the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Air Quality
a) Conflict with or obstruct implementation of the applicable air quality plan?	No Impact
b) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard?	Less Than Significant Impact
c) Expose sensitive receptors to substantial pollutant concentrations?	No Impact
d) Result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?	No Impact

#### Affected Environment

The project is in the North Central Coast Air Basin, which includes Monterey County, Santa Cruz County, and San Benito County. The Monterey Bay Air Resources District regulates air quality in the North Central Coast Air Basin. This region is considered in attainment for all National Ambient Air Quality Standards. With regard to California Ambient Air Quality Standards, air quality for the region is in a state of poor health because the air basin is in nonattainment for airborne particulate matter less than 10 microns in diameter. However, the air basin is in attainment for all other state air quality standards. Particulate matter (also called particle pollution) is the term for a mix of solid particles and liquid droplets found in the air. Some particles, such as dust, dirt, soot, or smoke, are large or dark enough to be seen with the naked eye. Others are so small they can be detected using only an electron microscope.

## **Environmental Consequences**

The project improvements to existing roadway infrastructure will not increase vehicle capacity, increase the number of lanes, or change the alignment of the highway. Therefore, there will be no change in long-term air emissions as a result of the improvements to the project route. Projects that do not further degrade air quality with long-term emissions in the North Central Coast Air Basin are consistent with the Monterey Bay Air Resources District's adopted state air quality attainment goals, as stated in its 2012-2015 Air Quality Management Plan (adopted March 15, 2017).

During construction, short-term degradation of air quality may occur due to the release of particulate emissions (airborne dust) generated by excavation, grading, hauling, and other construction-related activities. Emissions from construction equipment are also expected and will include carbon monoxide, nitrogen oxides, volatile organic compounds, directly emitted particulate matter, and toxic air contaminants such as diesel exhaust particulate matter. Nitrogen oxides and volatile organic compounds will react in the presence of sunlight and heat to produce ozone, which is a regional pollutant.

Site preparation and roadway construction typically involve clearing, cut-and-fill activities, grading, removing or improving existing roadways, and paving roadway surfaces. Construction-related effects on air quality from most highway projects will be greatest during the site preparation phase because most engine emissions are associated with the excavation, handling, and transport of soils to and from the site. These activities could temporarily generate enough particulate matter emissions of 10 microns or less in size, particulate matter emissions of 2.5 microns or less in size, and small amounts of carbon monoxide, sulfur dioxide, nitrogen oxides, and volatile organic compounds to be of concern. Sources of fugitive dust will include disturbed soils at the construction site and trucks carrying uncovered loads of soils. Unless properly controlled, vehicles leaving the site could deposit mud on local streets, which could be an added source of airborne dust after it dries.

Particulate matter emissions of 10 microns or less in size will vary from day to day, depending on the nature and magnitude of construction activity and local weather conditions. Particulate matter emissions of 10 microns or less will depend on soil moisture, silt content of soil, wind speed, and the amount of equipment operating. Larger dust particles will settle near the source, while fine particles will be dispersed over greater distances from the construction site.

Construction activities for large development projects are estimated by the U.S. Environmental Protection Agency to add 1.2 tons of fugitive dust per acre of soil disturbed per month of activity. If water or other soil stabilizers are used to control dust, the emissions can be reduced by up to 50 percent. Caltrans Standard Specifications Section 14 on dust minimization requires the use of water or dust palliative compounds and will reduce potential fugitive dust emissions during construction.

In addition to dust-related particulate matter emissions of 10 microns or less in size, heavy-duty trucks and construction equipment powered by gasoline and diesel engines will generate carbon monoxide, sulfur dioxide, nitrogen oxides, volatile organic compounds, and some soot particulate (particulate matter emissions of 10 microns or less in size and particulate matter emissions of 2.5 microns or less in size) in exhaust emissions. If construction activities were to increase traffic congestion in the area, carbon monoxide and other emissions from traffic will increase slightly while those vehicles are delayed. These emissions will be temporary and limited to the immediate area surrounding the construction site.

Sulfur dioxide is generated by oxidation during combustion of organic sulfur compounds contained in diesel fuel. Under California law and California Air Resources Board regulations, off-road diesel fuel used in California must meet the same sulfur and other standards as on-road diesel fuel (not more than 15 parts per million sulfur), so sulfur dioxide-related issues due to diesel exhaust will be minimal.

Some phases of construction, particularly asphalt paving, may result in short-term odors in the immediate area of each paving site. Such odors will quickly disperse to below detectable levels as distance from the site increases.

Construction is estimated to take 150 working days over a staged, one-year construction schedule and is expected to progress quickly once the construction contract is awarded. Since construction activities will not last for more than 5 years at one general location, construction-related emissions do not need to be included in regional and project-level conformity analysis (40 Code of Federal Regulations 93.123(c)(5)).

Most of the construction impacts to air quality will be of short-term duration and, therefore, will not result in long-term adverse conditions. To minimize

dust emissions from the project, Section 14-9.02 (Air Pollution Control) of the 2022 Caltrans Standard Specifications states that the contractor is responsible for complying with all local air pollution control rules, regulations, ordinances, and statutes that apply to work performed under the contract, including those provided in Government Code Section 11017 (Public Contract Code Section 10231). Also, water pollution control measures that cross-correlate with standard dust emission minimization measures such as covering soil stockpiles, watering haul roads, watering excavation and grading areas, and so on will be implemented by the project. Minimal short-term air quality impacts are anticipated because appropriate engineering design and stormwater Best Management Practices will be incorporated during construction.

## Avoidance, Minimization, and/or Mitigation Measures

No avoidance, minimization, and/or mitigation measures are proposed.

## 2.1.4 Biological Resources

Considering the information in the Natural Environment Study (dated June 8, 2023) and Jurisdictional Delineation (dated October 31, 2022), the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Biological Resources
a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife, U.S. Fish and Wildlife Service, or National Oceanic and Atmospheric Administration Fisheries?	Less Than Significant Impact With Mitigation Incorporated
b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?	Less Than Significant Impact
c) Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?	Less Than Significant Impact With Mitigation Incorporated

Question—Would the project:	CEQA Significance Determinations for Biological Resources
d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?	Less Than Significant Impact
e) Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?	No Impact
f) Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?	No Impact

#### Affected Environment

The Biological Study Area is the area studied for biological resources and includes the area that may be directly, indirectly, temporarily, or permanently impacted by construction and construction-related activities as well as some adjoining habitats to ensure adequate area has been studied. The Biological Study Area includes an approximately 12.8-mile stretch of U.S. 101 in Monterey County between Bradley and San Ardo.

The Biological Study Area totals approximately 243 acres. It is mostly confined to areas immediately adjacent to highway facilities and ruderal/disturbed habitats (which include the road surface and shoulders) but is expanded in areas surrounding proposed drainage work at nine locations. The limits of the Biological Study Area include the proposed construction work areas, any associated access roads and staging areas, and nearby potential habitat areas. Therefore, the Biological Study Area is somewhat larger than the anticipated construction footprint to ensure evaluation of all potential effects on the biological resources near the project limits.

Special-status species include those that are 1) federally or state listed as endangered, threatened, or rare; 2) candidates for federal or state listing as endangered, threatened, or rare; 3) proposed for federal or state listing as endangered, threatened, or rare; or 4) considered special concern species by the federal government (that is, former U.S. Fish and Wildlife Federal Species of Concern) and the California Department of Fish and Wildlife (that is, California Species of Special Concern), or those that appear on the California Natural Diversity Database (2021) Special Animals List. Sensitive species also include those afforded protection or considered sensitive under various laws (for example, the National Environmental Policy Act, the California Environmental Quality Act, and the Migratory Bird Treaty Act) or under

sections of the California Fish and Game Code (for example, nesting birds), and those species recognized as locally important or sensitive by the California Native Plant Society or the scientific community.

Sensitive natural communities/habitats include those that are regulated or considered sensitive by federal, state, and/or local agencies or the National Environmental Policy Act and California Environmental Quality Act. The known occurrences of sensitive species have been inventoried and mapped, to varying degrees of accuracy, by the California Natural Diversity Database (2022). The search area for this project includes the following U.S. Geological Survey 7.5-Minute Quadrangles: San Ardo, Wunpost, Hames Valley, and Bradley.

## Habitats and Natural Communities of Special Concern

Six land cover types and vegetation communities occur in the Biological Study Area of the project: developed/anthropogenic, ruderal, non-native annual grassland, oak woodland, coastal scrub, and waters of the State. Much of the Biological Study Area is developed, including paved highways, gravel shoulders, gore areas, dirt roads, and oil refinery infrastructure totaling approximately 166 acres. The anthropogenic (developed) areas are not included in the natural communities' descriptions below.

The oak woodland community occurs throughout the Biological Study Area and totals approximately 2.65 acres. It is dominated mostly by coast live oak (*Quercus agrifolia*), but occasionally by blue oak (*Quercus douglasii*) and valley oak (*Quercus lobata*), which grow in varying densities. Oak woodlands in the Biological Study Area typically have an understory of poison oak (*Toxicodendron diversilobum*), Italian thistle (*Carduus pycnocephalus*), poison hemlock (*Conium maculatum*), and non-native annual grasses such as ripgut brome (*Bromus diandrus*) and wild oat (*Avena fatua*). Although most areas of the Biological Study Area are disturbed due to the immediate proximity of the highway or surrounding high-intensity land uses, portions of the Biological Study Area are adjacent to the Salinas River corridor or open rangeland. These areas provide moderately suitable habitat for a variety of common wildlife species.

Coastal scrub habitat within the Biological Study Area is most similar to Coyote Brush Scrub/Baccharis pilularis Shrubland Alliance and totals approximately 13.97 acres. In areas mapped as coastal scrub, the habitat is dominated by coyote brush (*Baccharis pilularis*) and includes associated species such as black elderberry (*Sambucus nigra*) and California sagebrush (*Artemisia californica*). Coastal scrub habitat within the Biological Study Area supports moderate-quality habitat for various wildlife species.

Non-native annual grassland occupies 10.08 acres of the Biological Study Area. This habitat type is best characterized as "Non-native Grassland" or *Avena* spp. - *Bromus* spp. Herbaceous Semi-Natural Alliance. It is dominated

by introduced annual grasses and weedy herbaceous species. Dominant species include introduced grasses such as slender wild oat (*Avena barbata*), common wild oat, ripgut brome, soft chess brome (*Bromus hordeaceus*), and red brome (*Bromus madritensis*). Other associate species include redstemmed filaree (*Erodium cicutarium*), perennial mustard (*Hirshfeldia incana*), English plantain (*Plantago lanceolata*), and tocalote (*Centaurea melitensis*). Small mammals such as California ground squirrels (*Otospermophilus beecheyi*) and Botta's pocket gophers (*Thomomys bottae*) are common in annual grasslands within the Biological Study Area.

Ruderal/disturbed vegetation flanks the edges of the project corridor and vegetated medians throughout the entire Biological Study Area, totaling an estimated 50.58 acres. This habitat is dominated by weedy species such as ripgut brome, poison hemlock, perennial mustard, wild oat (*Avena* spp.), Russian thistle (*Salsola tragus*), and tumbleweed (*Salsola tragus*). These areas are subjected to routine disturbance from maintenance and vehicle traffic and have minimal potential to support habitat for sensitive species.

#### Potential Jurisdictional Areas

#### Wetlands, Other Waters, and Riparian

Within the approximately 12.8-mile-long project limits, there is only one potential jurisdictional area at post mile R14.72 that may be impacted. An evaluation of wetland parameters indicated that although this location supports invasive wetland facultative vegetation (*Lepidium latifolium*) and wetland hydrology was present, soils did not show any redoximorphic features (evidence of presence of oxidized or reduced zones). Therefore, the location was not considered a three-parameter wetland. No contributing drainage feature could be attributed to the post mile R14.72 culvert conveyance system, and the location lacked evidence of gravel sorting or other indication of regular flows. Also, the surrounding vegetation transitions abruptly to upland ruderal species, so no riparian area was identified. The feature is approximately 5 feet wide, and it extends outside of the right-of-way to the northeast.

Although the delineated feature did not meet the three-parameter wetland criteria, nor did it show evidence of a bed or bank, as noted above, the Porter-Cologne Act defines "waters of the State" very broadly. Therefore, the delineated feature at post mile R14.72 is determined to qualify as a Water of the State under the jurisdiction of the Regional Water Quality Control Board. This feature totals 34 square feet (less than 0.001 acre) within the Biological Study Area.

## Special-Status Plant Species

Botanical surveys were conducted within the project's Biological Study Area on July 15, 2021, and during 2022 on March 17, April 8 and 13, and May 20. The California Natural Diversity Database (2022) documents 21 special-

status plant species (federally listed, state listed, and/or California Native Plant Species California Rare Plant Rank of 1B, 2, or 4) as occurring within the search area. The official federal species list for the vicinity of the project area received from the U.S. Fish and Wildlife Service included one additional federally listed species.

The names and legal status of each of the special-status plant species considered are included in Table 2.2, with a general description of the habitat requirements for each. Also included are determinations whether suitable habitat is present or absent, whether the species is present, and/or whether the project's Biological Study Area is located within a federally designated critical habitat unit. The rationale section summarizes the potential for each species to occur in the project's Biological Study Area or be affected by the project. Where suitable habitat is absent, it is assumed that the species does not occur within the project's Biological Study Area. Where suitable habitat is present but species were not detected during appropriately timed floristic surveys, it is assumed that the species does not occur within the Biological Study Area of the project.

Table 2.2 Special-Status Plant Species Within the Biological Study Area

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Arenaria paludicola	marsh sandwort	Federal Endangered State Endangered California Rare Plant Rank 1B.1	Absent - Suitable habitat is not present. This species was not detected during appropriately timed floristic surveys.
Calycadenia villosa	dwarf calycadenia	California Rare Plant Rank 1B.1	Absent - Suitable habitat consisting of gravely outwashes and rocky fine soils is not present. This species was not detected during appropriately timed floristic surveys.
Camissoniopsis hardhamiae	Hardham's evening- primrose	California Rare Plant Rank 1B.2	Habitat Present - Moderately suitable habitat consisting of sandy cismontane woodland is present. However, this species was not detected during appropriately timed floristic surveys.
Castilleja densiflora variety obispoensis	San Luis Obispo owl's clover	California Rare Plant Rank 1B.2	Absent - Suitable habitat is not present. This species was not detected during appropriately timed floristic surveys.
Caulanthus lemmonii	Lemmon's jewelflower	California Rare Plant Rank 1B.2	Absent - Suitable habitat is not present. This species was not detected during appropriately timed floristic surveys.
Chlorogalum purpureum variety purpureum	Santa Lucia purple amole	Federal Threatened Critical Habitat California Rare Plant Rank 1B.1	Habitat Present - Suitable habitat consisting of mixed oak woodland and grassland habitat is present within the Biological Study Area. However, this species was not detected during appropriately timed floristic surveys.
Chorizanthe pungens variety pungens	Monterey spineflower	Federal Threatened Critical Habitat California Rare Plant Rank 1B.2	Absent - Suitable habitat is not present. This species was not detected during appropriately timed floristic surveys.

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Chorizanthe rectispina	straight-awned spineflower	California Rare Plant Rank 1B.3	Absent - Suitable granite in chaparral habitat is not present. This species was not detected during appropriately timed floristic surveys.
Clarkia jolonensis	Jolon clarkia	California Rare Plant Rank 1B.2	Habitat Present - Suitable woodland habitat is present in the Biological Study Area. However, this species was not detected during appropriately timed floristic surveys.
Collinsia antonina	San Antonio collinsia	California Rare Plant Rank 1B.2	Habitat Present - Suitable woodland habitat is present in the Biological Study Area. However, this species was not detected during appropriately timed floristic surveys.
Collinsia multicolor	San Francisco collinsia	California Rare Plant Rank 1B.2	Absent - Suitable soils and habitat are not present. This species was not detected during appropriately timed floristic surveys.
Delphinium umbraculorum	umbrella larkspur	California Rare Plant Rank 1B.3	Habitat Present - Suitable woodland habitat is present in the Biological Study Area. However, this species was not detected during appropriately timed floristic surveys.
Entosthodon kochii	Koch's cord moss	California Rare Plant Rank 1B.3	Absent - Suitable riverbank bank habitat is not present. This species was not detected during appropriately timed floristic surveys.
Eriastrum luteum	yellow-flowered eriastrum	California Rare Plant Rank 1B.2	Habitat Present - Suitable gravelly woodland habitat is present within the Biological Study Area. However, this species was not detected during appropriately timed floristic surveys.

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Layia heterotricha	pale-yellow layia	California Rare Plant Rank 1B.1	Habitat Present - Suitable habitat is present within the Biological Study Area. However, this species was not detected during appropriately timed floristic surveys.
Malacothamnus abbottii	Abbott's bush mallow	California Rare Plant Rank 1B.1	Absent - Suitable riparian willow scrub habitat is not present. This species was not detected during appropriately timed floristic surveys.
Malacothamnus davidsonii	Davidson's bush- mallow	California Rare Plant Rank 1B.2	Absent - Suitable sandy washes in suitable habitat are not present. This species was not detected during appropriately timed floristic surveys.
Malacothamnus palmeri variety involucratus	Carmel Valley bush- mallow	California Rare Plant Rank 1B.2	Absent - Suitable habitat consisting of talus hilltops and serpentine soils is not present. This species was not detected during appropriately timed floristic surveys.
Navarretia nigelliformis subspecies radians	shining navarretia	California Rare Plant Rank 1B.2	Absent - Suitable vernally wet clay habitat is not present. This species was not detected during appropriately timed floristic surveys.
Navarretia prostrata	Prostrate vernal pool navarretia	California Rare Plant Rank 1B.1	Absent - Suitable alkaline soils or vernal pools are not present. This species was not detected during appropriately timed floristic surveys.
Plagiobothrys uncinatus	hooked popcornflower	California Rare Plant Rank 1B.2	Absent - Suitable sandstone outcrop habitat is not present. This species was not detected during appropriately timed floristic surveys.
Stylocline masonii	Mason's neststraw	California Rare Plant Rank 1B.1	Absent - Suitable habitat is not present. This species was not detected during appropriately timed floristic surveys.

Within the project's Biological Study Area, suitable habitat was present for seven special-status plant species. However, no special-status plant species or designated critical habitat for special-status plant species was found during appropriately timed floristic and botanical surveys.

## Special-Status Animal Species

Reconnaissance wildlife surveys of the project's Biological Study Area were conducted by Caltrans biologists on July 15, 2021, during 2022 on March 17, April 8 and 13, and May 20, and on January 24, 2023. The California Natural Diversity Database (2022) documents 24 special-status animal species (federally listed, state listed, California Fully Protected, Special Species of Concern, California Natural Diversity Database Special Animals, and/or protected by the Migratory Bird Treaty Act and the California Fish and Game Code) occurring in the search area. The official federal species list for the vicinity of the project area, received from the U.S. Fish and Wildlife Service, included six additional federally listed species.

The names and legal status of each of the special-status animal species are identified in Tables 2.3 through 2.8. Also included are determinations whether suitable habitat is present or absent, whether the species is present, and/or whether the project's Biological Study Area is within a federally designated critical habitat unit.

Table 2.3 Special-Status Animal Species in the Biological Study Area (Invertebrates)

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Branchinecta lynchi	vernal pool fairy shrimp	Federal Threatened Critical Habitat	Absent - Suitable vernal pool habitat is not present. This species was not detected during reconnaissance wildlife surveys.
Danaus plexippus	monarch butterfly	Federal Candidate California Natural Diversity Database Special Animals List	Absent - Suitable overwintering grove habitat is not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.

Table 2.4 Special-Status Animal Species in the Biological Study Area (Fish)

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Lavinia exilicauda harengus	Monterey hitch	California Species of Special Concern	Absent - Suitable aquatic habitat for Monterey hitch is not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.
Oncorhynchus mykiss irideus	steelhead - South- Central California Coast Distinct Population Species	Federal Threatened Critical Habitat California Natural Diversity Database Special Animals List	Absent - Suitable aquatic habitat for steelhead is not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.

Table 2.5 Special-Status Animal Species in the Biological Study Area (Amphibians)

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Rana draytonii	California red-legged frog	Federal Threatened Designated Critical Habitat California Species of Special Concern	Absent - Suitable habitat is not present. The project is limited mostly to the pavement and shoulder. In specific areas where culvert repairs occur, the drainage systems convey roadside runoff surrounded by ruderal vegetation and little to no cover. No suitable breeding habitat with the presence of surface water through early June is present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.
Rana boylii	foothill yellow-legged frog	Federal Endangered California Species of Special Concern	Absent - Suitable habitat is not present. The project is limited mostly to the pavement and shoulder. In specific areas where culvert repairs occur, the drainage systems convey roadside runoff surrounded by ruderal vegetation and little to no cover. This species was not detected during reconnaissance wildlife surveys.
Spea hammondii	western spadefoot	Federal Proposed Threatened California Species of Special Concern	Absent - Suitable vernal pools or other ephemeral pool habitats were not observed within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.

Table 2.6 Special-Status Animal Species in the Biological Study Area (Reptiles)

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Anniella pulchra	Northern California legless lizard	California Species of Special Concern	Absent - Suitable habitat consisting of sandy soils with high moisture content is not present. This species was not detected during reconnaissance wildlife surveys.
Emys marmorata	western pond turtle	Federal Proposed Threatened California Species of Special Concern	Absent - Suitable pond, marsh, and stream habitat for the western pond turtle is not present. This species was not detected during reconnaissance wildlife surveys.
Masticophis flagellum ruddocki	San Joaquin coachwhip	California Species of Special Concern	Habitat Present - Suitable dry, open habitat with ground squirrel burrows is present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys; however, presence is assumed.
Phrynosoma blainvillii	coast horned lizard	California Species of Special Concern	Habitat Present - Suitable sandy soils with scattered shrub habitat for the coast horned lizard are present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys; however, presence is assumed.

Table 2.7 Special-Status Animal Species in the Biological Study Area (Birds)

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Agelaius tricolor	tricolored blackbird	Migratory Bird Treaty Act California Species of Special Concern	Absent - Suitable freshwater ponds or marshes with wetland vegetation for cover are not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.
Aquila chrysaetos	golden eagle	Bald and Golden Eagle Protection Act Migratory Bird Treaty Act Federal Protected California Department of Fish and Wildlife Watch List	Absent - Suitable nesting habitat for golden eagles is not present within the Biological Study Area. Golden eagles were seen soaring over the Biological Study Area during reconnaissance wildlife surveys since suitable foraging habitat is present in adjacent canyons and the general vicinity of the Salinas River corridor.
Athene cunicularia	burrowing owl	Migratory Bird Treaty Act California Species of Special Concern	Habitat Present - Marginally suitable habitat for the burrowing owl is present within the Biological Study Area in open grasslands with small mammal burrows. This species was not detected during reconnaissance wildlife surveys, but its presence is assumed.
Coccyzus americanus	yellow-billed cuckoo	Federal Threatened State Endangered	Absent - Suitable dense riparian habitat for yellow-billed cuckoo is not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.
Empidonax traillii extimus	Southwestern willow flycatcher	Federal Endangered Migratory Bird Treaty Act State Endangered Critical Habitat	Absent - Suitable marshes and riparian habitat for the southwestern willow flycatcher are not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
		Federal Endangered	Absent - Suitable nesting habitat for the California
0		Migratory Bird Treaty Act	condor is not present within the Biological Study Area. Foraging habitat is present in areas
Gymnogyps californianus	California condor	State Endangered	surrounding the Biological Study Area, but the
		Critical Habitat	highway system does not provide suitable habitat for the condor. This species was not detected
		State Fully Protected	during reconnaissance wildlife surveys.
		Bald and Golden Eagle Protection Act	Habitat Present - Although typical nesting habitat for bald eagles is not present within the Biological
Haliaeetus	bald eagle	Migratory Bird Treaty Act	Study Area, a known bald eagle nest is located within approximately 700 feet of the Biological
leucocephalus		Federal Delisted	Study Area along the Salinas River. Bald eagles
		State Endangered	were seen soaring over the Biological Study Area on several site visits. Species presence within the
		State Fully Protected	Biological Study Area is assumed.
		Migratory Bird Treaty Act	Absent - Suitable riparian habitat for the nesting
Setophaga petechia	yellow warbler	California Species of Special Study Area. Thi	yellow warbler is not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.
Vireo bellii pusillus		Federal Endangered	Absent - Suitable riparian scrub habitat for the least Bell's vireo is not present within the
	locat Ball'a virae	Migratory Bird Treaty Act	Biological Study Area. Suitable habitat may be
	least Bell's vireo	State Endangered	present nearby along the Salinas River; however, the project will not impact the Salinas River or its
		Critical Habitat	associated riparian habitat. This species was not detected during reconnaissance wildlife surveys.

Table 2.8 Special-Status Animal Species in the Biological Study Area (Mammals)

Scientific Name	Common Name	Status	Species and Habitat Presence in the Biological Study Area - Determination Rationale
Corynorhinus townsendii	Townsend's big- eared bat	California Species of Special Concern	Absent - Suitable roosting habitat for Townsend's big-eared bat is not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.
Antrozous pallidus	pallid bat	California Species of Special Concern	Absent - Suitable roosting habitat for the pallid bat is not present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys.
Perognathus inornatus psammophilus	Salinas pocket mouse	California Species of Special Concern	Habitat Present - Moderately suitable annual grassland habitat for the Salinas pocket mouse is within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys, but its presence is assumed.
Taxidea taxus	American badger	California Species of Special Concern	Habitat Present - Moderately suitable annual grassland habitat for the American badger is present within the Biological Study Area. Although the species was not observed during surveys, signs (claw marks) were detected at ground squirrel burrows within the Biological Study Area.
Vulpes macrotis mutica	San Joaquin kit fox	Federal Endangered State Threatened	Habitat Present - Moderately suitable annual grassland habitat for the San Joaquin kit fox is present within the Biological Study Area. This species was not detected during reconnaissance wildlife surveys, but its presence is assumed.

Suitable habitat for seven special-status animal species was found during wildlife surveys. No designated critical habitat for special-status animal species was found. Special-status animal species with the potential to be found within the Biological Study Area during construction are discussed below.

## San Joaquin Coachwhip and Coast Horned Lizard

The San Joaquin coachwhip and coast horned lizard are addressed together in this section because they have similar habitat requirements. None of the species listed in this section were detected during surveys, but suitable habitat is present within the Biological Study Area.

Suitable open arid plant communities with little or no tree cover are present in the Biological Study Area for the San Joaquin coachwhip. The nearest documented San Joaquin coachwhip occurrence is 2.5 miles southeast of the Biological Study Area near San Antonio Drive and U.S. 101, south of the town of Bradley. Coachwhips have large ranges, and individuals may occur within the Biological Study Area.

Suitable habitat for the coast horned lizard is present in coastal scrub habitat within the Biological Study Area. Due to the adjacent oil fields and extensive cultivation of land surrounding the northern portion of the Biological Study Area, it seems likely that coast horned lizard populations are fragmented so that they have been unable to persist in most of the region adjacent to U.S. 101. Nevertheless, large open swaths of habitat are present in some areas west of the Biological Study Area and in the sandy washes of the Salinas River floodplain east of the Biological Study Area. The nearest California Natural Diversity Database occurrence is along the San Antonio River on Camp Roberts property, about 3.4 miles south of the Biological Study Area.

#### San Joaquin Kit Fox

No San Joaquin kit foxes or signs of the species were observed within the Biological Study Area during surveys for the project. Within the four-quadrangle search area for this project, the California Natural Diversity Database has 38 records of the San Joaquin kit fox. One occurrence from 1975 overlaps the Biological Study Area in the vicinity of Los Lobos Road, and several other occurrences from 1975 are in very close proximity to the Biological Study Area.

A 5-year review of the San Joaquin kit fox indicated that some of the satellite populations in the Salinas Valley area appear to have become locally extirpated (eliminated), including subpopulations at Camp Roberts military reserve, as well as at Fort Hunter Liggett military reserve, Pixley National Wildlife Refuge, and San Luis National Wildlife Refuge. At Fort Hunter Liggett, no San Joaquin kit foxes have been observed since 2000.

Many records of the San Joaquin kit fox have been documented on the Camp Roberts military reserve near the Biological Study Area. However, the most recent data indicate the resident group has been extirpated. Disease and predation may have both contributed to the catastrophic decline in the satellite population of the San Joaquin kit fox at Camp Roberts. Kit fox captures decreased from 103 in 1988 to 20 in 1991, and further to only 3 in 1997. Potential causes of decline included increased prevalence of rabies, limited recruitment of young, and the presence of relatively high numbers of other predators and competitors, including the red fox and the coyote. Between 1997 and 2000, no San Joaquin kit foxes were seen or captured in the developed areas of the camp, and only one observation of a single kit fox has occurred in the Camp Roberts area since 2002. A single San Joaquin kit fox, likely a migrant, was observed in June 2007 by a Camp Roberts staff member during night surveys, not far from the road. Subsequent surveys and trapping attempts were unsuccessful at locating the individual.

No evidence of kit foxes was observed within or adjacent to the Biological Study Area. Spotlighting surveys were not conducted. Small mammal burrows were noted during surveys, but none were observed that were large enough to meet the U.S. Fish and Wildlife Service size criteria for potential use by a kit fox, and no evidence of denning was observed within the Biological Study Area. Due to the historical occurrences of kit foxes in the area, the potential presence of the San Joaquin kit fox within the project site during construction is assumed.

## Burrowing Owl, Salinas Pocket Mouse, and American Badger

The American badger, Salinas pocket mouse, and burrowing owl are addressed as a group in this section because they have similar habitat requirements. The Biological Study Area provides marginally suitable habitat for these three special-status species. It is unlikely that these species would den onsite, but they may occur as a transient during foraging activities.

No potential badger dens were observed within the Biological Study Area during reconnaissance wildlife surveys. However, ground squirrel holes with badger claw marks were observed within the Biological Study Area near post miles R12.29 and R12.58. Although no burrows capable of supporting badgers were observed within the Caltrans right-of-way, the adjacent property to the northeast of post miles R12.29 and R12.58 has an expanse of annual grassland suitable for foraging and denning by the American badger. Similar suitable annual grassland is present east of post miles R11.32 and R11.42. The potential presence of the American badger within the project site during construction is assumed.

No small mammal trapping was conducted for this project. The Salinas pocket mouse was not observed during reconnaissance wildlife surveys in years 2021 and 2022. However, the potential presence of the Salinas pocket mouse within the project site during construction is assumed.

Open grassland habitat suitable for nesting burrowing owls is present on private property adjacent to the Biological Study Area at post miles R11.32, R11.42, R12.29, and R12.58. However, no burrowing owl sign was observed at ground squirrel burrows within the Biological Study Area. Protocol-level surveys for the burrowing owl were not conducted, and burrowing owls were not observed in the Biological Study Area during reconnaissance wildlife surveys. However, the potential presence of the burrowing owl within the project site during construction is assumed.

# Bald Eagle

Bald eagles were observed soaring in the vicinity of the Biological Study Area during several site visits in 2022. A known bald eagle nest is present within 700 feet of the Biological Study Area. The nest is in a sycamore tree along the riparian border of the Salinas River and is visible from the Jolon Road northbound off-ramp. The status of the nest in 2022 is not documented, but, according to the Ventana Wildlife Society, the nest has been active in recent years. Caltrans biologists Amy Millan and Audrey Weichert monitored the nest from the Caltrans right-of-way on January 24, 2023, to observe whether there was any early nesting activity at the site. Although no bald eagles were observed in the nest during the visit, an individual was perched on the top of the nest tree when surveyors arrived. Also, a pair of bald eagles was perched in a nearby tree approximately 500 feet upstream of the nest tree. The nest is presumed to still be active.

# Other Nesting and Migratory Birds

Cliff swallows (*Petrochelidon pyrrhonota*) were observed nesting on several overpass bridges and an underpass within the Biological Study Area. Common birds observed within the Biological Study Area included species such as the California scrub jay (*Aphelocoma californica*), American crow (*Corvus brachyrhynchos*), Eurasian starling (*Sturnus vulgaris*), and house finch (*Haemorhous mexicanus*). Potential nesting habitat for bird species occurs in shrubs and trees throughout the Biological Study Area.

#### Migratory Fish and Wildlife Corridors

The Salinas River riparian area is an important natural corridor for wildlife movement that runs parallel to, and on the east side of, the project. The project will not impact the Salinas River. Post miles R9.6 through R13.5 are mapped as Connectivity Rank 5 (Irreplaceable and Essential) in the Terrestrial Connectivity Areas of Conservation Emphasis (ACE). Post miles R13.5 through R21.9 are mapped as Connectivity Rank 4 (Conservation Planning Linkages) and are within the Pancho Rico Valley-Los Padres National Forest Essential Connectivity Area.

# Regional Habitats of Concern

Within the search area, the California Natural Diversity Database (2022) documents Sycamore Alluvial Woodland as a regional habitat of concern that

is considered sensitive. Also, the California Department of Fish and Wildlife's Classification and Mapping Program (VegCAMP) was also referenced for regional habitats of concern. The Sycamore Alluvial Woodland habitat type occurs within the Salinas River floodplain. However, it is not present within the Biological Study Area. Therefore, the project will not impact Sycamore Alluvial Woodland.

## Invasive Species

A total of 18 invasive plant species identified by the online California Invasive Plant Council (Cal-IPC) Database (2022) were observed within the Biological Study Area for the project. Table 2.9 (Invasive Plants Within the Biological Study Area) lists the invasive species found within the Biological Study Areas and their Cal-IPC invasiveness rating. The distribution of invasive plant species is scattered throughout the Biological Study Area and is most common in ruderal/disturbed areas along the edges of U.S. 101.

Table 2.9 Invasive Plants Within the Biological Study Area

Scientific Name	Common Name	Cal-IPC Status1
Bromus hordeaceus	soft chess brome	Limited
Marrubium vulgare	horehound	Limited
Medicago polymorpha	California burclover	Limited
Plantago lanceolata	English plantain	Limited
Rumex crispus	curly dock	Limited
Salsola tragus	tumbleweed	Limited
Schinus molle	Peruvian pepper tree	Limited
Ailanthus altissima	tree of heaven	Moderate
Avena barbata	slender wild oat	Moderate
Avena fatua	wild oat	Moderate
Bromus diandrus	ripgut grass	Moderate
Carduus pycnocephalus	Italian thistle	Moderate
Centaurea melitensis	tocalote	Moderate
Conium maculatum	poison hemlock	Moderate
Festuca perennis	rye grass	Moderate
Hirschfeldia incana	perennial mustard	Moderate
Hordeum murinum	wall barley	Moderate
Lepidium latifolium	perennial pepperweed	High

# **Environmental Consequences**

Potential project impact areas were determined from the preliminary design plans during the Project Approval and Environmental Document phase of project development. A subset area, referred to as the Area of Potential Impact, within the larger Biological Study Area of the entire project was estimated. The Area of Potential Impact is defined as all areas that may be impacted by project activities. The Area of Potential Impact was used to determine potential direct and indirect (proximate) physical effects on biological resources.

[The following paragraph has been revised since the draft environmental document was circulated.] The project will temporarily impact biological resources in the Area of Potential Impact from the rehabilitation of pavement and drainage system infrastructure. Temporary impacts will occur from the use of construction equipment, the creation and use of vehicle staging areas and dirt access roads to work sites, and from vegetation trimming and removal. Sources of impacts will be from construction equipment activities and worker foot traffic. The following discussions address potential impacts of the project upon specific categories of biological resources in the project's Biological Study Area.

Habitats and Natural Communities of Special Concern

Estimated permanent and temporary impacts to habitats and natural communities of special concern are quantified in Table 2.10 (Impacts to Natural Communities/Habitats).

Table 2.10 Impacts to Natural Communities/Habitats

Natural Community/Habitat	Permanent Impacts in Square Feet (Acre)	Temporary Impacts in Square Feet (Acre)
Non-native Annual Grassland	0.0 (0.0)	439,041 (10.079)
Ruderal/Disturbed	0.0 (0.0)	2,203,395 (50.582)
Coastal Scrub	0.0 (0.0)	608,446 (13.968)
Oak Woodland	0.0 (0.0)	115,608 (2.654)
Waters of the State (Regional Water Quality Control Jurisdictional Area)	0.0 (0.0)	34 (less than 0.001)

Impacts have been quantified based on estimated ground disturbance, disturbed vegetation, et cetera. These impact areas are represented as the Area of Potential Impact, which was overlain with habitat mapping and jurisdictional determination mapping in ArcMap Geographic Information System software to quantify project impacts.

Project work will occur mostly along the paved travel way and will not extend beyond 10 feet of the existing pavement, except in specified culvert locations.

The proposed shoulder backing will be placed primarily in areas where shoulder backing application and ongoing maintenance have occurred before. Improvements to guardrail and end treatments will be localized and only a few feet off of the paved surface in most places. Ground disturbance from anchor blocks, piles, guardrail upgrades, and end treatments will be isolated and contained within the right-of-way and within 10 feet from the paved highway.

Up to six native trees will likely be removed in upland areas for work related to culvert replacements. Caltrans landscaping will replace trees removed at a 3-to-1 ratio. Temporary impacts will be mostly from equipment access, clearing vegetation, staging, and stockpiling. The Monterey County Zoning Ordinance (Chapter 16.60, Title 16) allows for the removal of trees by government agencies within public rights-of-way. Therefore, the project will not conflict with any local policies or ordinances protecting trees.

Sources of impacts will be mostly from the use of construction equipment and associated worker foot traffic. Trucks, bulldozers, backhoes, compactors, asphalt concrete rollers, clamshells, excavators, compressors, pavers, water trucks, sweepers, and any other equipment necessary in the course of construction will be used. Staging may occur in closed lanes behind a temporary concrete protective barrier or along ruderal/disturbed medians or edges of U.S. 101.

No impacts to waters of the U.S. or riparian areas will occur for this project. Approximately 0.001 acre (34 square feet) of waters of the State will be temporarily impacted at post mile R14.72 during replacement of the culvert system at that location. Permanent impacts to the waters of the State are not anticipated. Areas of temporary impact will be restored at a 1-to-1 ratio (acreage), while compensatory mitigation for permanent impacts to jurisdictional areas is proposed at a 3-to-1 ratio (acreage), should they occur.

#### Potential Jurisdictional Areas

Estimates of impacts to jurisdictional waters and other upland habitats are presented in Table 2.10 (Impacts to Natural Communities/Habitats). These impacts were determined by overlaying the project Area of Potential Impact with the preliminary jurisdictional determination and habitat mapping. Impacts to jurisdictional features will occur only from the proposed culvert replacement at post mile R14.72.

Permanent impacts to jurisdictional features are not anticipated. Temporary impacts to jurisdictional features will occur due to temporary access and inkind culvert replacement operations. A total of approximately 34 square feet (less than 0.001 acre) of Regional Water Quality Control Board jurisdictional waters of the State may be temporarily impacted. Implementation of the project will require a Regional Water Quality Control Board Waste Discharge Permit. The project will include measures to reduce impacts to Environmentally Sensitive Areas through the placement of high-visibility

fencing, implementation of Waste Discharge Permit terms and conditions, seasonal work restrictions, limitations on select construction activities, placement of erosion control, and conformance to Best Management Practices. Also, mitigation for the restoration of temporary impacts at a 1-to-1 ratio (acreage) will be included. Therefore, the project will have less than significant impacts on jurisdictional waters with the incorporation of mitigation.

## Special-Status Plant Species

The project is not anticipated to impact any special-status plant species. Although the Biological Study Area supports suitable habitat for several special-status plant species, none were observed during appropriately timed floristic surveys, and none are expected to occur within the Biological Study Area during construction. Of the federally listed plant species included in Table 2.2, the Federal Endangered Species Act Section 7 effects determination is that the project will have no effect on the marsh sandwort (*Arenaria paludicola*) and purple amole (*Chlorogalum purpureum*). Therefore, no impacts to special-status plant species will occur.

## Special-Status Animal Species

## San Joaquin Coachwhip and Coast Horned Lizard

Project construction could result in the injury or death of the San Joaquin coachwhip and coast horned lizard (if present) during clearing and grubbing operations in the areas surrounding culvert repair and replacements. The potential need to capture and relocate these species could subject these animals to stresses that could result in adverse effects. Injury or death could occur via accidental crushing by worker foot traffic or construction equipment. The potential for these impacts is anticipated to be low because these species are likely transient in the Biological Study Area, they were not detected during surveys, and habitats bordering the highway are marginally suitable. The project impacts to the San Joaquin coachwhip and coast horned lizard, should these species occur within the work zone, will be less than significant with mitigation incorporated. Avoidance and minimization measures will be implemented as mitigation to further reduce potential impacts and will include preconstruction surveys and the designation of Environmentally Sensitive Areas.

# San Joaquin Kit Fox

Although the Biological Study Area supports a prey base and connects to extensive suitable habitat, it provides only marginal habitat for the San Joaquin kit fox because it is next to the busy highway (U.S. 101). This project will include all standard minimization and avoidance measures for kit fox per the standardized recommendations for protection of the San Joaquin kit fox prior to or during ground disturbance.

The Federal Endangered Species Act Section 7 effects determination is that the project may affect, but is unlikely to adversely affect, the San Joaquin kit

fox. The basis for this determination is that San Joaquin kit foxes have not been observed in the project vicinity in recent years, and the project will implement standardized recommendations as mitigation measures to protect the species during construction. These measures will require onsite education programs, speed limits, litter control, material and equipment inspections, restoration and revegetation work, and preconstruction surveys for species presence and natal dens. On October 17, 2023, the U.S. Fish and Wildlife Service issued a Biological Opinion for the project's potential impacts to the San Joaquin kit fox. The Biological Opinion noted the agency's concurrence with the Section 7 effects determination and proposed measures for this species. Potential project impacts to the San Joaquin kit fox will be less than significant with mitigation incorporated.

## American Badger, Salinas Pocket Mouse, and Burrowing Owl

If present during construction, the American badger, Salinas pocket mouse, and/or burrowing owl could be directly impacted by project activities. Any of the three species could be entombed during grading/excavating or otherwise injured by construction equipment. Noise, light, and other disturbances associated with construction could affect foraging and dispersal behaviors if these species are present during project construction.

Potential impacts to the American badger, Salinas pocket mouse, and burrowing owl will be less than significant with the incorporation of mitigation. Avoidance and minimization measures proposed for the San Joaquin kit fox are included as mitigation to reduce potential impacts to the American badger, Salinas pocket mouse, and burrowing owl. All three species will be included in environmental education materials. Additional measures are recommended for the burrowing owl, including preconstruction surveys, monitoring, and buffers for active burrows, if found.

## Bald Eagle

Overlay work is proposed at the Jolon Road interchange area (post miles R9.6 through R10.6), which is about 700 feet from a known bald eagle nest. Overlay work will involve equipment and activity such as a cold planer/grinder, paver, asphalt truck, roller, loader, sweeper, water truck, post driver, and foot workers (human activity). Grinders and guardrail post drivers are typically louder than ambient noise along U.S. 101 through the project area. Raptors can be sensitive to human presence, including increased noise levels (compared to ambient) and large equipment, such as tall cranes. Activities that are above the normal vehicle and traffic conditions at this site could disturb nesting bald eagles. These activities will be restricted to the existing highway and off-ramp and are anticipated to be short in duration. Also, there is no drainage work or staging proposed in the vicinity of the known nest.

Caltrans submitted the project's description, mapping, and proposed avoidance measures to the U.S. Fish and Wildlife Service for review as part of technical assistance. In response, a Biological Opinion (dated October 17, 2023) regarding bald eagles was issued by the U.S. Fish and Wildlife Service. The U.S. Fish and Wildlife Service concurred with the project's proposed protection measures. During the recent consultation, the U.S. Fish and Wildlife Service Pacific Southwest Region Migratory Birds Program was suggested to help determine an appropriate buffer size. This program provides recommended buffer zones for human activities around bald eagle nesting sites in California. The maximum recommended no-disturbance buffer for construction of roads and other linear utilities is 660 feet. The project's Area of Potential Impact is just over 700 feet from the nest. This indicates that project activities will be far enough away from the known nest to avoid disturbance.

With the implementation of avoidance and minimization measures as mitigation, the project will not result in take of the bald eagle. These measures will include preconstruction surveys, limitations of construction activities near active nests, and consultation with the U.S. Fish and Wildlife Service to determine if additional protective actions are required.

# Golden Eagle and Other Nesting and Migratory Birds [This heading has been revised since the draft environmental document was circulated.]

Cliff swallow colonies were seen nesting on the overcrossing bridges for Alvarado Road and Los Lobos Road, and the undercrossing bridge at Paris Valley Road within the Biological Study Area. Although no other active bird nests were found in the Biological Study Area during surveys, potential nesting habitat for a variety of bird species occurs throughout the Biological Study Area. Direct impacts to nesting birds could result if removal of vegetation occurs during the nesting season. These direct effects will result in the injury or death of nesting birds or harassment that could alter nesting behaviors. Indirect impacts could also result from noise and disturbance associated with construction, including pavement activities near overcrossings where cliff swallows are present, during the nesting season, which could alter nesting behaviors. Potential impacts to other nesting and migratory birds will be less than significant with the incorporation of mitigation. The implementation of preconstruction nesting surveys and buffer exclusion zones (if necessary) as avoidance and minimization measures will reduce the potential for adverse effects to other nesting and migratory birds. Restoration replacement plantings for temporary impacts to jurisdictional areas within the project limits will also minimize potential impacts.

## Invasive Species

Ground disturbance and other aspects of project construction could potentially spread or introduce invasive species within the Biological Study Area. Invasive plant species are scattered throughout the Biological Study

Area and most common in ruderal/disturbed areas along the edges of U.S. 101. The project has the potential to cause an increase in invasive species into communities and areas not currently dominated by them. However, the project also has an opportunity to reduce the abundance and spread of invasive species through avoidance and minimization efforts and restoration plantings. Environmentally Sensitive Area fencing will be installed throughout areas of the project to limit construction activities and protect habitats of concern, individual trees, and sensitive species. Construction equipment will be inspected and washed to ensure that invasive species are not spread. Only clean fill, free of invasive species, will be imported to the project site. Potential impacts resulting from the introduction and spread of invasive species will be less than significant.

## Avoidance, Minimization, and/or Mitigation Measures

Jurisdictional Areas

The following measures will be implemented as avoidance and minimization and compensatory mitigation to reduce the potential impacts to jurisdictional areas resulting from the project:

- BIO-1: Prior to construction, Caltrans will obtain a Waste Discharge Permit from the Regional Water Quality Control Board. All permit terms and conditions will be incorporated into construction plans and implemented.
- BIO-2: Prior to any ground-disturbing activities, Environmentally Sensitive
  Area fencing will be installed around jurisdictional features and the dripline
  of trees to be protected within the project limits. Caltrans-defined
  Environmentally Sensitive Areas will be noted on design plans and
  delineated in the field prior to the start of construction activities.
- BIO-3: Construction activities in jurisdictional waters will be timed to occur
  between June 1 and October 31 in any given year, or as otherwise
  directed by the regulatory agency, when the surface water is likely to be
  dry or at a seasonal minimum. Deviations from this work window will be
  made only with permission from the relevant regulatory agencies.
- BIO-4: During construction, all project-related hazardous materials spills
  within the project site will be cleaned up immediately. Readily accessible
  spill prevention and cleanup materials will be kept by the contractor onsite
  at all times during construction.
- BIO-5: During construction, erosion control measures will be implemented. Silt fencing (or equivalent), fiber rolls, and barriers shall be installed as needed between the project site and jurisdictional areas. At a minimum, erosion controls shall be maintained by the contractor on a daily basis throughout the construction period.

- BIO-6: During construction, the staging areas will conform to Best
  Management Practices. At a minimum, all equipment and vehicles will be
  checked and maintained by the contractor on a daily basis to ensure
  proper operation and avoid potential leaks or spills.
- BIO-7: All refueling, maintenance, and staging of non-stationary equipment and vehicles will occur at least 100 feet from jurisdictional areas and not in a location from where a spill would drain directly toward aquatic habitat. If stationary equipment must be refueled within 100 feet of jurisdictional areas, secondary containment Best Management Practices will be implemented. All workers will be informed of the importance of preventing spills and of the appropriate measures to take should a spill occur.
- **BIO-8 (Mitigation Measure):** Temporary impacts to jurisdictional wetlands will be restored at a 1-to-1 ratio (acreage).

## San Joaquin Coachwhip and Coast Horned Lizard

The following measures will be implemented as mitigation to reduce potential impacts to the San Joaquin coachwhip and coast horned lizard resulting from the project:

- BIO-9 (Mitigation Measure): Prior to construction, a qualified biologist will survey the Area of Potential Impact and, if present, capture and relocate any San Joaquin coachwhips and coast horned lizards to the nearest suitable habitat outside of the Area of Potential Impact. Observations of Species of Special Concern or other special-status species will be documented on California Natural Diversity Database forms and submitted to the California Department of Fish and Wildlife upon project completion.
- BIO-10 (Mitigation Measure): The project plans will delineate
   Environmentally Sensitive Areas to minimize impacts to sensitive areas
   and species by limiting access to the minimum required for construction
   within the Area of Potential Impact. No vehicle access within the
   Environmentally Sensitive Areas will be permitted.

## San Joaquin Kit Fox

The following measures will be implemented, in accordance with the project's Biological Opinion, as mitigation to reduce potential impacts to the San Joaquin kit fox resulting from the project:

BIO-11 (Mitigation Measure): Project employees will be directed to
exercise caution when commuting within listed species habitats. A 20mile-per-hour speed limit will be observed in all project areas except on
county roads and state and federal highways. Cross-country travel by
vehicles will be prohibited outside of the project area unless authorized by
the U.S. Fish and Wildlife Service. Project employees will be provided with

written guidance governing vehicle use, speed limits on unpaved roads, fire prevention, and other hazards.

- BIO-12 (Mitigation Measure): Prior to any ground disturbance, the
  contractor, all employees of the contractor, subcontractors, and
  subcontractors' employees will attend an employee education program
  conducted by a Caltrans or U.S. Fish and Wildlife Service-approved
  biologist. The program will consist of a brief presentation by persons
  knowledgeable in San Joaquin kit fox biology, legislative protection, and
  measures to avoid impacts to the species during project implementation.
- BIO-13 (Mitigation Measure): A litter control program will be initiated at each project site. No pets or firearms (except for law enforcement officers and security personnel) will be allowed onsite.
- BIO-14 (Mitigation Measure): Excavations deeper than 2 feet will be covered with plywood or similar material at the end of each workday, or escape ramps put in place to prevent any entrapment. Each excavation will be inspected thoroughly before being filled.
- BIO-15 (Mitigation Measure): All construction pipes, culverts, or similar structures with a diameter of 4 inches or greater stored on the construction site overnight will be thoroughly inspected for San Joaquin kit foxes prior to being buried, capped, or otherwise used or moved. If a San Joaquin kit fox is discovered inside a pipe, the pipe will not be moved until the U.S. Fish and Wildlife Service has been consulted. If the San Joaquin kit fox is in direct harm's way, the pipe may be moved to a safe location one time under the direct supervision of a qualified biologist.
- BIO-16 (Mitigation Measure): The Resident Engineer or their designee will be responsible for implementing these conservation measures, and the Caltrans biologist will represent the point of contact for the project.
- BIO-17 (Mitigation Measure): Restoration and vegetation work will use California endemic plant materials from onsite or local sources. Loss of soil from runoff or erosion will be prevented using fiber rolls or similar material and by implementing the best management practices from the Caltrans National Pollutant Discharge Elimination System statewide stormwater permit.
- BIO-18 (Mitigation Measure): [The following text has been revised since the draft environmental document was circulated.] Prior to any ground disturbance in suitable habitat, a preconstruction survey will be conducted for the San Joaquin kit fox. The preconstruction survey will be conducted no less than 14 days and no more than 30 days prior to the beginning of ground disturbance or construction activities. The survey will identify any potential kit fox dens. The status of all potential dens will be determined and mapped.

Potential dens will be monitored with wildlife cameras and tracking medium for at least three nights to determine the current use. If no kit fox activity is observed during this period and no other kit fox sign is observed, it will be assumed unoccupied. If kit fox activity is observed at a den, Caltrans will stop work within 500 feet of the den immediately and contact the U.S. Fish and Wildlife Service and California Department of Fish and Wildlife for further coordination.

 BIO-19 (Mitigation Measure): Written results of the preconstruction survey will be submitted to the U.S. Fish and Wildlife Service within 5 days after survey completion and prior to the start of ground disturbance. If a natal or pupping den is discovered within the project area or within 200 feet of the project boundary, the U.S. Fish and Wildlife Service will be notified immediately. If the preconstruction survey reveals an active natal den or new information, Caltrans will notify the U.S. Fish and Wildlife Service immediately for further consultation.

## American Badger and Salinas Pocket Mouse

The measures proposed for the San Joaquin kit fox will also serve to reduce impacts to the American badger and Salinas pocket mouse. No additional measures are proposed.

## **Burrowing Owl**

The measures proposed for the San Joaquin kit fox will also serve to reduce potential impacts to the burrowing owl. Information regarding burrowing owls will be included in all environmental education materials. The following additional measures will be included for burrowing owls:

- BIO-20: A qualified biologist will conduct preconstruction surveys for the burrowing owl within the project area within 30 days prior to project commencement. The biologist will survey for burrows with molted feathers, cast pellets, prey remains, eggshell fragments, or excrement at or near the burrow entrance and listen for burrowing owl calls. Observations of Species of Special Concern or other special-status species will be documented on California Natural Diversity Database forms and submitted to the California Department of Fish and Wildlife upon project completion.
- BIO-21: If a burrowing owl is detected within the project limits or within 250 feet of the construction activities, a buffer zone for the burrow or burrow complex will be defined. Between February 1 and September 1, the owls are presumed to be nesting, and a buffer and monitoring will be implemented to provide protection to the nest and its occupants.

#### Bald Eagle

In addition to the measures listed below that apply to all other nesting and migratory birds protected by the Migratory Bird Treaty Act and the California Fish and Game Code, the following protective measures, in accordance with the project's Biological Opinion, are specific to the bald eagle:

 BIO-22 (Mitigation Measure): Work activities (including staging) between February 1 and September 1 (bald eagle nesting season), within a line-ofsight of the known bald eagle nest (primarily only Jolon Road northbound off-ramp), will not occur until a qualified biologist conducts a survey to determine nest activity.

If the nest is inactive, work may commence. If it is active and there is no line-of-sight, work may occur if the biologist determines work activities will not disturb the nest. If it is active and there is line-of-sight, work will not commence until the qualified biologist has determined that nesting is complete and eagles have fledged.

 BIO-23: If any additional bald eagle nests are identified prior to or during construction, Caltrans will conduct technical assistance with the U.S. Fish and Wildlife Service and/or the California Department of Fish and Wildlife, as needed, to avoid potential adverse effects.

Golden Eagle and Other Migratory and Nesting Birds [This heading has been revised since the draft environmental document was circulated.]

The following measures apply to all birds protected by the Migratory Bird Treaty Act and the California Fish and Game Code. The list of birds protected by these regulatory laws is extensive, and not all birds protected by these laws are included in Table 2.7. There are no formal survey protocols for most of these bird species, but the California Department of Fish and Wildlife typically requires preconstruction nesting bird surveys and avoidance of impacts to active bird nests.

• BIO-24: Prior to construction, vegetation removal will be scheduled to occur from September 2 to January 31, outside of the typical nesting bird season, if possible, to avoid potential impacts to nesting birds. If tree removal or other construction activities are proposed to occur within 100 feet of potential habitat during the nesting season (February 1 to September 1), a nesting bird survey will be conducted by a biologist determined qualified by Caltrans no more than 10 calendar days prior to construction. If an active nest is found, Caltrans will implement an appropriate buffer or monitoring strategy based on the habits and needs of the species. The buffer area or monitoring strategy will be implemented until a qualified biologist has determined that juveniles have fledged or nesting activity has otherwise ceased.

- BIO-25: During construction, active bird nests will not be disturbed, and eggs or young of birds covered by the Migratory Bird Treaty Act and the California Fish and Game Code shall not be killed, destroyed, injured, or harassed at any time.
- BIO-26: [The following text has been added since the draft environmental document was circulated.] If an active golden eagle nest is detected within 0.5 mile of the work area and has a line-of-sight from the highway, a nodisturbance buffer will be implemented. If the 0.5-mile no-disturbance buffer cannot feasibly be implemented, the appropriate regulatory agencies will be notified to assist with providing further guidance on avoidance and minimization.
- BIO-27: Trees to be removed will be noted on design plans. Prior to any
  ground-disturbing activities, Environmentally Sensitive Area fencing will be
  installed around the dripline of trees to be protected within the project
  limits.
- BIO-28: All clearing/grubbing and vegetation removal will be monitored and documented by a qualified biologist regardless of time of year.

## Invasive Species

The following avoidance and minimization measures will be implemented to reduce the risk of impacts related to invasive species propagation:

- BIO-29: During construction, Caltrans will ensure that the spread or introduction of invasive exotic plant species will be avoided to the maximum extent possible.
- BIO-30: Only clean fill will be imported. When practicable, invasive exotic
  plants in the project site will be removed and properly disposed of. Any
  plant species rated as "High" on the Cal-IPC Invasive Plant Inventory that
  are removed from the construction site will be taken to a landfill to prevent
  the spread of invasive species.
- BIO-31: Plant species considered to be invasive or potentially invasive by the Cal-IPC, the California Department of Agriculture, the California Department of Fish and Wildlife, or other resource organizations will not be used in erosion control seed mixes or to revegetate areas of disturbance. Caltrans erosion control seed mix will contain only native species to the Central Coast of California.
- BIO-32: Construction equipment will be inspected as "weed-free" by Caltrans before entering the construction site. If necessary, wash stations onsite will be established for construction equipment under the guidance of Caltrans to avoid/minimize the spread of invasive plants and/or seeds within the construction area.

## 2.1.5 Cultural Resources

Archaeological and historic surveys for this project yielded no evidence of cultural resources, either historic or prehistoric, within the study area. This project as proposed does not have the potential to affect cultural resources. Considering the information in the project's Historic Property Survey Report (dated May 3, 2023) and Archaeological Survey Report dated May 2023, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Cultural Resources
a) Cause a substantial adverse change in the significance of a historical resource pursuant to Section 15064.5?	No Impact
b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to Section 15064.5?	No Impact
c) Disturb any human remains, including those interred outside of dedicated cemeteries?	No Impact

# 2.1.6 Energy

The project will not increase roadway capacity, so there will be no significant long-term increase in energy consumption. Minor use of fuels and other energy sources will be required during maintenance of the rehabilitated roadway and improved drainage systems. The replacement of aging infrastructure will reduce the potential future scheduled and unanticipated maintenance operations and any affiliated energy use for maintenance vehicle access and equipment use.

During operation, the vehicular detection system and 14 traffic count stations will use electricity as necessary to maintain operation. Energy consumption will be minimized whenever possible through recycling of materials and implementation of greenhouse gas reduction strategies as discussed in Section 2.1.8, Greenhouse Gas Emissions. Though energy will be required to construct and operate the project, the use of energy will not be wasteful, inefficient, or unnecessary.

Considering the information in the project's Air Quality, Greenhouse Gas, Noise, and Water Quality Technical Memo dated April 25, 2023, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Energy	
a) Result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources during project construction or operation?	No Impact	
b) Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?	No Impact	

# 2.1.7 Geology and Soils

The project area is not within the boundaries of or near an Alquist-Priolo Earthquake Fault Zone. Therefore, the risk of ground surface rupture and related hazards at the project site is expected to be low. Also, the project site is not within an area that is known for high groundwater or risk of landslides (Source: California Department of Conservation, Earthquake Zones of Required Investigation, https://maps.conservation.ca.gov/cgs/eqzapp/app/, accessed on August 25, 2023). For this transportation project, no septic tanks or wastewater disposal systems will be constructed. During construction, portable toilets will be used, and collected waste will be disposed of at designated offsite facilities with available capacity.

For the project, impacts to paleontological resources are not expected because earthwork for all project elements is expected to be fairly shallow (less than 10 feet), including the in-kind replacement of drainage facilities, and will therefore be limited to previously disturbed deposits that have no paleontological potential. No sediments of high paleontological potential are expected to be disturbed by project construction. It should also be noted that the U.S. 101 corridor has been modified by past human activity. Though not formally included on geologic maps, it is assumed that portions of the sediments underlying the project corridor have been previously disturbed by construction of the highway and related infrastructure. Previously disturbed deposits have no paleontological potential because any contained fossil remains have lost their original geographic and stratigraphic contextual data and therefore will not be scientifically significant. In the unlikely event that fossils are unearthed during project construction, Caltrans Standard Specifications Section 14-7.03 provides procedures to be followed for unanticipated fossil discoveries.

Considering the information in the Paleontological Identification Report (dated April 24, 2023) for the project, the U.S. Department of Agriculture Soil Conservation Service's Soils Survey of Monterey County, California (dated April 1978), and the County of Monterey Geographic Information Systems data (https://montereycountyopendata-12017-01-13t232948815z-montereyco.opendata.arcgis.com/ Accessed: April 24, 2023), the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Geology and Soils
a) Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:	
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.	No Impact
ii) Strong seismic ground shaking?	Less Than Significant Impact
iii) Seismic-related ground failure, including liquefaction?	Less Than Significant Impact
iv) Landslides?	No Impact
b) Result in substantial soil erosion or the loss of topsoil?	Less Than Significant Impact
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in onsite or offsite landslide, lateral spreading, subsidence, liquefaction or collapse?	Less Than Significant Impact
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?	Less Than Significant Impact
e) Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?	No Impact
f) Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?	No Impact

## Affected Environment

Evaluation of the project's geological and paleontological elements included a review of available geological mapping, paleontological and geological literature, the PaleoBiology Database, Caltrans paleontology mapping tool, and Google Street View imagery. A field review was not conducted.

The project site lies on a rolling plain that varies in elevation between about 500 and 600 feet above mean sea level. The site lies east of the Santa Lucia Mountain Range within the Salinas River Valley, which is part of the Coast Range Geomorphic Province of California. The Central Coast Region of this province is divided into two major blocks: the Salinian Block and the Coastal Block. These blocks are separated by the Rinconada Fault Zone, which lies an average of 5.25 miles west of the site. Based on the County of Monterey Geographic Information Systems data, the site is on the Salinian Block.

Within the project limits, U.S. 101 runs parallel to and twice crosses the Los Lobos thrust fault. The U.S. Geological Survey's interactive Quaternary faults database shows the Los Lobos thrust fault as a late Quaternary (less than 130,000 years before the present) northwest-trending, southwest-dipping fault. The most recent activity of the Los Lobos thrust fault has been determined to be middle to late Pleistocene in age (about 11,700 to 1.25 million years ago).

According to County of Monterey online mapping and data, the project site soils have a moderate risk for liquefaction (where the soil turns to a jellylike substance during a seismic event). Project area soil types and associated properties, as identified by U.S. Department of Agriculture Soil Conservation Service soil surveys of the project area, are listed in Table 2.11 (Project Area Soil Types and Properties). Project area soils have the potential for erosion and for shrinking and swelling.

**Table 2.11 Project Area Soil Types and Properties** 

Soil Types	Erosion Hazard	Shrink/Swell Potential
Chamise channery loam, 15 to 30 percent slopes	High	Low to Moderate
Gazos silt loam, 30 to 50 percent slopes	Moderate to High	Moderate
Lockwood channery loam, 2 to 9 percent	Slight to Moderate	Moderate to High
Lockwood shaly loam, 9 to 15 percent slopes	Moderate	Moderate to High
Los Osos clay loam, 9 to 15 percent slopes	Moderate	High
Los Osos clay loam, 30 to 50 percent	High	High
Metz loamy sand	Slight	Low
Metz complex	Slight	Low
Nacimiento silty clay loam, 15 to 30 percent slopes	Moderate	Moderate
Pico fine sandy loam	Slight	Low
Rincon clay loam, 2 to 9 percent	Low	Moderate to High
Santa Lucia channery clay loam, 30 to 50 percent slopes	High	Low
Santa Lucia-Reliz association	High	Low
Xerorthents, loamy	Variable	Moderate

Source: U.S. Department of Agriculture Soil Conservation Service's Soils Survey of Monterey County, California (dated April 1978).

### Environmental Consequences

A risk-free seismic environment does not exist anywhere in California. Generally, shaking is less severe on rock than on alluvium or fill, though other local geologic conditions in a project area may override this generalization. Although the project area could experience strong shaking in the event of an earthquake, the proposed improvements to the highway infrastructure will not add any new structural elements to the project limits of the route that might otherwise increase the potential for seismic hazards to the traveling public in the long-term use of the highway within the project limits. Seismic design standards in the Caltrans Highway Design Manual are implemented to the extent needed for each project's specific geologic and soil setting and to address the specific elements of design. These design standards will minimize the susceptibility of the project route, the travelers that use the highway, and the nearby buildings and utilities to damage from earthquakes and other seismically induced hazards over the long term. Also, the contractor is responsible pursuant to the requirements of the U.S. Department of Labor and the U.S. Department of Occupational Safety and Health administrations

to provide employees with a workplace free from recognized hazards likely to cause death or serious physical harm, including during seismic events.

Drainage systems that are proposed for replacement using the cut and cover method will install the new culverts at approximately the same depth below the ground surface as the existing culverts that are being replaced (within 3 to 10 feet below the highway). Trenches cut for the repair work will be laid back into slopes and embankments, which will be required to be shored up at 95 percent compaction, using concrete slurry backfill when appropriate, to ensure there will be no roadway or embankment slope failures. Culvert repairs will not increase the groundwater levels in the work areas and will, therefore, not increase the expansive potential of the soils in the project construction areas. Also, Caltrans' Standard Specifications and Best Management Practices will be implemented during construction at project work locations for control of erosion and sedimentation from the construction work areas, as further discussed in Section 2.1.10, Hydrology and Water Quality. It is expected that construction of the project will have less than significant impacts related to soil instability and erosion.

### Avoidance, Minimization, and/or Mitigation Measures

No avoidance, minimization, and/or mitigation measures are proposed.

#### 2.1.8 Greenhouse Gas Emissions

Considering the information in the Climate Change Technical Report (November 28, 2023) and the Air Quality, Greenhouse Gas, Noise, and Water Quality Technical Assessment Memo (dated April 25, 2023), the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Greenhouse Gas Emissions
a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?	Less Than Significant Impact
b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?	No Impact

### Affected Environment

Regulatory agencies take greenhouse gas emissions inventory estimates to track the amount of greenhouse gases discharged into the atmosphere by specific sources over a period of time, such as a calendar year. Tracking annual greenhouse gas emissions allows all levels of government jurisdictions to understand how emissions are changing and what actions may

be needed to attain emission reduction goals set by the jurisdictions. The U.S. Environmental Protection Agency is responsible for documenting greenhouse gas emissions nationwide, and the California Air Resources Board documents emissions for the state as required by Health and Safety Code Section 39607.4.

The 1990-2019 greenhouse gas inventory for the nation prepared by the U.S. Environmental Protection Agency found that overall greenhouse gas emissions were 6,558 million metric tons in 2019, down 1.7 percent from 2018, but 1.8 percent higher than 1990 levels. The transportation sector accounted for 29 percent of the national greenhouse gas emissions in 2019 (U.S. Environmental Protection Agency, Inventory of U.S. Greenhouse Gas Emissions and Sinks 1990-2019, EPA 430-R-21-005, https://www.epa.gov/ghgemissions/inventory-us-greenhouse-gas-emissions-and-sinks-1990-2019) Accessed: September 5, 2021.

The California Air Resources Board collects greenhouse gas emissions data for transportation, electricity, commercial/residential, industrial, agricultural, and waste management sectors each year. The data is summarized, and major trends are identified to demonstrate the state's progress toward meeting its greenhouse gas reduction goals. The 2021 edition of the Greenhouse Gas Inventory 2000-2019, Trends of Emissions and other Indicators Report (California Air Resources Board, July 28, 2021) identified total emissions of 418.2 million metric tons of carbon dioxide equivalent statewide for 2019, a reduction of 7.2 million metric tons of carbon dioxide equivalent since 2018, with the transportation sector responsible for nearly 40 percent of the total greenhouse gases. The inventory also found that overall statewide greenhouse gas emissions declined from 2000 to 2019 despite growth in population and state economic output (California Air Resources Board 2021, https://ww2.arb.ca.gov/ghg-inventory-data/).

The project is within the jurisdiction of the Transportation Agency for Monterey County, which is designated by the State of California as the Regional Transportation Agency for the county. The Association of Monterey Bay Area Governments is the joint power, multi-planning agency for the area, and the federal Metropolitan Planning Organization for the region. The Transportation Agency for Monterey County updates the Regional Transportation Plan every four years in coordination with the Association of Monterey Bay Area Governments, which prepares a Metropolitan Transportation Plan/Sustainable Communities Strategy for the three counties of Monterey, San Benito, and Santa Cruz. The Regional Transportation Plan provides a basis for actions to allocate state and federal funding for transportation improvement projects.

In 2008, the state of California enacted Senate Bill 375, which requires Metropolitan Planning Organizations to prepare a Sustainable Communities Strategy. The strategy integrates land use and transportation planning by

coordinating transportation investments with land use patterns to reduce greenhouse gas emission targets set by the state for each region. The California Air Resources Board sets regional targets for California's 18 Metropolitan Planning Organizations to use in their Metropolitan Transportation Plan/Sustainable Communities Strategy to plan future projects that will cumulatively achieve greenhouse gas reduction goals. Targets are set at a percent reduction of passenger vehicle greenhouse gas emissions per person from 2005 levels. The regional reduction target for the Association of Monterey Bay Area Governments is 6 percent by 2035 (Air Resources Board 2019c). The Transportation Agency for Monterey County coordinated with the Association of Monterey Bay Area Governments to develop a Policy Element, a Financial Element, and a list of regional transportation investments that achieve greenhouse gas emissions reduction targets and support the Association of Monterey Bay Area Government's 2040 Metropolitan Transportation Plan-Sustainable Communities Strategy (Transportation Agency for Monterey County Regional Transportation Plan 2018 (ii)).

The 2018 Regional Transportation Plan identifies U.S. 101 as an interregional travel route providing north-south access for traffic between Los Angeles and San Francisco. Within Monterey County, the U.S. 101 corridor includes the City of Salinas and the southern Monterey County cities of Gonzales, Soledad, Greenfield, and King City. This corridor serves as both a significant county commute corridor and an important interregional corridor for goods movement and Monterey County's agricultural industry. The 12.8-mile portion of U.S. 101 in the project limits goes through rural residential, agricultural, and mineral extraction land uses. Most of the project site is in a rural landscape amidst scenic hills and open spaces. Within the project limits, U.S. 101 has an annual average daily traffic volume of 13,225 vehicles (Caltrans State Highway Traffic Census data 2019).

## **Environmental Consequences**

Greenhouse gas emissions from transportation projects can be divided into those produced during the operation of the state highway system and those produced during the construction of highway facility improvements. The main greenhouse gases produced by the transportation sector are carbon dioxide, methane, nitrous oxide, and hydrofluorocarbons. Carbon dioxide emissions are a product of the combustion of petroleum-based products like gasoline in internal combustion engines. Relatively small amounts of methane and nitrous oxides are emitted during fuel combustion. Relatively small amounts of hydrofluorocarbon emissions are generated by the transportation sector.

The California Environmental Quality Act Guidelines generally address greenhouse gas emissions as a cumulative impact due to the global nature of climate change (Public Resources Code, Section 21083(b)(2)). To assess the incremental effects that an individual project will contribute to the cumulative impacts of greenhouse gas generation, the project's greenhouse gas

emissions must be considered along with the emissions from past, present, and reasonably foreseeable (probable) future projects. Not every individual project that emits greenhouse gases must necessarily be determined to contribute to a significant cumulative impact on the environment.

### Operational Emissions

Long-term operational increases in greenhouse gas emissions are not expected because the project will not increase the capacity of U.S. 101 (for example, by adding travel lanes). Therefore, it will not increase vehicle miles traveled on the route. Non-capacity-increasing projects generally cause minimal or no increase in operational greenhouse gas emissions in the long term. The improved condition of the roadway infrastructure within the project and associated culvert rehabilitation where necessary will reduce the potential number of maintenance-related operational vehicle trips to the project site in the long term, thereby providing greenhouse gas reduction benefits.

#### Construction Emissions

Construction greenhouse gas emissions will result from material processing, onsite construction equipment, and traffic delays due to construction. Estimated greenhouse gas emissions from project construction activities were quantified using the Caltrans Construction Emissions Tool (2021), using settings for a pavement preservation project. Greenhouse gas emissions are estimated to total about 683 metric tons of carbon dioxide per year during the estimated 150 working days of project construction (less than one year). The estimated average carbon dioxide equivalent emissions are 460 metric tons generated over the same construction period. Carbon dioxide equivalent is a measure used to compare emissions from a variety of greenhouse gases based on their global warming potential. For the project, the carbon dioxide equivalent calculation considers converted amounts of methane, nitrous oxide, and hydrofluorocarbons. Therefore, total construction-related greenhouse gas emissions over the project's duration were estimated at 1,143 metric tons.

#### Standard Measures and Project Features

The frequency and occurrence of greenhouse gas emissions during the construction period will be reduced by the implementation of standard measures and Best Management Practices. All construction contracts include Caltrans Standard Specifications Sections 7-1.02A and 7-1.02C, Emissions Reduction, which require contractors to comply with all laws applicable to the project and to certify they are aware of and will comply with all California Air Resources Board emission reduction regulations. All construction contracts also include Caltrans Standard Specifications Section 14-9.02, Air Pollution Control, which requires contractors to comply with all air pollution control rules, regulations, ordinances, and statutes. Routine regulations such as equipment idling restrictions that reduce construction vehicle emissions also help reduce the generation of greenhouse gas emissions.

The project's construction contractor will be required to comply with all air pollution control rules, regulations, ordinances, and statutes, according to Caltrans Standard Specifications Section 14-9.02, Air Pollution Control. Compliance will minimize project impacts that will result in increased greenhouse gas emissions and reduced water supply. The project will ensure that two-way (bidirectional) flow remains open throughout construction with the implementation of Caltrans Standard Specifications (Sections 12-1 through 12-7) and Caltrans Standard Special Provisions pertaining to traffic management and control and through the implementation of a Transportation Management Plan prepared specifically for the project route and setting conditions. The project will balance earthwork (cut and fill quantities) to reduce the need for transport of earthen materials through the implementation of Caltrans Standard Specifications Section 19-2.03B (Surplus Material), which requires authorization before disposing of surplus materials or using them for fill. The project will conserve water during construction through the implementation of Caltrans Standard Specifications Section 10-4 (Water Usage), which encourages the construction contractor to conserve water in all construction activities. The use of recycled water for construction needs will be prioritized through the implementation of Caltrans Standard Specifications Section 10-6 (Watering), which requires that water for construction may be potable or non-potable and that non-potable water must be either recycled water or non-potable water developed from other sources.

The replanting of trees and other native vegetation removed for construction of the project improvements, as minimization measures prescribed in Section 2.1.1, Aesthetics, and Section 2.1.4, Biological Resources, will sequester carbon. Revegetation plans will include standard practices of compliance with the statewide Model Water Efficient Landscape Ordinance or local agency ordinance for water conservation for project landscape maintenance and inclusion of landscaping components such as mulch and compost application to improve carbon sequestration rates in soils and reduce organic waste.

#### Greenhouse Gas Reduction Strategies

The project will also include greenhouse gas reduction strategies that will further avoid and minimize the emission of greenhouse gases. These strategies will be included as avoidance and minimization measures and are fully listed below. The project's greenhouse gas reduction strategies will use measures to reduce construction waste and improve fuel efficiency.

### Avoidance, Minimization, and/or Mitigation Measures

Although the project will not result in significant greenhouse gas emissions, implementation of minimization measures prescribed in Section 2.1.1, Aesthetics, and Section 2.1.4, Biological Resources, for tree and vegetation replanting will help to offset the project's greenhouse gas emissions. In addition, the following greenhouse gas reduction strategies will be

implemented as avoidance and minimization measures to further offset greenhouse gas emissions during construction:

- GHG-1: As feasible, the construction contractor will reduce construction
  waste and maximize the use of recycled materials, including but not
  limited to stockpiling pavement grindings for future use, salvaging rebar
  from demolished concrete, and processing waste to create usable fill (that
  is, crushing concrete for aggregate base).
- **GHG-2:** The construction contractor will operate construction equipment with improved fuel efficiency by:
  - Properly tuning and maintaining equipment, when feasible.
  - Using the right-sized equipment for the job, as feasible.
  - Using solar-powered equipment, when feasible.
  - Using Tier 4 equipment (applicable for manufacturers that create fuelefficient engines) when feasible.
  - Using alternative fuels, such as renewable diesel, as feasible.
  - Producing hot mix asphalt with warm mix technology, as feasible.
  - Recycling of non-hazardous waste and excess materials, when feasible, to reduce disposal offsite.

### 2.1.9 Hazards and Hazardous Materials

As noted in the project's Initial Site Assessment memorandum (dated April 28, 2023), the project site is not on properties that are included on a list of hazardous materials sites compiled pursuant to California Government Code Section 65962.5. Asbestos-containing materials and lead-containing paint are not expected within the project work areas. Naturally occurring asbestos does not occur within the project area. According to Federal Aviation Administration maps, the project site is not within the vicinity of a private airstrip, an airport land use plan, or within 2 miles of a public airport or public use airport. The project site is not within 0.25 mile of any existing or proposed schools, according to the San Ardo Union Elementary School District and Bradley Union Elementary School District.

Considering the information in the project's Initial Site Assessment memorandum, publicly available online mapping, LandVision, the California Environmental Protection Agency's Cortese List, the Federal Aviation Administration San Francisco Visual Flight Rules Sectional Chart, and the California Department of Forestry and Fire Protection's Fire Hazard Severity Zone Map for Monterey County, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Hazards and Hazardous Materials
a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?	Less Than Significant Impact
b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?	Less Than Significant Impact
c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within 0.25 mile of an existing or proposed school?	No Impact
d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?	No Impact
e) For a project located within an airport land use plan or, where such a plan has not been adopted, within 2 miles of a public airport or public use airport, would the project result in a safety hazard or excessive noise for people residing or working in the project area?	No Impact
f) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?	Less Than Significant Impact
g) Expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires?	No Impact

#### Affected Environment

The project site lies along a 12.8-mile-long section of rural freeway. Treated wood waste has historically been used for guardrails and other highway components within the project limits. Treated wood waste is considered a California hazardous waste.

The historic use of leaded gasoline in automobiles has led to soils along roadways throughout California containing elevated concentrations of lead.

Soil determined to contain lead concentrations exceeding stipulated thresholds must be managed under the July 1, 2016, Aerially Deposited Lead Agreement between Caltrans and the California Department of Toxic Substances Control. This agreement outlines which soils can be safely reused within the project limits and which soils must be exported and disposed of as hazardous waste.

Yellow traffic paint purchased by Caltrans prior to 1997 contained high concentrations of lead. Application of yellow thermoplastic material containing high concentrations of lead continued until at least 2004 to 2006. The lead concentrations in the older yellow paint and yellow thermoplastic are high enough to make these materials hazardous wastes when they are removed.

According to the California Department of Forestry and Fire Protection's Fire Hazard Severity Zone Map for Monterey County, the project site is in a High Fire Hazard Zone, and the nearest Very High Fire Hazard Zone is 1.5 miles to the west. Most of the project site goes through fire-susceptible rural residential areas and open spaces with woodland, scrub, and grassland vegetation.

According to the Caltrans Climate Change Vulnerability Assessment for District 5, the fire severity levels for the project and surrounding region are forecast to increase due to climate change factors. U.S. 101 is included in the list of designated evacuation routes in the Monterey County General Plan (General Plan Safety Element, Table S-1). In addition, Goal S-5.14 of the Safety Element states that all public thoroughfares, private roads, and deeded emergency accesses are considered potential emergency evacuation routes.

# **Environmental Consequences**

The project is not likely to create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials. Project construction could potentially involve encounters with contaminants and waste streams that are frequently encountered or produced by Caltrans projects. Investigation of these routine issues (when required) is typically conducted during the project's final design stage. Caltrans Standard Special Provisions have been developed for the proper handling, treatment, and disposal of these routine hazardous materials/wastes during construction to protect the health of workers, the public, and the environment.

Along the existing right-of-way of U.S. 101 near the project limits, aerially deposited lead concentrations below hazardous waste criteria (below Department of Toxic Substances Control Aerially Deposited Lead Agreement regulatory concentrations) have been documented to a depth of 2.5 feet in exposed soils. Management and disposal (if required) of soils in this area will follow Caltrans Standard Special Provisions Section 7-1.02K(6)(j)(iii) for Unregulated Earth Material and may be reused or disposed of without restriction.

The yellow traffic striping within the project limits was replaced in 2002 and 2003 and does not contain hazardous lead. Nevertheless, the project will include Caltrans Standard Special Provisions for stripe removal. The appropriate Standard Special Provision for stripe removal is 84-9.03B if the stripe will be removed separately, or 36-4 (Residue Containing Lead from Paint and Thermoplastic) if the stripe will be removed as part of a cold plane or grinding operation. Regardless of the removal method, a Lead Compliance Plan will be developed and implemented by the construction contractor and will be included as a bid item.

Treated wood waste may be generated from the reconstruction and disposal of guardrail posts. Treated wood waste will be managed and disposed of in accordance with Standard Special Provision 14-11.14, Treated Wood Waste, which will be included in the construction contract.

As listed in Section 1.5, Caltrans Standard Special Provisions Sections 14-11.03 and 14-11.06 will require compliance with applicable hazardous materials regulations. Implementation of standard measures and Best Management Practices for hazardous materials and waste will ensure that potential hazards to the public involving the release of hazardous materials into the environment around the project site will be minimal. Impacts associated with the creation of a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment will be less than significant.

Minor delays in emergency service response times may result during construction due to periodic lane closures and/or modifications, route detours, driveway closures, and other circulation and access alterations. A Transportation Management Plan for traffic control and access during construction will minimize to the extent feasible any delays in emergency service access that could result from the necessity of activating lane closures and/or modifications and detour routes.

The Resident Engineer for the project will notify and coordinate with regional emergency service providers regarding construction-related activities to ensure that project activities will not restrict or prevent access within the project area. Access for fire/paramedic and other emergency service vehicles through the project limits will be enabled through controlled work zones by the project's construction contractor. The construction contractor will also ensure that construction activities will not block emergency service access to all interconnecting roadways and routes in the project area. Coordination with the regional transit provider will occur to provide information in advance for potential route rescheduling. The project will include Caltrans Standard Specifications and Caltrans Standard Special Provisions that pertain to actions and strategies that will help maintain a safe environment for

construction workers and the traveling public. Refer to additional discussions in Section 1.4.1, Build Alternative, and Section 2.1.17, Transportation.

The project will extend the life of the highway infrastructure. The project will not change the existing land uses or generate new development so that new populations and structures will be brought into wildland fire zones. As noted in Section 1.5, the project will implement Standard Special Provision 7-1.02M(2), which will require the contractor to develop and implement a fire prevention plan to minimize the risk of starting a wildfire during construction. Therefore, the project will not expose residents or businesses to increased risk of loss, injury, or death from wildland fires in the long term or permanently increase the potential for wildfire hazards in the region.

# Avoidance, Minimization, and/or Mitigation Measures

No avoidance, minimization, and/or mitigation measures are proposed.

# 2.1.10 Hydrology and Water Quality

Considering the information in the project's Air Quality, Greenhouse Gas, Noise, and Water Quality Technical Memo (dated April 25, 2023), Location Hydraulic Study (dated May 1, 2023), and Stormwater Data Report (dated October 9, 2023), the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Hydrology and Water Quality
a) Violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface water or groundwater quality?	Less Than Significant Impact
b) Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?	No Impact
c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would:  (i) result in substantial erosion or siltation onsite or offsite;	Less Than Significant Impact

Question—Would the project:	CEQA Significance Determinations for Hydrology and Water Quality
(ii) substantially increase the rate or amount of surface runoff in a manner which would result in flooding onsite or offsite;	Less Than Significant Impact
(iii) create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or	Less Than Significant Impact
(iv) impede or redirect flood flows?	Less Than Significant Impact
d) In flood hazard, tsunami, or seiche zones, risk release of pollutants due to project inundation?	Less Than Significant Impact
e) Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?	No Impact

#### Affected Environment

The receiving water body in the vicinity of the project limits is the Salinas River with associated tributary creeks. The project is within the Upper Salinas Valley Hydrologic Area (sub area 309.40) in the Salinas Hydrologic Unit. A review of the project's location with respect to adjacent receiving waters indicates that the water bodies include impairments listed on the 2014/2016 Clean Water Act Section 303(d) list. According to the 303(d) list, the adjacent water bodies are impaired for benthic community effects, pH, temperature (water), toxicity, and turbidity.

The beneficial uses of the Salinas River are as follows:

- Biological Habitats of Special Significance
- Cold Freshwater Habitat
- Commercial and Sport Fishing
- Estuarine Habitat
- Migration of Aquatic Organisms
- Rare, Threatened, or Endangered Species
- Water Contact Recreation

- Non-contact Water Recreation
- Shellfish Harvesting
- Spawning, Reproduction, and/or Early Development
- Warm Freshwater Habitat
- Wildlife Habitat

There are no Drinking Water Reservoirs and/or Recharge Facilities within the project limits. No existing Treatment Best Management Practices are located within the project limits.

The Salinas River flows alongside the eastern side of U.S. 101 in Monterey County. This region is designated by the Federal Emergency Management Agency as a Special Flood Hazard Area Zone AE. The Federal Emergency Management Agency defines Zone AE areas as areas that present a 1.0 percent annual chance of flooding and are typically paired with detailed information regarding base flood elevations. At post mile R9.7, the northbound lane of U.S. 101 crosses a Zone AE area. At the same location, the portions of the route that are not in a Zone AE are within a Special Flood Hazard Area Zone X. Zone X areas are defined as areas that have a 0.2 percent annual chance of flooding.

The project limits are outside of the Tsunami Hazard Area according to the California Department of Conservation tsunami hazard areas of Monterey County (https://www.conservation.ca.gov/cgs/tsunami/maps/monterey/).

### **Environmental Consequences**

Sources of impacts will be mostly from the use of construction equipment and associated worker foot traffic. Trucks, bulldozers, backhoes, compactors, asphalt concrete rollers, clamshells, excavators, compressors, pavers, water trucks, sweepers, and any other equipment necessary for construction will be used. Staging may occur in closed lanes behind a temporary concrete protective barrier or along ruderal/disturbed edges of U.S. 101.

The proposed replacement culverts and infrastructure to be repaired will be addressed at the approximate same locations and alignments and with the same lengths of pipe or slightly longer as the existing facilities. Excavation where the trenching (cut-and-cover) method is proposed will be at approximately the same depths for repair or replacement of culverts as the existing culverts. For the locations where the trenchless pipe jacking method is proposed, the new pipe will also be installed at approximately the same depths as the existing infrastructure.

Drainage inlets will be modified at various locations to accommodate the installation of the new culverts. As described in Table 1.1 (Drainage System

Locations and Construction Activities), only one of the existing project culverts will be replaced with a larger diameter pipe. The larger diameter pipe is proposed so that debris will pass more easily and to facilitate maintenance of the drainage infrastructure. The other project culverts will be replaced with pipes of the same diameter as the existing pipes. Therefore, the project will not cause any substantial alteration of existing drainage patterns.

The replacement and repair work will not alter the watersheds that contribute surface runoff via tributaries into the project culverts. As culvert pipe size (diameter) increases, the drainage flow rates (velocities) decrease, and potential scour is reduced; the smaller the pipe diameter, the greater the force of water that builds up behind it. Also, the project would not increase the existing grade (degree of steepness) of the drainage infrastructure. Pipe inlets would be designed and spaced to control the quantity of runoff that passes through based on 25-year storm event criteria. Therefore, the project would not increase quantities or flow rates of surface runoff passing through the pipes.

The project does not consist of a longitudinal encroachment or a significant encroachment on the base floodplain as defined in Section 650.105q of the Code of Federal Regulations 23. The project proposes to rehabilitate the existing pavement and improve cross culverts. In areas where the floodplain may encroach, no additional widening, fills, or obstructions are proposed. This work will not impact the floodplain because the improvement will not cause a significant increase in roadway elevation and alter the natural flow of the floodplain. Therefore, this project does not constitute a longitudinal or a significant encroachment on the base floodplain.

The construction activities for the project will not use any groundwater for water supply during construction or for mitigation landscape maintenance, and therefore will not affect recharge of local groundwater units. Revegetation will include native trees and plants, occur at the maximum extent horticulturally viable, and be maintained until established. Water for tree and plant establishments will be brought in by truck and delivered directly to replanted areas. Landscape irrigation is not required for this project. Therefore, the potential for conflicts with or obstruction of the implementation of a water quality control plan or sustainable groundwater management plan will be minimal and less than significant.

Construction activities such as excavation and trenchless horizontal drilling could potentially discharge stormwater along with erosion and sedimentation into surface waters and receiving water bodies downstream. However, the amount of earthwork overall will not be so extensive that existing turbidity conditions would be increased, according to the Water Quality Assessment technical analysis. The project will be designed to avoid impacts from turbidity to receiving waters downstream of the project limits in accordance with the design storm criteria discussed above.

Standard measures and Best Management Practices listed in Section 1.5 will be implemented to protect surface water and groundwater quality and to minimize potential erosion and sedimentation during construction. A Water Pollution Control Program will be prepared by the construction contractor, who will be responsible for adherence to the specifications and measures in the program. Implementation of the standard measures will keep potential project water quality effects to a minimum and short-term. These management options will not discharge into a stormwater drain or receiving water.

The project will create over 1 acre of net new impervious surfaces and will disturb more than 1 acre of soil. A Stormwater Pollution Prevention Plan and coverage under the Construction General Permit will be required for this project. A preliminary Construction General Permit risk level assessment has determined that the risk for this project is Risk Level 2 (Medium). According to the project's Stormwater Data report, no permanent stormwater treatment Best Management Practices will be required for this project.

### Avoidance, Minimization, and/or Mitigation Measures

No avoidance, minimization, and/or mitigation measures are proposed.

### 2.1.11 Land Use and Planning

Transportation plans and programs applicable to this project include the Transportation Agency for Monterey County's 2018 Regional Transportation Plan and the Association of Monterey Bay Area Governments' Metropolitan Transportation Improvement Program for Federal Fiscal Year 2020-2021 to Federal Fiscal Year 2023-2024. The Monterey County plan relevant to the project study area is the Monterey County General Plan.

The project is included in the adopted Association of Monterey Bay Area Governments' Metropolitan Transportation Improvement Program for Federal Fiscal Year 2020-2021 to Federal Fiscal Year 2023-2024. The project is proposed for funding under the Roadway Preservation Program and programmed in the State Highway Operation and Protection Program.

Because the scope of the project is to upgrade infrastructure and rehabilitate pavement on U.S. 101, existing and future land uses within or adjacent to the project limits will not be changed, nor will the project divide an established community. The replaced features will be installed in the same locations as the existing infrastructure, with minor adjustments at selected locations for embankment and slope stabilization.

The project will not conflict with the elements of the general plans of Monterey County or any other land use policy or regulation intended to avoid or mitigate any effects on the environment. Appendix C contains a table that evaluates the project's consistency with relevant local plans. Because the project will

upgrade and repair aging infrastructure within the highway corridor and will not increase the capacity of the highway, it will not directly or indirectly cause changes in land uses that will conflict with planning policies and regulations. The project will implement compensatory mitigation for potential impacts to sensitive wildlife and plant species and locally and regionally important habitat types. Avoidance and minimization measures will be implemented to further reduce the project's potential effects on the environmental resources of the project area, including biological resources, visual resources, and the generation of greenhouse gases. Caltrans Standard Specifications and Caltrans Standard Special Provisions will be applied for noise level controls from construction vehicles and equipment, proper handling and disposal of hazardous materials and waste, and Best Management Practices for the protection of water quality.

Upon consideration of the above information, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Land Use and Planning
a) Physically divide an established community?	No Impact
b) Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?	No Impact

#### 2.1.12 Mineral Resources

From approximately post mile R14.5 to post mile R17.2, the project site is located within a Mineral Extraction (HI) zone district per the Monterey County Zoning Ordinance. However, activities in the area are limited to petroleum extraction. Petroleum (crude oil) is not a mineral but is considered a mineral resource because it is associated with geology. According to the California Geological Survey Mineral Land Classification Map for the project area and the Monterey County 2007 General Plan Draft Environmental Impact Report (Section 4.5.1, Mineral Resources), there are no other known mineral resources that would be of value to the region and the residents of the state within the project limits. The nearest mineral recovery site to the project limits is the SBS Concrete Aggregate Supplies: Hidden Canyon Quarry sand and gravel quarry 36 miles to the north in the Gabilan Range foothills. Implementation of the Build Alternative will not impede mineral resource recovery, and access to mineral resource recovery areas will be maintained during construction. Considering this information, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Mineral Resources
a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?	No Impact
b) Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?	No Impact

#### 2.1.13 Noise

Pursuant to 23 Code of Federal Regulations 772.7, the Federal Highway Administration defines transportation projects as Type 1 (construction that involves a substantial horizontal or vertical alteration), Type 2 (construction of noise abatement on an existing highway with no changes to highway capacity or alignment), or Type 3 (projects that do not meet the definitions of either Type 1 or Type 2). The project is a Type 3 project because it will not increase the capacity of U.S. 101 and it will not involve substantial design alterations or construct noise abatement measures on the highway. Because the project is a Type 3, long-term local noise levels on the highway from traffic within the project limits will not be changed, and therefore, noise abatement measures will not be required. Also, the project limits are not located within the vicinity of a private airstrip or an airport land use plan, or within 2 miles of a public airport or public use airport.

Considering the information in the Air Quality, Greenhouse Gas, Noise, and Water Quality Technical Memo dated April 25, 2023, and the information above, the following significance determinations have been made:

Question—Would the project result in:	CEQA Significance Determinations for Noise
a) Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?	Less Than Significant Impact
b) Generation of excessive groundborne vibration or groundborne noise levels?	Less Than Significant Impact

Question—Would the project result in:	CEQA Significance Determinations for Noise
c) For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within 2 miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?	No Impact

#### Affected Environment

The overall project setting is rural with grazing lands and very few residential units scattered along the project limits. In some portions of the project limits, residential development is set back from the highway; in others, it is close by. The closest residences to proposed work areas are at post miles R9.7 (approximately 100 feet), R17.7 (approximately 160 feet), and R21.5 (approximately 100 feet). Project activities near these locations may include pavement rehabilitation, guardrail upgrades, sign replacement, and construction of shoulder backing. All other residences are 200 feet or more from the project work areas.

# **Environmental Consequences**

The California Environmental Quality Act (CEQA) considers noise to be a significant effect when it increases substantially the ambient noise levels for adjoining areas. The proposed roadway and drainage rehabilitation activities will not cause any permanent increase in ambient levels in the project vicinity or region. Since no capacity will be added to the highway and no significant change in the profile of the highway is anticipated, it is assumed that local noise levels will be the same after completion of the project as they were before. Long-term noise abatement measures are not anticipated with this project. Night work will be used depending on traffic demands at construction locations.

Adverse noise impacts from implementation of the Build Alternative are not anticipated because construction will be temporary and intermittent, conducted in accordance with Caltrans Standard Specifications, and because local noise levels are significantly influenced by local traffic noise. The potential for the project to generate a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance or applicable standards of other agencies will be less than significant.

The project will not directly or indirectly generate additional long-term vibration or groundborne noise from traffic operations along the project route because the highway's vehicular capacity will not change. Roadway and

drainage system rehabilitation will not cause any permanent increase in ambient vibration and groundborne noise levels in the project vicinity or region. The project's potential to generate excessive groundborne vibration or groundborne noise levels will be less than significant.

### Avoidance, Minimization, and/or Noise Abatement Measures

The following general measures will be implemented, as appropriate, to further minimize temporary construction noise impacts:

### **Equipment Noise Control**

- NOI-1: The construction contractor will develop a Noise Control Plan and submit it to Caltrans District 5 noise staff for review. District noise staff will be responsible for obtaining nonstandard special provisions addressing any necessary requirements of the Noise Control Plan.
- NOI-2: The construction contractor will shield loud pieces of stationary construction equipment if complaints are received.
- NOI-3: The construction contractor will locate portable generators, air compressors, and other similar equipment as far away from sensitive noise receptors as feasibly possible.
- NOI-4: The construction contractor will limit the grouping of major pieces
  of equipment operating in one area to the greatest extent feasible.
- NOI-5: The construction contractor will use newer equipment that is
  quieter and will ensure that all equipment items have the manufacturers'
  recommended noise abatement measures, such as mufflers, engine
  covers, and engine vibration isolators, intact and operational. The
  construction contractor will equip internal combustion engines used for
  any purpose on or related to the job with a muffler or baffle of a type
  recommended by the manufacturer.
- NOI-6: The Resident Engineer for the project will ensure that, whenever
  possible, construction work is conducted during the day when work is near
  sensitive receptors. If nighttime construction activities are necessary, the
  noisiest and/or most vibratory construction activities near residences will
  be conducted as early in the evening as possible.
- **NOI-7:** The Resident Engineer for the project will consult Caltrans District 5 noise staff if complaints are received during the construction process.

#### Administrative Measures

 NOI-8: Caltrans will notify the public in advance of the construction schedule when construction noise and upcoming construction activities likely to produce an adverse noise environment are expected. The notice will be provided two weeks in advance and will be published in local news media with the dates and duration of the proposed construction activities. The Caltrans District 5 Public Information Office will post notices of the proposed construction and potential community impacts after receiving notice from a Caltrans Resident Engineer.

# 2.1.14 Population and Housing

The project will not alter the existing capacity or alignment of U.S. 101; therefore, it will not induce unplanned population growth directly or indirectly. The project will not displace people or housing units in the region. Considering this information, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Population and Housing
a) Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?	No Impact
b) Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?	No Impact

#### 2.1.15 Public Services

The project will be within the existing alignment of U.S. 101. As is typical with all Caltrans construction projects, the project will require traffic enforcement from the California Highway Patrol during construction. Public access will be maintained on U.S. 101 during construction activities. No population growth or need for additional public services will result from the improvements within the project limits. The project will not impact any existing or planned governmental facilities near the project location.

Considering this information, the following significance determinations have been made:

Question:	CEQA Significance Determinations for Public Services
a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:  Fire protection?	No Impact
Police protection?	No Impact
Schools?	No Impact
Parks?	No Impact
Other public facilities?	No Impact

#### 2.1.16 Recreation

The Build Alternative will upgrade infrastructure and rehabilitate pavement and drainage systems within the project limits on U.S. 101. The existing highway capacity for vehicle traffic will not be increased. The project will not provide new routes or route alignments that could facilitate population growth and additional development. Therefore, the project will not result in direct or indirect impacts that will increase the use of existing neighborhood and regional parks or other recreational facilities so that substantial physical deterioration of the facilities will occur or be accelerated. The project does not include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment. There are no recreational facilities within the project limits or nearby that will be directly or indirectly affected by the project.

Considering the information provided above and in Section 1.4.1, Build Alternative, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Recreation
a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?	No Impact
b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?	No Impact

### 2.1.17 Transportation

The project will not generate any additional population growth in the project area or region and therefore will not increase traffic volumes along the project route or increase vehicle miles traveled. Roadway and drainage rehabilitation will not alter the existing highway alignment or capacity of U.S. 101. According to the Caltrans Technical Analysis under the CEQA (2020), rehabilitation, replacement, and repair projects designed to improve the conditions of existing transportation assets and that do not add additional motor vehicle capacity are not likely to lead to a measurable and substantial increase in vehicle travel.

Improvements associated with the Build Alternative will not conflict with any existing or planned transportation-related plans, programs, or facilities in the region because the project will improve existing drainage systems. The project is included in the adopted Association of Monterey Bay Area Governments' Metropolitan Transportation Improvement Program for Federal Fiscal Year 2020-2021 to Federal Fiscal Year 2023-2024. The project is proposed for funding under the Roadway Preservation Program and programmed in the State Highway Operation and Protection Program.

No changes to the existing highway or adjoining roadway alignments, capacities (number of lanes or lane widths), or design features will be involved with the improvements; therefore, no design-related hazards or incompatible uses will be generated.

Considering the information provided above and in Section 1.4.1, Build Alternative, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Transportation	
a) Conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?	No Impact	
b) Conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b)?	No Impact	
c) Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?	No Impact	
d) Result in inadequate emergency access?	Less Than Significant Impact	

### Affected Environment

Within the project limits, U.S. 101 is a four-lane divided highway with 12-foot-wide travel lanes. The existing median is not paved within the project limits; it varies from 35 feet to 60 feet in width. The inside shoulder width is generally 5 feet throughout, and the outside shoulder varies from 8 feet to 10 feet. Local arterial and collector streets access U.S. 101 within the project limits. The route provides regional access for the public and emergency service providers traveling between Monterey County and San Luis Obispo County.

### Environmental Consequences

Project construction will require approximately 150 working days over a staged, one-year construction schedule. Near work areas, temporary closure and/or modification of lanes and ramps along affected portions of U.S. 101 will result. However, two-way flow will remain open throughout construction with the implementation of Caltrans Standard Specifications (Sections 12-1 through 12-7), Caltrans Standard Special Provisions that pertain to traffic management and control, and through the implementation of a Transportation Management Plan prepared specifically for the project route and setting conditions.

Traffic control during construction will be handled by changeable message signs, construction area signs, and lane closures. During the hours of construction, there will be intermittent single lane closures. Due to the location of the project, bicycle accommodations will be required during construction. Lane and ramp closure charts will be provided during the project's final design stage. The project will not result in full freeway closures.

The Caltrans Construction Manual requires, whether permanent or temporary, restoration of access as soon as possible without waiting for the work to be

completed past all the nearby access points. In accordance with the Caltrans Construction Manual (2022, Section 3-702A), the project's construction contractor will provide for the convenience of the public and public traffic. Section 7-1.03, "Public Convenience," of Caltrans' Standard Specifications requires that operations present the least possible obstruction and inconvenience to the public. The "least possible obstruction and inconvenience" will always depend on a judgment. Ultimately, the construction contractor for the project will use good construction industry practice, comply with specifications, and not materially diminish the degree of convenience and free passage through the area that existed before construction.

Minor delays in emergency service response times may result during construction due to periodic lane and ramp closures and/or modifications, route detours, driveway closures, and other circulation and access alterations. A Transportation Management Plan for traffic control and access during construction will minimize to the extent feasible any delays in emergency service access that could result from the necessity of activating lane closures and/or modifications and detour routes.

The Resident Engineer for the project will notify and coordinate with regional emergency service providers regarding construction-related activities to ensure that project activities will not restrict or prevent access within the project area. Access for fire/paramedic and other emergency service vehicles through the project limits will be enabled through controlled work zones by the project's construction contractor. The construction contractor will also ensure that construction activities will not block emergency service access to all interconnecting roadways and routes in the project area. Coordination with the regional transit provider will occur to provide information in advance for potential route rescheduling. The project will include Caltrans' Standard Specifications and Standard Special Provisions that pertain to actions and strategies that will help maintain a safe environment for construction workers and the traveling public.

The public will be notified of planned construction traffic management strategies through various methods as part of a public awareness campaign and motorist information on the project route. The public awareness campaign may include strategies such as press releases and media alerts, advertisements, Caltrans websites and other highway traffic-related internet applications, and/or a telephone hotline. Traveling motorist information may include tools such as on-highway and local street changeable message signs, construction area signs, and radio advisories. Once installed, the proposed infrastructural repairs within the project limits will not have any long-term effects on emergency access on U.S. Route 101.

### Avoidance, Minimization, and/or Mitigation Measures

The project will implement standard Caltrans measures, including a Transportation Management Plan, during construction. No avoidance, minimization, and/or mitigation measures are proposed.

#### 2.1.18 Tribal Cultural Resources

Caltrans conducted Native American consultation as required under Assembly Bill 52 (Public Resources Codes 21080.3.1 and 21084.3(c)) in accordance with the California Environmental Quality Act Initial Study preparation. As noted in Section 2.1.5, Cultural Resources, of this document, there are no historic or archaeological resources within the project limits. Letters describing the proposed project were mailed to Native American tribes, individuals, and organizations on January 14, 2021. The letters initiated Section 106 consultation pursuant to the National Historic Preservation Act and formal notification of a proposed project as required under the California Environmental Quality Act, specifically Assembly Bill 52 (Public Resources Code 21080.3.1 and Chapter 532 Statutes of 2014). Caltrans did not receive any replies or requests for consultation regarding this project. Pursuant to the project's Section 106 Complete Memorandum (dated May 3, 2023), cultural resource studies have been completed for this project.

Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:

Question:	CEQA Significance Determinations for Tribal Cultural Resources	
a) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k), or	No Impact	
b) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1. In applying the criteria set forth in subdivision (c) of Public Resources Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.	No Impact	

## 2.1.19 Utilities and Service Systems

According to the project's Right-of-Way Data Sheet Request Form in the Draft Project Report, a utility permit search has been completed and utility involvement and/or relocation will not be required. Positive confirmation of utility locations will occur during the project's final design stage. Construction activities are expected to use electricity and natural gas to power equipment, tools, and vehicles as needed for the repairs and other improvements throughout the construction period (expected to be about one year). Electrical power will be provided by portable gas-powered generators. The project will improve drainage systems at selected locations within the project limits and will not cause changes in land uses or other environmental effects that would necessitate additional drainage system capacity.

In accordance with the standard procedures and measures developed by Caltrans for all highway construction projects, the construction contractor will be required to comply with all applicable federal, state, and local management and reduction statutes and regulations related to solid waste implementation. Considering the information in publicly available online records and service maps for the Local Agency Formation Commission of Monterey County, the San Ardo Water District, and the Nacimiento Water Company, the following significance determinations have been made:

Question—Would the project:	CEQA Significance Determinations for Utilities and Service Systems
a) Require or result in the relocation or construction of new or expanded water, wastewater treatment or stormwater drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?	No Impact
b) Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?	Less Than Significant Impact
c) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?	No Impact

Question—Would the project:	CEQA Significance Determinations for Utilities and Service Systems	
d) Generate solid waste in excess of state or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?	Less Than Significant Impact	
e) Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?	No Impact	

### Affected Environment

Public water is not provided at the project site and is limited to the nearby communities of Bradley and San Ardo. Water for implementation of the Build Alternative will be acquired from a commercially available source that caters to construction work and has capacity to serve the project. Five landfills with capacity to serve the project's solid waste disposal needs are located within 50 miles of the project site. Public wastewater service is not provided within the project area.

### **Environmental Consequences**

Minor amounts of water will be used for various construction activities throughout the construction period at the project locations. Water will also be needed for the establishment and periodic irrigation maintenance of landscape plantings and tree replanting mitigation areas for up to three and a half years after completion of construction. Caltrans implements water conservation elements as part of the standard procedures for landscape planting and irrigation design processes. Specifically, Caltrans highway landscape projects are required to comply with either the statewide Model Water Efficient Landscape Ordinance or local ordinances for water conservation where applicable.

The landscape planting and irrigation design for the project's replacement plantings will include methods to minimize potable usage for supplemental irrigation for plant establishment, such as use of recycled, non-potable water where available, drip irrigation, and low-water-use plant species that are suitable for the microclimates of the landscape areas. Caltrans landscape planning applies a goal of a 50 percent reduction in water usage from the year 2013, in accordance with the requirements of California executive orders issued under the administration of Governor Edmund G. Brown Jr. Therefore, the project is expected to have sufficient water supplies to support project restoration landscaping in the long term during dry or multiple dry years through the use of efficient and minimal water usage practices and will not substantially reduce local and regional water supplies.

Construction activities will generate minor amounts of solid waste that would not overwhelm the capacity of existing waste management facilities in the project area. Recyclable materials will be recycled, and waste materials will be disposed of in accordance with all state and federal requirements.

No sewage facilities or services will be affected by or needed for the project construction activities or for long-term maintenance of the project's drainage and other infrastructural improvements. Sewage services for workers during construction will be temporary and managed through portable toilets that will be periodically emptied by pump trucks. Sewage will be transported to an offsite location that is permitted for sewage disposal and subsequent processing. Therefore, the project will not substantially affect wastewater treatment in the local project area and the region because construction activities will be minor and short term.

# Avoidance, Minimization, and/or Mitigation Measures

No avoidance, minimization, and/or mitigation measures are proposed.

#### 2.1.20 Wildfire

Considering the information in the California Department of Forestry and Fire Protection (CalFire) Fire Hazard Severity Zone Map for Monterey County, the following significance determinations have been made:

If located in or near state responsibility areas or lands classified as very high fire hazard severity zones:

Question—Would the project:	CEQA Significance Determinations for Wildfire
a) Substantially impair an adopted emergency response plan or emergency evacuation plan?	Less Than Significant Impact
b) Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?	No Impact
c) Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?	No Impact

Question—Would the project:	CEQA Significance Determinations for Wildfire	
d) Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?	No Impact	

### Affected Environment

Most of the project site goes through fire-susceptible rural residential areas and open spaces with woodland, scrub, and grassland vegetation. In recent years, California has experienced unprecedented drought conditions that typically further increase the potential for accidental fire hazard events. According to the Caltrans Climate Change Vulnerability Assessment for District 5, the fire severity levels for the project and surrounding region are forecast to increase over the century due to climate change factors.

However, based on the CalFire Very High Fire Hazard Severity Zones in Local Responsibility Area map, the project site is not within a Very High Fire Hazard Severity Zone in a Local Responsibility Area. Also, based on the CalFire Very High Fire Hazard Severity Zones in State Responsibility Area map, the project site is not within a Very High Fire Hazard Severity Zone in a State Responsibility Area. According to the California Department of Forestry and Fire Protection's Fire Hazard Severity Zone Map for Monterey County, the project site is in a High Fire Hazard Zone, and the nearest Very High Fire Hazard Zone is 1.5 miles to the west.

### **Environmental Consequences**

Since the project site is not within a Very High Fire Hazard Severity Zone, it is highly unlikely that wildfire risks would result from construction activities. Also, the project is not anticipated to result in permanent impacts related to exacerbation of fire hazards because the project will rehabilitate and replace existing roadway infrastructure and will not include the extension of infrastructure through an area that is subject to high fire risk. No impacts will occur in this regard.

In addition, the project will not alter existing drainage patterns or potentially increase downstream flooding or landslides because the culverts to be replaced will be essentially in the same locations as the existing drainage pipes. Design standards will be implemented in accordance with the roadway and hydraulic and topographical conditions at each culvert location to control runoff and ensure slope protection. In addition, Best Management Practices for stormwater management will be implemented as part of Caltrans' standard procedures and measures during construction activities and post-construction activities (see also the discussions in Section 2.1.9, Hazards and Hazardous Materials, and Section 2.1.10, Hydrology and Water Quality).

During construction, vegetation removal will be necessary at some of the culvert locations to enable access by construction equipment, vehicles, and supplies to the work sites. The project will implement Caltrans' Standard Specifications for fire prevention and safety as precautionary measures to prevent fire-related incidents during construction in accordance with the California Division of Occupational Safety and Health's Construction Safety Orders, Fire Protection and Prevention Guidance. Vegetation removal will be planned and conducted using techniques to avoid and minimize unintentional fire hazards.

Construction of the improvements is expected to necessitate temporary lane and ramp closures or other lane modifications and construction site strategies to maintain traffic access along U.S. 101. As discussed in Section 2.1.17, Transportation, it is expected that at least one lane in each direction will always be maintained and open for traffic access during lane closures as configurations allow.

Any full-closure locations, roadway instructional signage, and/or detour routes will be determined as necessary in the Transportation Management Plan that will be implemented during the construction phase (see also Section 1.4.1, Build Alternative). Travel lane closures or reversible one-lane direction control in the construction work locations will occur at nighttime when traffic levels are lower than the daytime peak periods. Access for emergency vehicles will be maintained along U.S. 101 in the project limits during construction as specified in the Transportation Management Plan, and therefore the project will not impair an emergency response plan or evacuation plan. No long-term effects on emergency response or evacuation plans will occur after completion of project construction at the project infrastructure locations because the traffic management lane closures will be temporary during construction.

#### Avoidance, Minimization, and/or Mitigation Measures

No avoidance, minimization, and/or mitigation measures are proposed.

## 2.1.21 Mandatory Findings of Significance

Question:	CEQA Significance Determinations for Mandatory Findings of Significance
a) Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?	Less Than Significant Impact With Mitigation Incorporated
b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.)	Less Than Significant Impact
c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?	No Impact

### Affected Environment

The project will affect environmental resources within and immediately surrounding post miles R9.2 to R22.0 on U.S. 101 along the Salinas River Valley in Monterey County. The scope of the project will be limited to rehabilitating and upgrading existing roadway infrastructure within the project limits. Related functions for project construction will include the use of staging areas for equipment and materials and temporary construction easements at selected properties outside of the state highway right-of-way.

# **Environmental Consequences**

Overall, the project is not expected to substantially degrade the quality of the environment. The project will have minimal impacts upon the environment. Project-related impacts to biological resources will be temporary and are considered less than significant with the incorporation of mitigation for waters of the State and the San Joaquin kit fox. Therefore, the project will not

substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, or substantially reduce the number or restrict the range of a rare or endangered plant or animal. Also, the project will not impact any known archaeological or historic era resources and therefore will not eliminate any important examples of the major periods of California history or pre-history.

Air quality for the project region, with regard to airborne particulate emissions, is considered to be in a state of poor health. As noted in Section 2.1.13, Air Quality, the project falls within the North Central Coast Air Basin, which is considered in non-attainment for California air quality standards for airborne particulate matter less than 10 microns in diameter. The project impacts to air quality will be limited in scope and duration and will result from construction and earthwork associated with the project. Fugitive dust and construction emissions are expected to be well within the local air district's daily thresholds for the project. Engineering design and robust stormwater Best Management Practices will be implemented, and as a result, minimal short-term air quality impacts are anticipated, including impacts to greenhouse gas emissions. For these reasons, the project's cumulative impacts to air quality will be less than significant.

The San Joaquin kit fox is a species that is considered in poor health and subject to decline. The Federal Endangered Species Act Section 7 effects determination is that the project may affect, but is not likely to adversely affect, the San Joaquin kit fox. The basis for this determination is that San Joaquin kit foxes have not been observed in the project vicinity in recent years, and the project will implement standardized recommendations as mitigation measures to protect the species during construction. Since impacts will be temporary and take is not expected, cumulative project impacts to the San Joaquin kit fox will be less than significant with mitigation incorporated.

Since the 19th and 20th centuries, the watersheds that encompass the region have undergone substantial changes due to agricultural conversion, mineral extraction, and urbanization. These alterations have led to grading of the landscape, soil amendments, groundwater pumping, and redirection of natural freshwater systems to facilitate irrigation and drainage needs for crops. Consequently, the ecological system has been significantly degraded, no longer resembling its original natural state. While quantifiable data may be lacking, it is highly probable that the region originally possessed a much larger extent of waters of the State. Historical records suggest that California as a whole has lost the vast majority of its original wetland resources to alternative land use. In response to this loss, regulatory agencies now require restoration and revegetation measures to offset any further depletion of wetlands and riparian habitats in projects within their respective jurisdictions. That being said, the highly modified waters of the State within the region are considered to be in poor health. However, the potential for adverse

cumulative impacts from this project to waters of the State, which are Regional Water Quality Control Board jurisdictional areas, is considered to be low considering the small amount of area that will be impacted. As noted in Section 2.1.4, Biological Resources, approximately 0.001 acre (34 square feet) of waters of the State will be temporarily impacted at post mile R14.72 during replacement of the culvert system at that location. The impacted location is highly degraded due to the presence of invasive species, channelization of stream habitats, and disruption by regular maintenance.

Some greenhouse gas emissions will occur during construction from equipment, processing of construction materials, construction vehicle use, and public vehicles idling during minor traffic delays during construction. Impacts will be less than significant in consideration of the limited scope and temporary nature of the project. However, the project will implement Caltrans' Standard Specifications, Best Management Practices, and the greenhouse gas reduction strategies noted in Section 2.1.8, Greenhouse Gas Emissions, as avoidance and minimization measures to further reduce greenhouse gas emissions during construction.

As noted in Section 2.1.10, Hydrology and Water Quality, the receiving water bodies in the vicinity of the project limits are the Salinas River, which is noted to be in poor health, and its associated tributary creeks. The Salinas River is impaired for benthic community effects, pH, temperature (water), toxicity, and turbidity. However, the Water Quality Technical Memo prepared by Caltrans for the project noted that the project has no potential to directly discharge stormwater within the project limits into the above identified receiving water bodies. The Salinas River does not intersect the roadway, but some of its tributary creeks do. However, by incorporating appropriate engineering design and robust stormwater Best Management Practices during construction, minimal short-term water quality impacts are anticipated. These will be included as part of a Stormwater Pollution Prevention Plan, a document used to manage erosion from disturbed soil areas and control runoff. Cumulative project impacts to water quality will be less than significant.

In conclusion, the project will not have cumulatively considerable effects on the environmental resources of the project study area and vicinity in consideration of past, current, and reasonably foreseeable future projects with implementation of Caltrans' Standard Specifications, Special Standard Provisions, Best Management Practices, avoidance and minimization measures, and mitigation measures as noted in this document. Also, the project does not have environmental effects that would cause substantial adverse effects on human beings, either directly or indirectly. All impacts will either be less than significant or less than significant with the incorporation of mitigation.

## Avoidance, Minimization, and/or Mitigation Measures

No additional avoidance, minimization, and/or mitigation measures are proposed.

# Appendix A Title VI Policy Statement

CALIFORNIA STATE TRANSPORTATION AGENCY

GAVIN NEWSOM, GOVERNOR

#### California Department of Transportation

OFFICE OF THE DIRECTOR
P.O. BOX 942873, MS-49 | SACRAMENTO, CA 94273-0001
[916] 654-6130 | FAX [916] 653-5776 TTY 711
www.dot.ca.gov

Caltrans



September 2023

#### **NON-DISCRIMINATION POLICY STATEMENT**

The California Department of Transportation, under Title VI of the Civil Rights Act of 1964, ensures "No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance."

Caltrans will make every effort to ensure nondiscrimination in all of its services, programs and activities, whether they are federally funded or not, and that services and benefits are fairly distributed to all people, regardless of race, color, or national origin. In addition, Caltrans will facilitate meaningful participation in the transportation planning process in a non-discriminatory manner.

Related federal statutes, remedies, and state law further those protections to include sex, disability, religion, sexual orientation, and age.

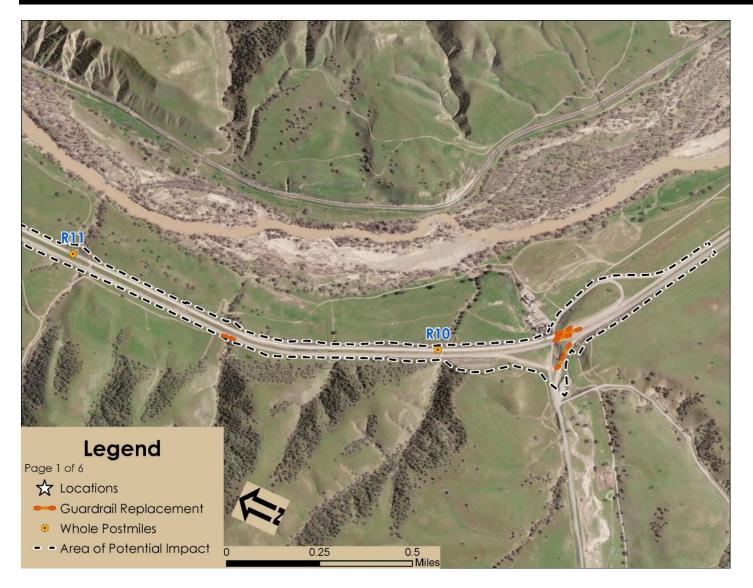
For information or guidance on how to file a complaint, or obtain more information regarding Title VI, please contact the Title VI Branch Manager at (916) 639-6392 or visit the following web page: <a href="https://dot.ca.gov/programs/civil-rights/title-vi">https://dot.ca.gov/programs/civil-rights/title-vi</a>.

To obtain this information in an alternate format such as Braille or in a language other than English, please contact the California Department of Transportation, Office of Civil Rights, at PO Box 942874, MS-79, Sacramento, CA 94274-0001; (916) 879-6768 (TTY 711); or at <a href="mailto:title.VI@dot.ca.gov">title.VI@dot.ca.gov</a>.

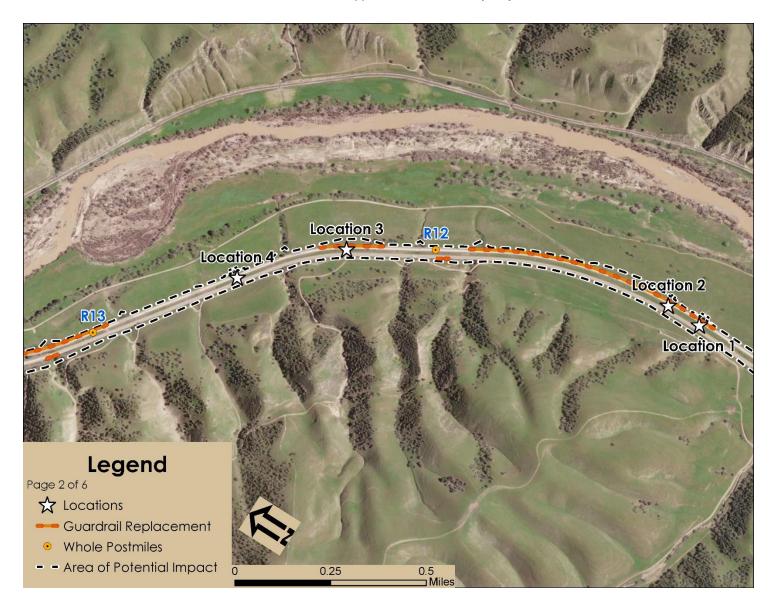
TONY TAVARES Director

"Provide a safe and reliable transportation network that serves all people and respects the environment"

# **Appendix B** Preliminary Project Plans



Appendix B • Preliminary Project Plans



Appendix B • Preliminary Project Plans



Appendix B • Preliminary Project Plans

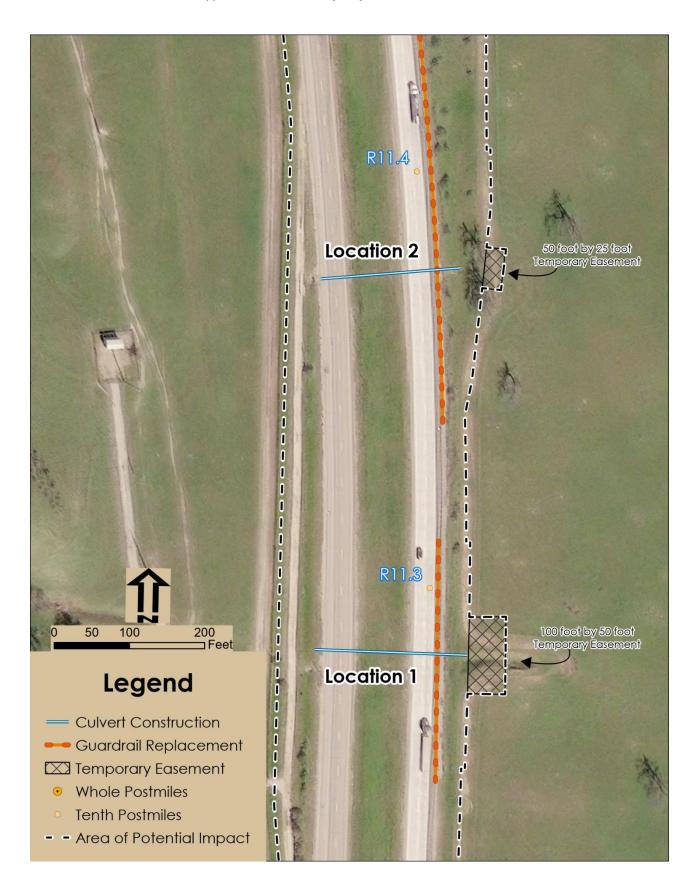


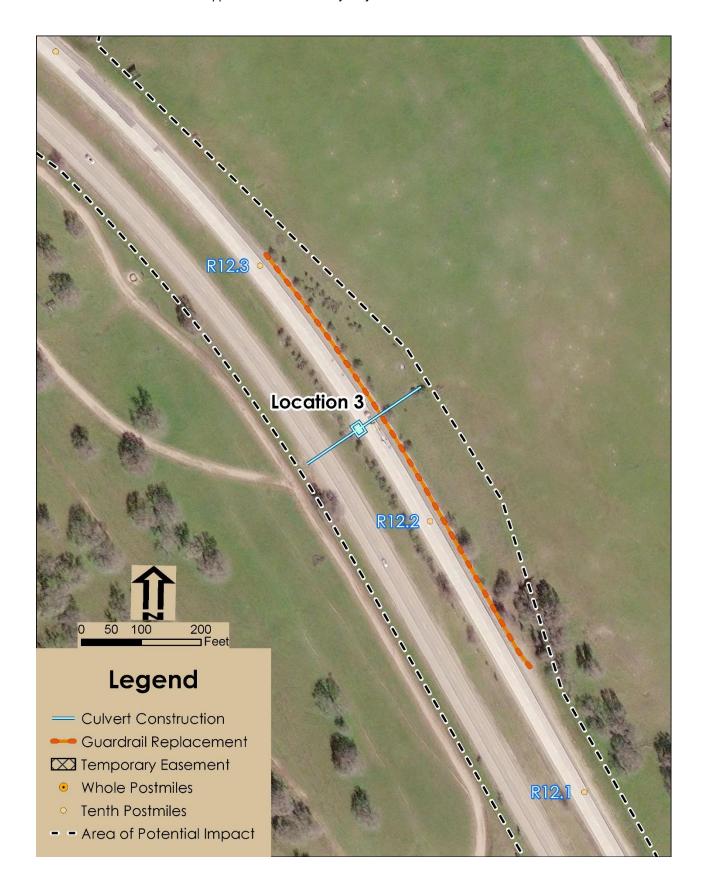
Appendix B • Preliminary Project Plans

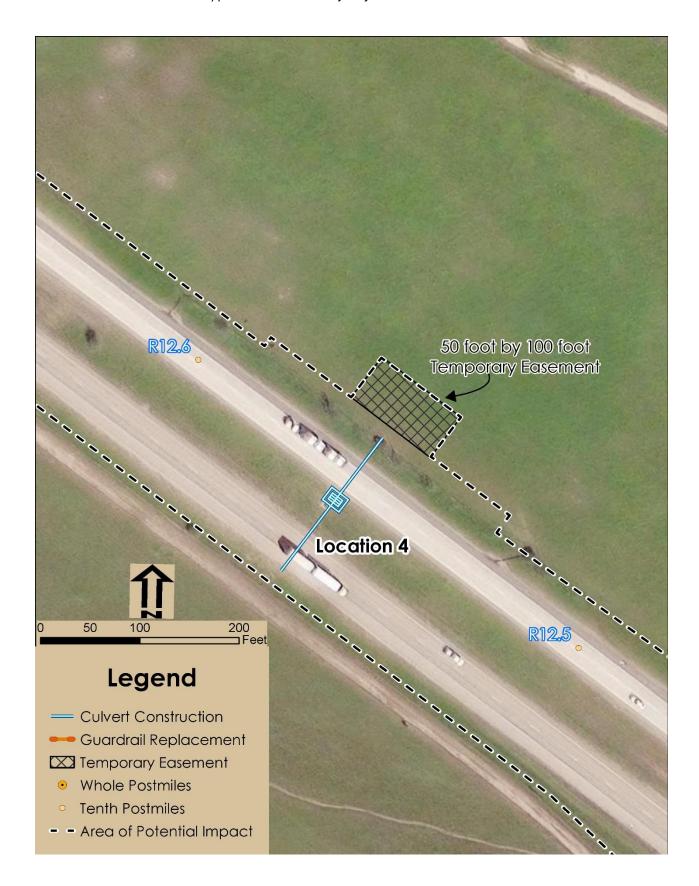


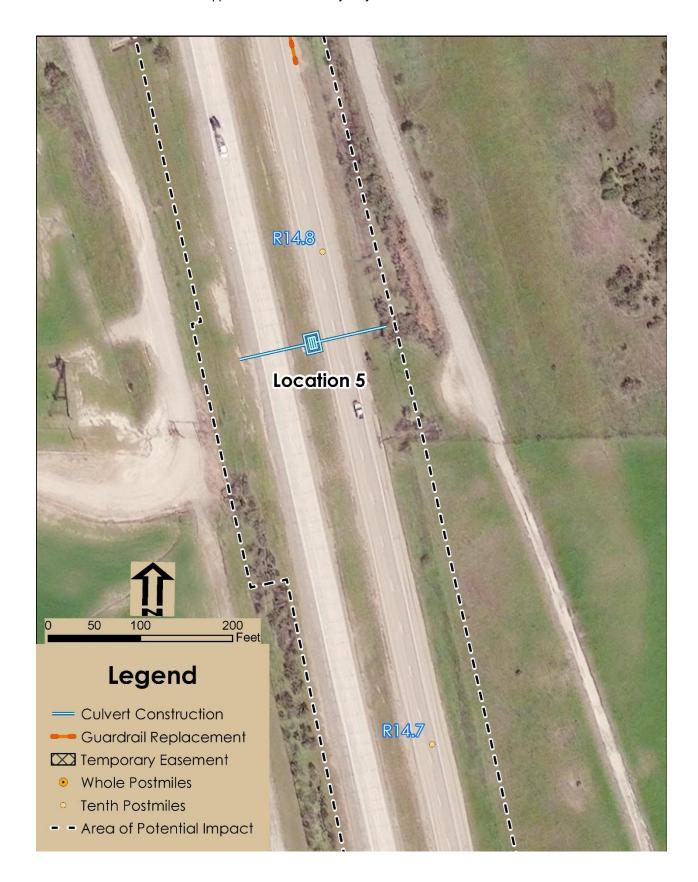
Appendix B • Preliminary Project Plans

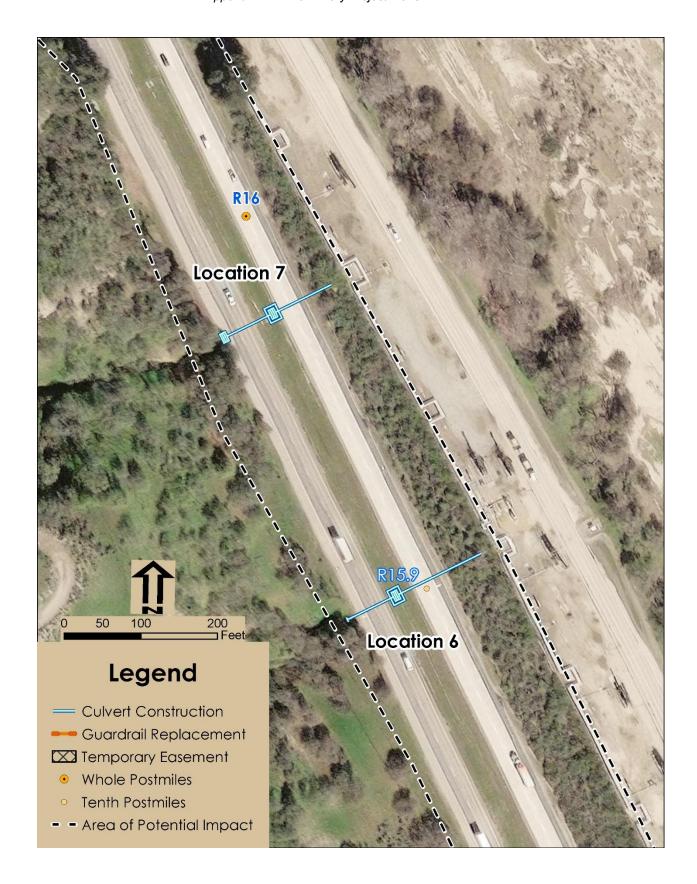


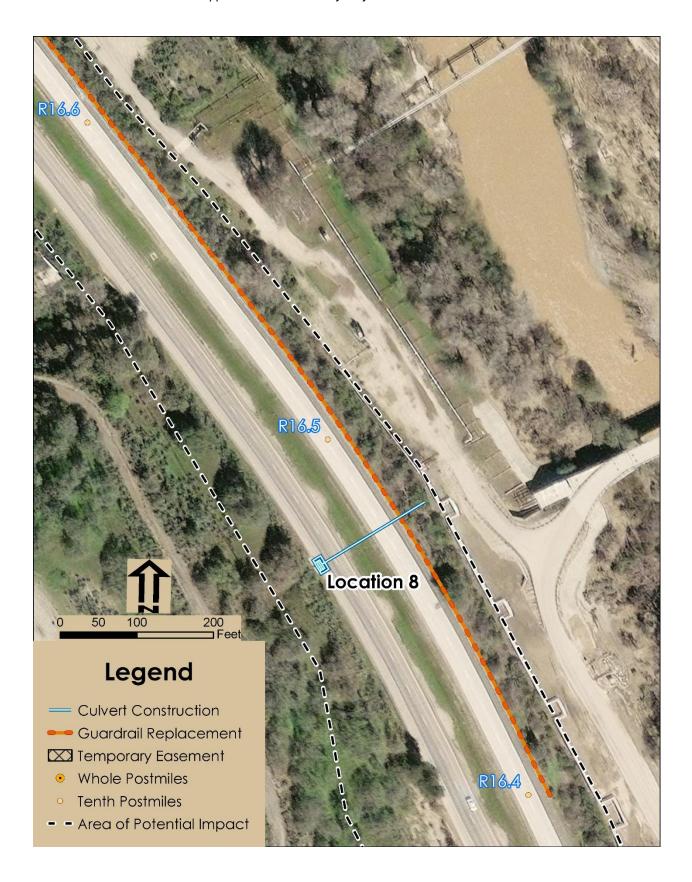


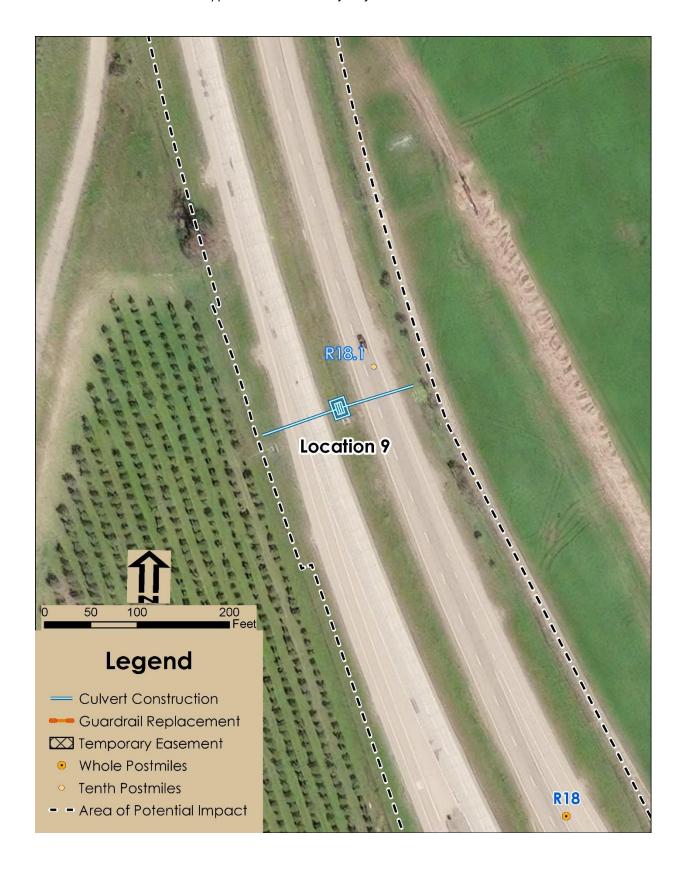












# **Appendix C** Consistency with Local Plans

Policy	Build Alternative	No-Build Alternative	
Monterey County General Plan, Circulation Element Policy C-4.10: Priority shall be given to the improvement and maintenance of highways and arterial roads that carry a significant amount of people and goods movement, particularly agricultural goods.	Consistent—Provides improvement and maintenance for roadway facilities and drainage systems within the project limit on U.S. 101.	Not Consistent—Would not make any improvements or rehabilitation of roadway facilities and drainage systems servicing U.S. 101. Continued roadway degradation and possible failure could occur.	
Monterey County General Plan, Conservation/Open Space Element Policy OS-4.1: Federal and State listed native marine and freshwater species or subspecies of a bird, mammal, fish, amphibian, reptile, or plant shall be protected. Species designated in Area Plans shall also be protected.	Consistent—The project's proposed avoidance, minimization, and mitigation measures will protect potentially impacted federal and state listed freshwater species and subspecies of birds, mammals, amphibians, reptiles, plants, and other species listed in the applicable local area plans. No federal or state listed marine species or subspecies of birds, mammals, fish, amphibians, reptiles, plants, or freshwater fish will be impacted.	Consistent—No federal or state listed species or subspecies of a bird, mammal, fish, amphibian, reptile, or plant, or species designated in the local area would be impacted.	
Monterey County General Plan, Conservation/Open Space Element Policy OS-4.2: Direct and indirect discharges of harmful substances into marine waters, rivers or streams shall not exceed state or federal standards.	Consistent—Direct and indirect discharges of harmful substances will not exceed state or federal standards. Best Management Practices incorporated for this project will avoid and minimize any discharges of harmful substances into nearby streams and rivers.	Not Consistent—Drainage systems would not be improved, and culverts would further deteriorate. Future roadway failure could result and discharge material, with the potential to contain harmful substances, into nearby streams and rivers.	

Policy	Build Alternative	No-Build Alternative
MCGP, Conservation Element OS-5.6: Native and native compatible species, especially drought-resistant species, shall be utilized in fulfilling landscaping requirements.	Consistent—Replacement plantings will include aesthetic considerations as well as the inherent biological goals. Revegetation will include native trees and plants as determined by the Caltrans Biologist and Caltrans District 5 Landscape Architecture Branch.	Consistent—No replacement plantings would be required.
Monterey County General Plan, Conservation/Open Space Element Policy OS-5.18: Prior to disturbing any federal or state jurisdictional areas, all applicable federal and state permitting requirements shall be met, including all mitigation measures for development of jurisdictional areas and associated riparian habitats.	Consistent—All applicable federal and state permitting requirements will be met prior to disturbing any federal or state jurisdictional areas. Mitigation measures will adhere to the requirements and schedules stipulated by the approved conditions as stipulated by the permitting agency.	Consistent—No permits would be required.
Monterey County General Plan, Safety Element Policy S-3.2: Best Management Practices to protect groundwater and surface water quality shall be incorporated into all development.	Consistent—Standard provisions and Best Management Practices will be implemented by the contractor during excavation, dewatering, and other construction activities for avoidance and minimization of impacts to surface water and groundwater quality.	Consistent—No development would occur.
Monterey County General Plan, Safety Element Policy S-7-10: Construction projects shall include the following standard noise protection measures:  • Construction shall occur only during times allowed by ordinance/code unless such limits are waived for public convenience;	Not Applicable—Caltrans follows state and federal guidelines to ensure consistency across the state. However, the state standards are very similar to the local standards and include the following standard noise protection measures:  Caltrans Standard Specifications Section 14-8.02 will be implemented, which requires the construction contractor to control and	Not Applicable—Caltrans follows state and federal guidelines to ensure consistency across the state. Furthermore, no additional noise would be generated.

Policy	Build Alternative	No-Build Alternative	
<ul> <li>All equipment shall have properly operating mufflers; and</li> <li>Laydown yards and semistationary equipment such as pumps or generators shall be located as far from noise-sensitive land uses as practical.</li> <li>Monterey County Code, Chapter 10.60 Noise Control, Section 10.60.030: At any time of day, it is prohibited within the unincorporated area of the County of Monterey to operate, allow, or cause to be operated any machine, mechanism, device, or contrivance which produces a noise level that exceeds eighty-five (85) A-Weighted Decibels measured fifty (50) feet therefrom. The prohibition in this section shall not apply to aircraft nor to any such machine, mechanism, device or contrivance that is operated in excess of two thousand five hundred (2,500) feet from any occupied dwelling unit.</li> <li>Monterey County Code, Chapter 10.60 Noise Control, Section 10.60.034 (Ordinance 5315): The following regulations shall apply to nighttime noise:</li> <li>A. It is prohibited within the unincorporated area of the County of Monterey to make, assist in making, allow, continue, create, or cause to be made any loud and unreasonable sound any day of the week from 9:00 p.m. to</li> </ul>	monitor construction noise and not to exceed 86 A-weighted decibels at 50 feet from the work site from 9:00 p.m. to 6:00 a.m. Whenever possible, construction work will be conducted during the day when work is near sensitive receptors. If nighttime construction activities are necessary, the noisiest and/or most vibratory construction activities near residences will be conducted as early in the evening as possible.  Use of newer equipment that is quieter and has the manufacturers' recommended noise abatement measures, such as mufflers, engine covers, and engine vibration isolators, intact and operational will be required.  Portable generators, air compressors, and other similar equipment, will be located as far away from sensitive noise receptors as feasibly possible. The grouping of major pieces of equipment operating in one area will be limited to the greatest extent feasible. (No laydown yards are proposed.)		

Policy	Build Alternative	No-Build Alternative
7:00 a.m. the following morning.  B. Within the time period from 9:00 p.m. to 7:00 a.m. the following morning, and for the purposes of this Section, a loud and unreasonable sound shall include any sound that is plainly audible at a distance of fifty (50) feet in any direction from the source of the sound or any sound that exceeds the exterior noise level standards set forth in Table 1 below.  Table 1: Exterior Noise Level Standards (Nighttime Only)		
<ul> <li>Nighttime hourly equivalent sound level of 45 decibels</li> <li>Maximum level of 65 A-</li> </ul>		
Weighted Decibels  Monterey County Code, Chapter 16 Environmental. The following tree removal activities are exempted from the provisions of this Chapter:	Consistent—Caltrans, a governmental agency, is the project proponent. The project will remove trees from the public rights-of-way.	Consistent—No trees would be removed.
A. Timber operations which are in accordance with a timber harvesting plan submitted pursuant to the provisions of the Zberg-Nejedly Forest Practices Act of 1973 (commencing with Section 45110 of the Public Resources Code).		
B. Tree removal pursuant to Public Utilities Commission General Order 95 or by governmental agencies		

# Appendix C • Consistency with Local Plans

Policy	Build Alternative	No-Build Alternative
within public rights-of- way.		
C. Tree removal for construction of structures, roads and other site improvements included in an approved subdivision, Use Permit or similar discretionary permit.		

# **Appendix D** Avoidance, Minimization and/or Mitigation Summary

To ensure that all of the environmental measures identified in this document are executed at the appropriate times, the following mitigation program (as articulated on the proposed Environmental Commitments Record that follows) will be implemented. During project design, avoidance, minimization, and/or mitigation measures will be incorporated into the project's final plans, specifications, and cost estimates, as appropriate. All permits will be obtained prior to implementation of the project. During construction, environmental and construction/engineering staff will ensure that the commitments contained in the Environmental Commitments Record are fulfilled. Following construction and appropriate phases of project delivery, long-term mitigation maintenance and monitoring will take place, as applicable. Because the following Environmental Commitments Record is a draft, some fields have not been completed; they will be filled out as each of the measures is implemented.

Note: Some measures may apply to more than one resource area. Duplicated or redundant measures have not been included in this Environmental Commitments Record.

# Caltrans Standardized Measures

This project contains standard measures, standard special provisions, and Best Management Practices that are implemented on all or most Caltrans projects and were not developed in response to any specific environmental impact resulting from the proposed project. The following list of measures is included as project features in Chapter 1 and addressed in more detail in the Environmental Consequences sections found in Chapter 2 when appropriate.

- **7-1.02A General:** The contractor will comply with laws, regulations, orders, and decrees applicable to the project.
- 7-1.02C Emissions Reductions: The contractor will submit a certification acknowledging compliance with emissions reduction regulations managed by the California Air Resources Board.
- 7-1.02K(6)(j)(ii) Lead Compliance Plan: This specification requires the submittal of a plan to document a compliance program to prevent or minimize worker exposure to lead.
- **7-1.02M(2) Fire Protection:** Reserved for development of a fire prevention plan, which will minimize the risk of starting a wildfire during construction.

- 7-1.03 Public Convenience: The contractor will work to minimize the inconvenience to the public or abutting property owners resulting from construction activities.
- **10-4 Water Usage:** This section includes specifications for the usage and conservation of water during construction.
- 12-1 through 12-7 Temporary Traffic Control: This section includes general specifications for providing temporary traffic control.
- 13-3 Stormwater Pollution Prevention Plan: This section includes specifications for preparing a stormwater pollution prevention plan for projects that will disturb 1 acre or more of soil.
- 13-4 Job Site Management: This section includes specifications for performing job site management work such as spill prevention and control, material management, waste management, non-stormwater management, and dewatering activities.
- 13-5 Temporary Soil Stabilization: This section includes specifications for placing temporary soil stabilization materials on stockpiles or disturbed soil areas.
- 13-6 Temporary Sediment Control: This section covers specifications for installing temporary sediment controls, such as check dams and drainage inlet protections.
- 13-9 Temporary Concrete Washouts: This section covers specifications for installing temporary concrete washouts to receive and dispose of concrete waste.
- 13-10 Temporary Linear Sediment Barriers: This section covers specifications for installing temporary linear barriers to control sediment.
- 14-1.02 Environmentally Sensitive Area: Caltrans will mark areas that are environmentally sensitive. These areas cannot be entered unless authorized. If an Environmentally Sensitive Area is breached, work near the area will stop immediately, and the Resident Engineer will be notified.
- 14-2.03 Archaeological Resources: If archaeological resources are discovered within or near the construction limits, the resources will not be further disturbed, and all work near the discovery will stop immediately. The area will be secured, and the Resident Engineer notified.
- 14-6.03 Species Protection: This specification includes instructions for the
  protection of regulated species and their associated habitat, including
  migratory and nongame birds. If a protected species is discovered, work will
  stop near the discovery, and the engineer will be notified so that Caltrans
  biologists could investigate the discovery and take appropriate action.

- 14-7.03 Discovery of Unanticipated Paleontological Resources: If unanticipated paleontological resources are discovered, the resources will not be further disturbed, and all work near the discovery will stop immediately. The area will be secured, and the Resident Engineer notified.
- 14-8.02 Noise Control: Noise from work activities will be controlled and monitored. Noise will not exceed 86 decibels at 50 feet from the job site from 9:00 p.m. to 6:00 a.m.
- **14-9.02 Air Pollution Control:** The project will comply with applicable air pollution control rules, regulations, ordinances, and statutes.
- 14-10.02 Solid Waste Disposal and Recycling Report: The types and amounts of solid waste taken to or diverted from landfills or reused on the project will be tracked and reported on each calendar year.
- 14-11.03 Hazardous Waste Management: This specification outlines the procedures for the handling, storage, transport, and disposal of hazardous waste, which will comply with 22 California Code of Regulations Division 4.5.
- 14-11.04 Dust Control: Excavation, transportation, and handling of
  material containing hazardous waste or contamination must result in no
  visible dust migration. When clearing, grubbing, and performing earthwork
  operations in areas containing hazardous waste or contamination, a water
  truck or tank will be provided on the job site.
- 14-11.06 Contractor-Generated Hazardous Waste: This specification
  provides instructions to the contractor for the management of hazardous
  wastes that may be generated during construction, such as petroleum
  materials, paints, stains, and wood preservatives. Instructions for the
  management of contaminated soils that may be created due to accidental
  leaks or spills are also included.
- 14-11.08 For Regulated Material Containing Aerially Deposited Lead:
   This specification provides instructions to the contractor for the handling, management, and disposal of regulated material containing aerially deposited lead.
- 14-11.09 For Minimal Disturbance of Regulated Material Containing Aerially Deposited Lead: This specification is reserved for providing instructions to the contractor for the minimal disturbance of regulated material containing aerially deposited lead.
- 14-11.14 Treated Wood Waste: Includes specifications for handling, storing, transporting, and disposing of treated wood waste.
- 19-2.03B Surplus Material: This section requires authorization by Caltrans before disposing of surplus materials or using them for fill.

- 36-4 Residue Containing Lead From Paint and Thermoplastic: For work involving residue from grinding and cold planing that contains lead from paint and thermoplastic.
- 84-9.03C Remove Traffic Stripes and Pavement Markings Containing Lead: This specification includes instructions for the removal of yellow traffic stripe if the stripe will be removed using a cold plane or grinding operation.

**Transportation Management Plan:** A standard measure implemented on every Caltrans project that prescribes specific lane closures, detour routes, public information programs, and other procedures to manage traffic flow through project work areas during construction periods. See also Section 1.4.1, Build Alternative, for additional information.

#### Project Measures

#### Aesthetics

The following measures will be included to further reduce effects to visual resources:

- AES-1: As much existing vegetation as possible will be preserved.
   Prescriptive clearing and grubbing and grading techniques that save the most existing vegetation possible will be used.
- **AES-2:** All disturbed areas will be revegetated with native plant species appropriate to each specific work location.
- AES-3: Replacement planting will include aesthetic considerations as well as the inherent biological goals. Revegetation will include native trees and plants as determined by the Caltrans biologist and the Caltrans District 5 Landscape Architectural Department.
- AES-4: All visible concrete drainage elements, including but not limited to headwalls, drain inlet aprons, et cetera, will be colored to blend with the surroundings and reduce reflectivity. The specific colors of these concrete elements will be determined by the Caltrans District 5 Landscape Architectural Department.
- AES-5: If vegetation control under guardrail is deemed necessary, then a
  natural material such as shale will be used. The selection of the vegetation
  control material and/or color will be determined and approved by the
  Caltrans District 5 Landscape Architectural Department.
- AES-6: Paving beyond the gore will include aesthetic treatment to be determined and approved by the Caltrans District 5 Landscape Architectural Department.

• **AES-7:** Following construction, the contractor will regrade and recontour all new construction staging areas and other temporary uses as necessary to match the surrounding pre-project topography.

## Biological Resources

#### Jurisdictional Areas

The following measures will be implemented as avoidance and minimization and compensatory mitigation to reduce the potential impacts to jurisdictional areas resulting from the project:

- BIO-1: Prior to construction, Caltrans will obtain a Waste Discharge
  Permit from the Regional Water Quality Control Board. All permit terms
  and conditions will be incorporated into construction plans and
  implemented.
- BIO-2: Prior to any ground-disturbing activities, Environmentally Sensitive
  Area fencing will be installed around jurisdictional features and the dripline
  of trees to be protected within the project limits. Caltrans-defined
  Environmentally Sensitive Areas will be noted on design plans and
  delineated in the field prior to the start of construction activities.
- BIO-3: Construction activities in jurisdictional waters will be timed to occur
  between June 1 and October 31 in any given year, or as otherwise
  directed by the regulatory agency, when the surface water is likely to be
  dry or at a seasonal minimum. Deviations from this work window will be
  made only with permission from the relevant regulatory agencies.
- BIO-4: During construction, all project-related hazardous materials spills
  within the project site will be cleaned up immediately. Readily accessible
  spill prevention and cleanup materials will be kept by the contractor onsite
  at all times during construction.
- BIO-5: During construction, erosion control measures will be implemented. Silt fencing (or equivalent), fiber rolls, and barriers shall be installed as needed between the project site and jurisdictional areas. At a minimum, erosion controls shall be maintained by the contractor on a daily basis throughout the construction period.
- BIO-6: During construction, the staging areas will conform to Best
  Management Practices. At a minimum, all equipment and vehicles will be
  checked and maintained by the contractor on a daily basis to ensure
  proper operation and avoid potential leaks or spills.
- **BIO-7:** All refueling, maintenance, and staging of non-stationary equipment and vehicles will occur at least 100 feet from jurisdictional areas and not in a location from where a spill would drain directly toward aquatic habitat. If stationary equipment must be refueled within 100 feet of jurisdictional areas,

secondary containment Best Management Practices will be implemented. All workers will be informed of the importance of preventing spills and of the appropriate measures to take should a spill occur.

• **BIO-8 (Mitigation Measure):** Temporary impacts to jurisdictional wetlands will be restored at a 1-to-1 ratio (acreage).

#### San Joaquin Coachwhip and Coast Horned Lizard

The following measures will be implemented as mitigation to reduce potential impacts to the San Joaquin coachwhip and coast horned lizard resulting from the project:

- BIO-9 (Mitigation Measure): Prior to construction, a qualified biologist will survey the Area of Potential Impact and, if present, capture and relocate any San Joaquin coachwhips and coast horned lizards to the nearest suitable habitat outside of the Area of Potential Impact. Observations of Species of Special Concern or other special-status species will be documented on California Natural Diversity Database forms and submitted to the California Department of Fish and Wildlife upon project completion.
- BIO-10 (Mitigation Measure): The project plans will delineate
   Environmentally Sensitive Areas to minimize impacts to sensitive areas
   and species by limiting access to the minimum required for construction
   within the Area of Potential Impact. No vehicle access within the
   Environmentally Sensitive Areas will be permitted.

## San Joaquin Kit Fox

The following measures will be implemented, in accordance with the project's Biological Opinion, as mitigation to reduce potential impacts to the San Joaquin kit fox resulting from the project:

- BIO-11 (Mitigation Measure): Project employees will be directed to
  exercise caution when commuting within listed species habitats. A 20mile-per-hour speed limit will be observed in all project areas except on
  county roads and state and federal highways. Cross-country travel by
  vehicles will be prohibited outside of the project area unless authorized by
  the U.S. Fish and Wildlife Service. Project employees will be provided with
  written guidance governing vehicle use, speed limits on unpaved roads,
  fire prevention, and other hazards.
- BIO-12 (Mitigation Measure): Prior to any ground disturbance, the
  contractor, all employees of the contractor, subcontractors, and
  subcontractors' employees will attend an employee education program
  conducted by a Caltrans or U.S. Fish and Wildlife Service-approved
  biologist. The program will consist of a brief presentation by persons
  knowledgeable in San Joaquin kit fox biology, legislative protection, and
  measures to avoid impacts to the species during project implementation.

- BIO-13 (Mitigation Measure): A litter control program will be initiated at each project site. No pets or firearms (except for law enforcement officers and security personnel) will be allowed onsite.
- BIO-14 (Mitigation Measure): Excavations deeper than 2 feet will be covered with plywood or similar material at the end of each workday, or escape ramps put in place to prevent any entrapment. Each excavation will be inspected thoroughly before being filled.
- BIO-15 (Mitigation Measure): All construction pipes, culverts, or similar structures with a diameter of 4 inches or greater stored on the construction site overnight will be thoroughly inspected for San Joaquin kit foxes prior to being buried, capped, or otherwise used or moved. If a San Joaquin kit fox is discovered inside a pipe, the pipe will not be moved until the U.S. Fish and Wildlife Service has been consulted. If the San Joaquin kit fox is in direct harm's way, the pipe may be moved to a safe location one time under the direct supervision of a qualified biologist.
- BIO-16 (Mitigation Measure): The Resident Engineer or their designee will be responsible for implementing these conservation measures, and the Caltrans biologist will represent the point of contact for the project.
- BIO-17 (Mitigation Measure): Restoration and vegetation work will use California endemic plant materials from onsite or local sources. Loss of soil from runoff or erosion will be prevented using fiber rolls or similar material and by implementing the best management practices from the Caltrans National Pollutant Discharge Elimination System statewide stormwater permit.
- BIO-18 (Mitigation Measure): [The following text has been revised since the draft environmental document was circulated.] Prior to any ground disturbance in suitable habitat, a preconstruction survey will be conducted for the San Joaquin kit fox. The preconstruction survey will be conducted no less than 14 days and no more than 30 days prior to the beginning of ground disturbance or construction activities. The survey will identify any potential kit fox dens. The status of all potential dens will be determined and mapped. Potential dens will be monitored with wildlife cameras and tracking medium for at least three nights to determine the current use. If no kit fox activity is observed during this period and no other kit fox sign is observed, it will be assumed unoccupied. If kit fox activity is observed at a den, Caltrans will stop work within 500 feet of the den immediately and contact the U.S. Fish and Wildlife Service and California Department of Fish and Wildlife for further coordination.
- BIO-19 (Mitigation Measure): Written results of the preconstruction survey will be submitted to the U.S. Fish and Wildlife Service within 5 days after survey completion and prior to the start of ground disturbance. If a

natal or pupping den is discovered within the project area or within 200 feet of the project boundary, the U.S. Fish and Wildlife Service will be notified immediately. If the preconstruction survey reveals an active natal den or new information, Caltrans will notify the U.S. Fish and Wildlife Service immediately for further consultation.

## American Badger and Salinas Pocket Mouse

The measures proposed for the San Joaquin kit fox will also serve to reduce impacts to the American badger and Salinas pocket mouse. No additional measures are proposed.

## **Burrowing Owl**

The measures proposed for the San Joaquin kit fox will also serve to reduce potential impacts to the burrowing owl. Information regarding burrowing owls will be included in all environmental education materials. The following additional measures will be included for burrowing owls:

- BIO-20: A qualified biologist will conduct preconstruction surveys for the burrowing owl within the project area within 30 days prior to project commencement. The biologist will survey for burrows with molted feathers, cast pellets, prey remains, eggshell fragments, or excrement at or near the burrow entrance and listen for burrowing owl calls. Observations of Species of Special Concern or other special-status species will be documented on California Natural Diversity Database forms and submitted to the California Department of Fish and Wildlife upon project completion.
- BIO-21: If a burrowing owl is detected within the project limits or within 250 feet of the construction activities, a buffer zone for the burrow or burrow complex will be defined. Between February 1 and September 1, the owls are presumed to be nesting, and a buffer and monitoring will be implemented to provide protection to the nest and its occupants.

#### Bald Eagle

In addition to the measures listed below that apply to all other nesting and migratory birds protected by the Migratory Bird Treaty Act and the California Fish and Game Code, the following protective measures, in accordance with the project's Biological Opinion, are specific to the bald eagle:

 BIO-22 (Mitigation Measure): Work activities (including staging) between February 1 and September 1 (bald eagle nesting season), within a line-ofsight of the known bald eagle nest (primarily only Jolon Road northbound off-ramp), will not occur until a qualified biologist conducts a survey to determine nest activity.

If the nest is inactive, work may commence. If it is active and there is no line-of-sight, work may occur if the biologist determines work activities will

not disturb the nest. If it is active and there is line-of-sight, work will not commence until the qualified biologist has determined that nesting is complete and eagles have fledged.

• **BIO-23:** If any additional bald eagle nests are identified prior to or during construction, Caltrans will conduct technical assistance with the U.S. Fish and Wildlife Service and/or the California Department of Fish and Wildlife, as needed, to avoid potential adverse effects.

Golden Eagle and Other Migratory and Nesting Birds [This heading has been revised since the draft environmental document was circulated.]

The following measures apply to all birds protected by the Migratory Bird Treaty Act and the California Fish and Game Code. The list of birds protected by these regulatory laws is extensive, and not all birds protected by these laws are included in Table 2.7. There are no formal survey protocols for most of these bird species, but the California Department of Fish and Wildlife typically requires preconstruction nesting bird surveys and avoidance of impacts to active bird nests.

- BIO-24: Prior to construction, vegetation removal will be scheduled to occur from September 2 to January 31, outside of the typical nesting bird season, if possible, to avoid potential impacts to nesting birds. If tree removal or other construction activities are proposed to occur within 100 feet of potential habitat during the nesting season (February 1 to September 1), a nesting bird survey will be conducted by a biologist determined qualified by Caltrans no more than 10 calendar days prior to construction. If an active nest is found, Caltrans will implement an appropriate buffer or monitoring strategy based on the habits and needs of the species. The buffer area or monitoring strategy will be implemented until a qualified biologist has determined that juveniles have fledged or nesting activity has otherwise ceased.
- BIO-25: During construction, active bird nests will not be disturbed, and eggs or young of birds covered by the Migratory Bird Treaty Act and the California Fish and Game Code shall not be killed, destroyed, injured, or harassed at any time.
- BIO-26: [The following text has been added since the draft environmental document was circulated.] If an active golden eagle nest is detected within 0.5 mile of the work area and has a line-of-sight from the highway, a nodisturbance buffer will be implemented. If the 0.5-mile no-disturbance buffer cannot feasibly be implemented, the appropriate regulatory agencies will be notified to assist with providing further guidance on avoidance and minimization.

- BIO-27: Trees to be removed will be noted on design plans. Prior to any
  ground-disturbing activities, Environmentally Sensitive Area fencing will be
  installed around the dripline of trees to be protected within the project
  limits.
- **BIO-28:** All clearing/grubbing and vegetation removal will be monitored and documented by a qualified biologist regardless of time of year.

# Invasive Species

The following avoidance and minimization measures will be implemented to reduce the risk of impacts related to invasive species propagation:

- BIO-29: During construction, Caltrans will ensure that the spread or introduction of invasive exotic plant species will be avoided to the maximum extent possible.
- BIO-30: Only clean fill will be imported. When practicable, invasive exotic
  plants in the project site will be removed and properly disposed of. Any
  plant species rated as "High" on the Cal-IPC Invasive Plant Inventory that
  are removed from the construction site will be taken to a landfill to prevent
  the spread of invasive species.
- BIO-31: Plant species considered to be invasive or potentially invasive by the Cal-IPC, the California Department of Agriculture, the California Department of Fish and Wildlife, or other resource organizations will not be used in erosion control seed mixes or to revegetate areas of disturbance. Caltrans erosion control seed mix will contain only native species to the Central Coast of California.
- BIO-32: Construction equipment will be inspected as "weed-free" by Caltrans before entering the construction site. If necessary, wash stations onsite will be established for construction equipment under the guidance of Caltrans to avoid/minimize the spread of invasive plants and/or seeds within the construction area.

#### Greenhouse Gas Emissions

In addition to minimization measures prescribed in Section 2.1.1, Aesthetics, and Section 2.1.4, Biological Resources, for tree and vegetation replanting, the following greenhouse gas reduction strategies will be implemented as avoidance and minimization measures to further offset greenhouse gas emissions during construction:

GHG-1: As feasible, the construction contractor will reduce construction
waste and maximize the use of recycled materials, including but not
limited to stockpiling pavement grindings for future use, salvaging rebar
from demolished concrete, and processing waste to create usable fill (that
is, crushing concrete for aggregate base).

- **GHG-2**: The construction contractor will operate construction equipment with improved fuel efficiency by:
  - Properly tuning and maintaining equipment, when feasible.
  - Using the right-sized equipment for the job, as feasible.
  - Using solar-powered equipment, when feasible.
  - Using Tier 4 equipment (applicable for manufacturers that create fuelefficient engines) when feasible.
  - Using alternative fuels, such as renewable diesel, as feasible.
  - o Producing hot mix asphalt with warm mix technology, as feasible.
  - Recycling of non-hazardous waste and excess materials, when feasible, to reduce disposal offsite.

#### Noise

The following general measures will be implemented, as appropriate, to further minimize temporary construction noise impacts:

#### Equipment Noise Control

- NOI-1: The construction contractor will develop a Noise Control Plan and submit it to Caltrans District 5 noise staff for review. District noise staff will be responsible for obtaining nonstandard special provisions addressing any necessary requirements of the Noise Control Plan.
- NOI-2: The construction contractor will shield loud pieces of stationary construction equipment if complaints are received.
- NOI-3: The construction contractor will locate portable generators, air compressors, and other similar equipment as far away from sensitive noise receptors as feasibly possible.
- NOI-4: The construction contractor will limit the grouping of major pieces
  of equipment operating in one area to the greatest extent feasible.
- NOI-5: The construction contractor will use newer equipment that is
  quieter and will ensure that all equipment items have the manufacturers'
  recommended noise abatement measures, such as mufflers, engine
  covers, and engine vibration isolators, intact and operational. The
  construction contractor will equip internal combustion engines used for
  any purpose on or related to the job with a muffler or baffle of a type
  recommended by the manufacturer.
- NOI-6: The Resident Engineer for the project will ensure that, whenever
  possible, construction work is conducted during the day when work is near
  sensitive receptors. If nighttime construction activities are necessary, the

noisiest and/or most vibratory construction activities near residences will be conducted as early in the evening as possible.

• **NOI-7**: The Resident Engineer for the project will consult Caltrans District 5 noise staff if complaints are received during the construction process.

#### Administrative Measures

 NOI-8: Caltrans will notify the public in advance of the construction schedule when construction noise and upcoming construction activities likely to produce an adverse noise environment are expected. The notice will be provided two weeks in advance and will be published in local news media with the dates and duration of the proposed construction activities. The Caltrans District 5 Public Information Office will post notices of the proposed construction and potential community impacts after receiving notice from a Caltrans Resident Engineer.

# **Appendix E** Comment Letters and Responses

[Appendix E has been added since the draft environmental document was circulated.]

This appendix contains the comments received during the public circulation and comment period from May 13, 2024, to June 11, 2024, retyped for readability. The comment letters are stated verbatim as submitted, with acronyms, abbreviations, and any original grammatical or typographical errors included. A Caltrans response follows each comment presented. Copies of the original comment letters and documents are available upon request.

# Comment from State Clearinghouse Letter (letter via email, Meng Heu, Office of Planning and Research, May 10, 2024)

# **Comment 1 (State Clearinghouse)**

Your project is published and is available for review. Please note the State/Local review 'start' and 'end' period.

You can click "Navigation" and select "Published Document" to view your project and any attachments on CEQAnet.

\*\*Updates to Published Projects: Please note that we do not remove attachments from published projects unless there is confidential information that cannot be displayed online. To make changes to a published document, send requests and any attachments to state.clearinghouse@opr.ca.gov. We ask that you also provide a brief memo on lead agency letterhead explaining what changes/corrections have been made.

**Response to comment 1:** Thank you for your comment; it is acknowledged.

# Comments from California Department of Fish and Wildlife (letter via email, Julie A. Vance, Regional Manager, June 20, 2024):

## **Comment 1 (California Department of Fish and Wildlife)**

The California Department of Fish and Wildlife (CDFW) received an Initial Study with Proposed Mitigated Negative Declaration/Environmental Assessment (Initial Study) from Lead Agency for the Project pursuant the California Environmental Quality Act (CEQA) and CEQA Guidelines1.

Thank you for the opportunity to provide comments and recommendations regarding those activities involved in the Project that may affect California fish and wildlife. Likewise, CDFW appreciates the opportunity to provide comments regarding those aspects of the Project that CDFW, by law, may be required to carry out or approve through the exercise of its own regulatory authority under the Fish and Game Code.

#### **CDFW ROLE**

CDFW is California's Trustee Agency for fish and wildlife resources and holds those resources in trust by statute for all the people of the state (Fish & G. Code, §§ 711.7, subd. (a) & 1802; Pub. Resources Code, § 21070; CEQA Guidelines § 15386, subd. (a)). CDFW, in its trustee capacity, has jurisdiction over the conservation, protection, and management of fish, wildlife, native plants, and habitat necessary for biologically sustainable populations of those species (Id., § 1802). Similarly, for purposes of CEQA, CDFW is charged by law to provide, as available, biological expertise during public agency environmental review efforts, focusing specifically on projects and related activities that have the potential to adversely affect fish and wildlife resources.

CDFW is also submitting comments as a Responsible Agency under CEQA (Pub. Resources Code, § 21069; CEQA Guidelines, § 15381). CDFW expects that it may need to exercise regulatory authority as provided by the Fish and Game Code. As proposed, for example, the Project may be subject to CDFW's lake and streambed alteration (LSA) regulatory authority (Fish & G. Code, § 1600 et seq.). Likewise, to the extent implementation of the Project as proposed may result in "take" as defined by State law of any species protected under the California Endangered Species Act (CESA) (Fish & G. Code, § 2050 et seq.), related authorization as provided by the Fish and Game Code will be required.

In this role, CDFW is responsible for providing, as available, biological expertise during public agency environmental review efforts (e.g., CEQA), focusing specifically on Project activities that have the potential to adversely affect fish and wildlife resources. CDFW provides recommendations to identify potential impacts and possible measures to avoid or reduce those impacts.

**Fully Protected Species:** CDFW has jurisdiction over fully protected species of birds, mammals, amphibians and reptiles, and fish, pursuant to Fish and Game Code sections 3511, 4700, 5050, and 5515. Fully protected species may not be taken or possessed at any time an no licenses or permits may be issued for their take except as follows.

- Take is necessary scientific research,
- Efforts to recover a fully protected, endangered, or threatened species, live capture, and relocation of a bird species for the protection of livestock, or
- They are a covered species whose conservation and management are provided for in a Natural Community Conservation Plan (Fish & G. Code, §§ 3511, 4700, 5050, & 5515).

Additionally, specified types of infrastructure projects may be eligible for an Incidental Take Permit (ITP) for unavoidable impacts to fully protected species if certain conditions are met (see Fish & G. Code §2081.15). Project proponents should consult with CDFW early in the project planning process if an ITP may be pursued for the Project.

**Bird Protection:** CDFW has jurisdiction over actions with potential to result in the disturbance or destruction of active nest sites or the unauthorized take of birds. Fish and Game Code sections that protect birds, their eggs and nests include, sections 3503 (regarding unlawful take, possession or needless destruction of the nest or eggs of any bird), 3503.5 (regarding the take, possession or destruction of any birds-of-prey or their nests or eggs), and 3513 (regarding unlawful take of any migratory nongame bird).

**Unlisted Species:** Species of plants and animals need not be officially listed as Endangered, Rare, or Threatened (E, R, or T) on any State for Federal list to be considered E, R, or T under CEQA. If a species can be shown to meet the criteria for E, R, or T as specified in the CEQA Guidelines (California Code of Regulations, Title 14, Chapter 3, § 15380), CDFW recommends it be fully considered in the environmental analysis for this Project.

#### PROJECT DESCRIPTION SUMMARY

**Proponent:** Caltrans

**Objective:** The Project will rehabilitate pavement and 16 drainage culverts by diamond grinding, concrete panel replacement, cold planing, asphalt overlay, dig outs, cut and cover, and pipe jacking. The Project will also replace non-standard metal beam guardrail and end treatments, replace sign panels that do not use the Type XI reflective backing, install 14 traffic count stations, install one vehicular detection system, place vegetation-control crushed shale, and construct shoulder backing.

**Location:** The proposed project is located on State Route 101, from just south of the Jolon Road intersection near Bradley to the intersection with Paris Valley Road/Cattlemen Road near San Ardo, between postmiles (PM) R9.2 and R22.0, in Monterey County, California.

**Timeframe:** Project construction is estimated to begin in fall 2027 and to be completed by fall 2028.

Response to comment 1: Caltrans acknowledges the California Department of Fish and Wildlife's role as a California Trustee Agency and Responsible Agency and its jurisdiction over fully protected species and nesting bird species and their nests. Incidental Take for any state-listed species is not anticipated for this project. Section 2.1.4, Biological Resources, and the project's Natural Environment Study dated June 6, 2023, address the potential for endangered, rare, or threatened species and provide avoidance, minimization, and mitigation measures for any species with the potential to occur.

# **Comment 2 (California Department of Fish and Wildlife)**

#### I. COMMENTS AND RECOMMENDATIONS

CDFW offers the following comments and recommendations to assist Caltrans in adequately identifying and/or mitigating the Project's significant, or potentially significant, direct and indirect impacts on fish and wildlife (biological) resources. Editorial comments or other suggestions may also be included to improve the document.

Based on the Project location and proposed Project activities in the Initial Study, CDFW is concerned regarding potential impacts to special-status species, including but not limited to, the State threatened and federally endangered San Joaquin Kit Fox (*Vulpes macrotis mutica*), the fully-protected golden eagle (*Aquila chrysaetos*), the State threatened tricolored blackbird (*Agelaius tricolor*), and the federally proposed threatened western spadefoot (*Spea hammondii*).

Response to comment 2: As previously noted, Section 2.1.4, Biological Resources, and the project's Natural Environment Study dated June 6, 2023, address the potential for endangered, rare, or threatened species and provide avoidance, minimization, and/or mitigation measures for any species with the potential to occur. Specifically, within this environmental document, the San Joaquin kit fox and its potential for presence are noted in Table 2.8, Special-Status Animal Species in the Biological Study Area (Mammals), and fully discussed in Section 2.1.4. The lack of potential presence of golden eagles and tricolored blackbirds is discussed in Table 2.7, Special-Status Animal Species in the Biological Study Area (Birds), and in Section 2.1.4. The lack of

potential presence of western spadefoot is discussed in Table 2.5, Special-Status Animal Species in the Biological Study Area (Amphibians).

## **Comment 3 (California Department of Fish and Wildlife)**

San Joaquin Kit Fox (SJKF): The Project is within the known geographic range of SJKF and the MND has determined that there is potentially suitable habitat within the Project area. SJKF may be attracted to any construction area due to the type and level of activity (pipes, excavation, etc.) and the loose, friable soils that are created as a result of intensive ground disturbance. The MND indicated that the Project would obtain a Biological Opinion from the U.S. Fish and Wildlife Service for potential Incidental Take of SJKF during construction. Some of the avoidance and minimization measures in the MND would constitute take as defined by Fish and Game Code section 86. Based on this information, CDFW recommends that the Project proponent acquire a State ITP for SJKF prior to any ground-disturbing activities, pursuant to Fish and Game Code section 2081, subdivision (b).

CDFW recommends assessing presence/absence of SJKF by conducting surveys following the USFWS' "Standardized recommendations for protection of the San Joaquin kit fox prior to or during ground disturbance", and implementing no-disturbance buffers around den sites, as described in the United States Fish and Wildlife Service document (USFWS 2011). Specifically, CDFW recommends conducting these surveys over the entirety of the Project site no less than 14 days and no more than 30 days prior to beginning of ground and/or vegetation disturbing activities. CDFW also recommends a qualified biologist conduct on-site worker awareness training and inspect all construction materials for SJKF before use. In the event that SJKF is detected during surveys, and an ITP has not been obtained, consultation with CDFW is recommended to discuss how to avoid take or, if avoidance is not feasible, to acquire an ITP prior to initiating or resuming (whichever applies) ground disturbing activities, pursuant to Fish and Game Code section 2081, subdivision (b).

Response to comment 3: Caltrans does not anticipate take of the San Joaquin kit fox. In consideration of the comment provided, measure BIO-18 in Section 2.1.4, Biological Resources, has been modified to replace the text discussing den excavation with requirements for work stoppage and coordination with the U.S. Fish and Wildlife Service and California Department of Fish and Wildlife. The measure now reads as follows:

BIO-18 (Mitigation Measure): [The following text has been revised since the
draft environmental document was circulated.] Prior to any ground
disturbance in suitable habitat, a preconstruction survey will be conducted for
the San Joaquin kit fox. The preconstruction survey will be conducted no less
than 14 days and no more than 30 days prior to the beginning of ground
disturbance or construction activities. The survey will identify any potential kit

fox dens. The status of all potential dens will be determined and mapped. Potential dens will be monitored with wildlife cameras and tracking medium for at least three nights to determine the current use. If no kit fox activity is observed during this period and no other kit fox sign is observed, it will be assumed unoccupied. If kit fox activity is observed at a den, Caltrans will stop work within 500 feet of the den immediately and contact the U.S. Fish and Wildlife Service and California Department of Fish and Wildlife for further coordination.

## **Comment 4 (California Department of Fish and Wildlife)**

Golden Eagle (GOEA): The Project site is within the known geographic range of GOEA and there are several documented occurrences of nesting and foraging GOEA in the Project vicinity (CDFW in-house data). GOEA are known to inhabit open areas with large trees, utility towers, and cliffs for nesting (USFWS 2010). These habitat features are present near the Project site, and as such, CDFW recommends that a qualified biologist conduct focused GOEA surveys as part of the biological studies conducted in support of the MND. To avoid Project related impacts to this species, CDFW recommends incorporating survey methods outlined in the Protocol for the Interim Golden Eagle Inventory and Monitoring Protocols; and Other Recommendations guidelines (USFWS 2010). If surveys indicate the presence or potential presence of GOEA nesting territories within ½-mile of the Project site, implementation of avoidance measures are warranted. CDFW recommends that a qualified wildlife biologist be on-site during all ground-disturbing/construction related activities and that a 1/2-mile nodisturbance buffer be put into effect. If the ½-mile no-disturbance buffer cannot feasibly be implemented, contacting CDFW to assist with providing and implementing additional avoidance measures is suggested.

Response to comment 4: As noted in Table 2.7, Special-Status Animal Species in the Biological Study Area (Birds), and the project's Natural Environment Study, golden eagles were seen soaring over the Biological Study Area during reconnaissance wildlife surveys. Suitable foraging habitat is present in adjacent canyons and the general vicinity of the Salinas River corridor. However, reconnaissance field surveys have indicated that suitable nesting habitat for golden eagles is not present within the Biological Study Area. Caltrans does not anticipate take of golden eagles or disturbance to active golden eagle nests.

Preconstruction surveys for other nesting and migratory birds will be conducted as noted in Section 2.1.4, Biological Resources. In consideration of the comment provided, avoidance and minimization measure BIO-26 has been added to require implementation of a no-disturbance buffer should an active golden eagle nest be detected within 0.5 mile of the work area and has a line of sight from the highway. The appropriate regulatory agencies will be notified to assist with providing further guidance on avoidance and

minimization if the 0.5-mile no-disturbance buffer cannot feasibly be implemented. The complete text of the measure is provided below.

BIO-26: [The following text has been added since the draft environmental document was circulated.] If an active golden eagle nest is detected within 0.5 mile of the work area and has a line-of-sight from the highway, a nodisturbance buffer will be implemented. If the 0.5-mile no-disturbance buffer cannot feasibly be implemented, the appropriate regulatory agencies will be notified to assist with providing further guidance on avoidance and minimization.

# **Comment 5 (California Department of Fish and Wildlife)**

Tricolored Blackbird (TRBL): The Project site is within the known geographic range of TRBL and there is a historical occurrence documented within 1 mile of the Project site (CDFW 2024). TRBL breed within the vicinity of fresh water, primarily in marshy areas. Important sites for nesting colonies include heavy growths of cattails, tules, thistles, willows, blackberries, mustard, nettles, and salt cedar (Grinnell and Miller 1944). More recently, TRBL have been nesting in large colonies in alfalfa, wheat, flooded/irrigated and other low agricultural crop fields, including silage (Beedy et al. 2020, 2023). Based on aerial imagery, it appears the Project site and vicinity may contain suitable habitat for TRBL foraging and nesting. Nesting can occur synchronously, with all eggs laid within one week (Orians 1961). For these reasons, depending on timing, disturbance to nesting colonies can cause abandonment, significantly impacting TRBL populations (Beedy et al. 2020).

CDFW recommends that construction be timed to avoid the normal bird breeding season (February 1 through September 15). However, if construction must take place during that time, CDFW recommends that a qualified wildlife biologist conduct surveys for nesting TRBL within the Project site and a 300-foot buffer no more than 10 days prior to the start of implementation to evaluate presence/absence of TRBL nesting colonies in proximity to Project activities and to evaluate potential Project-related impacts. If an active TRBL nesting colony is found during pre-activity surveys, CDFW recommends implementation of a minimum 300-foot no-disturbance buffer around the colony in accordance with CDFW's "Staff Guidance Regarding Avoidance of Impacts to Tricolored Blackbird Breeding Colonies on Agricultural Fields in 2015" (California Department of Fish and Wildlife 2015). CDFW advises that this buffer remain in place until the breeding season has ended or until a qualified biologist has determined that nesting has ceased, the birds have fledged, and are no longer reliant upon the colony or parental care for survival. If a 300-foot no-disturbance buffer is not feasible, consultation with CDFW is warranted to discuss how to avoid take or, if avoidance is not feasible, to acquire an ITP would be warranted prior to initiating or resuming (whichever applies) ground-disturbing activities, pursuant to Fish and Game Code section 2081, subdivision (b).

Response to comment 5: As noted in Table 2.7, Special-Status Animal Species in the Biological Study Area (Birds), and the project's Natural Environment Study, the tricolored blackbird was not detected during reconnaissance wildlife surveys. Suitable freshwater ponds or marshes with wetland vegetation for cover and nesting habitat are not present in the Biological Study Area.

Preconstruction surveys for migratory and nesting bird species will be conducted per measure BIO-24. However, preconstruction surveys can only cover the highway rights-of-way and any areas that Caltrans has obtained Temporary Construction Easements. In many cases, it is not feasible to survey a 300-foot buffer around project areas due to private property access restrictions. The qualified biologist will, however, conduct visual scans with binoculars (and spotting scopes when necessary) of habitat beyond the work area limits to cover as much of the surrounding adjacent habitats outside the highway rights-of-way and Temporary Construction Easement areas as feasible.

If an active nest is found, Caltrans will implement an appropriate buffer or monitoring strategy based on the habits and needs of the species. The buffer area or monitoring strategy will be implemented until a qualified biologist has determined that juveniles have fledged or nesting activity has otherwise ceased.

# **Comment 6 (California Department of Fish and Wildlife)**

Western Spadefoot (WESP): The Project site is within the known geographic range of WESP and there is a documented occurrence 4 miles from the Project site from 2017 (CDFW 2024). WESP occurs primarily in grassland habitats but can be found in valley-foothill hardwood woodlands. WESP breeds in a variety of seasonally ponded features, including roadside ditches and depressions that may vary from year to year in the presence and duration of ponded water. These habitat features may be present within or near the Project site even though not observed during the biological technical studies that were conducted in 2022 in support of the MND. CDFW recommends as the addition of avoidance, minimization, and/or mitigation measures in the MND. If WESP are found during preconstruction surveys, avoidance whenever possible is encouraged via delineation and observance of a 50-foot no-disturbance buffer around burrows. If WESP are observed on the Project site, CDFW recommends that Project activities in their immediate vicinity cease, allowing individuals to leave the Project site on their own accord. Alternately, a qualified biologist with appropriate authorization can relocate them to a more suitable location out of harm's way.

**Response to comment 6:** As noted in Table 2.5, Special-Status Animal Species in the Biological Study Area (Amphibians), and the project's Natural Environment Study, western spadefoot toads were not detected during

reconnaissance wildlife surveys. Suitable vernal pool habitats were not observed within the Biological Study Area. Caltrans does not anticipate take of the western spadefoot toad.

Preconstruction surveys for sensitive animal species will be implemented as noted in Section 2.1.4, Biological Resources. If any sensitive species not expected to be found within the Biological Study Area are discovered, then work within the area of discovery will stop immediately, and the appropriate responsible agencies will be notified to assist with providing further guidance on avoidance and minimization. With regard to the Proposed Threatened western spadefoot toad, the U.S. Fish and Wildlife Service will be notified and consulted for guidance. Impacts to western spadefoot toads will be avoided until Caltrans obtains a Biological Opinion from the U.S. Fish and Wildlife Service for the western spadefoot toad.

# **Comment 7 (California Department of Fish and Wildlife)**

#### **II. EDITORIAL COMMENTS AND/OR SUGGESTIONS**

Lake and Streambed Alteration Agreement: Project activities that will substantially change the bed, bank, and channel of streams and associated wetlands are subject to CDFW's regulatory authority pursuant Fish and Game Code section 1600 et seg. Fish and Game Code section 1602 requires an entity to notify CDFW prior to commencing any activity that may (a) substantially divert or obstruct the natural flow of any river, stream, or lake: (b) substantially change or use any material from the bed, bank, or channel of any river, stream, or lake; (c) deposit debris, waste or other materials that could pass into any river, stream, or lake. "Any river, stream, or lake" includes those that are ephemeral or intermittent as well as those that are perennial. It is important to note that if Project activities require notification, CDFW is required to comply with CEQA in the issuance of a Lake or Streambed Alteration (LSA) Agreement; therefore, if the CEQA document approved for the Project does not adequately describe the Project and its impacts, a subsequent CEQA analysis may be necessary for LSA Agreement issuance. Additional information on notification requirements is available through the Central Region LSA Program at (559) 243-4593 or r4lsa@wildlife.ca.gov and the CDFW website: https://wildlife.ca.gov/conservation/lsa.

#### **ENVIRONMENTAL DATA**

CEQA requires that information developed in environmental impact reports and negative declarations be incorporated into a database which may be used to make subsequent or supplemental environmental determinations (Pub. Resources Code, § 21003, subd. (e)). Accordingly, please report any special-status species and natural communities detected during Project surveys to CNDDB. The CNDDB field survey form can be found at the following link: https://www.wildlife.ca.gov/data/cnddb/submitting-data. The

completed form can be mailed electronically to CNDDB at the following email address: cnddb@wildlife.ca.gov. The types of information reported to CNDDB can be found at the following link:

https://www.wildlife.ca.gov/data/cnddb/plants-and-animals.

#### **FILING FEES**

If it is determined that the Project has the potential to impact biological resources, an assessment of filing fees will be necessary. Fees are payable upon filing of the Notice of Determination by the Lead Agency and serve to help defray the cost of environmental review by CDFW. Payment of the fee is required in order for the underlying project approval to be operative, vested, and final (Cal. Code Regs, tit. 14, §753.5; Fish and Game Code, §711.4; Pub. Resources Code, §21089).

#### CONCLUSION

CDFW appreciates the opportunity to comment on the Project to assist Caltrans in identifying and mitigating the Project's impacts on biological resources.

More information on survey and monitoring protocols for sensitive species can be found at CDFW's website

(https://www.wildlife.ca.gov/conservation/survey-protocols). If you have any questions, please contact Grant Piepkorn, Environmental Scientist, at the address provided on this letterhead, by telephone at (559) 807-1459, or by electronic mail at grant.piepkorn@wildlife.ca.gov.

#### References:

- Beedy, E. C., W. J. Hamilton III, R. J. Meese, D. A. Airola, and P. Pyle. 2020. Tricolored blackbird (Agelaius tricolor). Version 1.0 in P. G. Rodewald, editor. Birds of the world. Cornell Lab of Ornithology, Ithaca, New York, USA.
- Beedy, E. C., W. J. Hamilton III, R. J. Meese, D. A. Airola, W. S. Schackwitz, and P. Pyle. 2023. Tricolored Blackbird (Agelaius tricolor), version 2.0. Birds of the World. P. G. Rodewald and B. K. Keeney, editors. Cornell Lab of Ornithology, Ithaca, NY, USA.

  <a href="https://birdsoftheworld.org/bow/species/tribla/cur/demography">https://birdsoftheworld.org/bow/species/tribla/cur/demography</a>>. Accessed 26 October 2023.
- California Department of Fish and Wildlife. 2024. Biogeographic information and observation system (BIOS).

  https://www.wildlife.ca.gov/data/bios. Accessed 24 May 2024.

- Grinnell, J. and A. H. Miller. The Birds of California. Cooper Ornithological Club, Berkeley, California. 1944, 608 pp.
- Orians, G. 1961. The ecology of blackbird (Agelaius) social systems. Ecological Monographs 31:285-312.
- U.S. Fish and Wildlife Service. 2010. Golden eagle inventory and monitoring protocols; and other recommendations. Division of Migratory Bird Management, Arlington, Virginia, USA.
- U. S. Fish and Wildlife Service. 2011. Standard Recommendations for the Protection of the San Joaquin Kit Fox Prior to or During Ground Disturbance. U.S. Fish and Wildlife Service, Sacramento Fish and Wildlife Office, Sacramento, California

Response to comment 7: The commenter has provided information related to Lake and Streambed Alteration Agreements and the California Department of Fish and Wildlife regulatory authority. As noted in Section 2.1.4, Biological Resources, and the project's Natural Environment Study (June 2023) and Jurisdictional Delineation (October 2022), the project area does not have streams or riparian areas (in other words, no features with bed, bank, channel, or wetland); therefore, no features within the project area are subject to California Fish and Game Code Section 1602 jurisdiction.

# **List of Technical Studies Bound Separately (Volume 2)**

Archaeological Survey Report (May 3, 2023)

Air Quality, Greenhouse Gas, Noise, and Water Quality Technical Memorandum (April 25, 2023)

Biological Opinion from U.S. Fish and Wildlife Service (October 17, 2023)

Climate Change Report (November 28, 2023)

Initial Site Assessment Memorandum (April 28, 2023)

Historic Property Survey Report (May 5, 2023)

Jurisdictional Delineation (October 31, 2022)

Location Hydraulic Study (May 1, 2023)

Natural Environment Study (June 8, 2023)

Paleontological Identification Report (April 24, 2023)

Section 106 Complete Memorandum (May 3, 2023)

Stormwater Data Report (October 9, 2023)

Visual Impact Assessment (June 9, 2023)

To obtain a copy of one or more of these technical studies/reports or the Initial Study, please send your request to:

Matt C. Fowler
District 5 Environmental Division
California Department of Transportation
50 Higuera Street, San Luis Obispo, California 93401

Or send your request via email to: us101\_bradley-sanardo\_capm@dot.ca.gov Or call: 805-779-0793

Please provide the following information in your request:

Project title: Bradley-San Ardo CAPM

General location information: Roadway and drainage rehabilitation within a 12.8-mile-long section of U.S. 101 in Monterey County from just south of the Jolon Road intersection near Bradley to the intersection with Paris Valley Road/Cattlemen Road near San Ardo

District number-county code-route-post mile: 05-MON-101-PM R9.2-R22.0

Project ID Number: 0518000213

EA: 05-1K490